#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

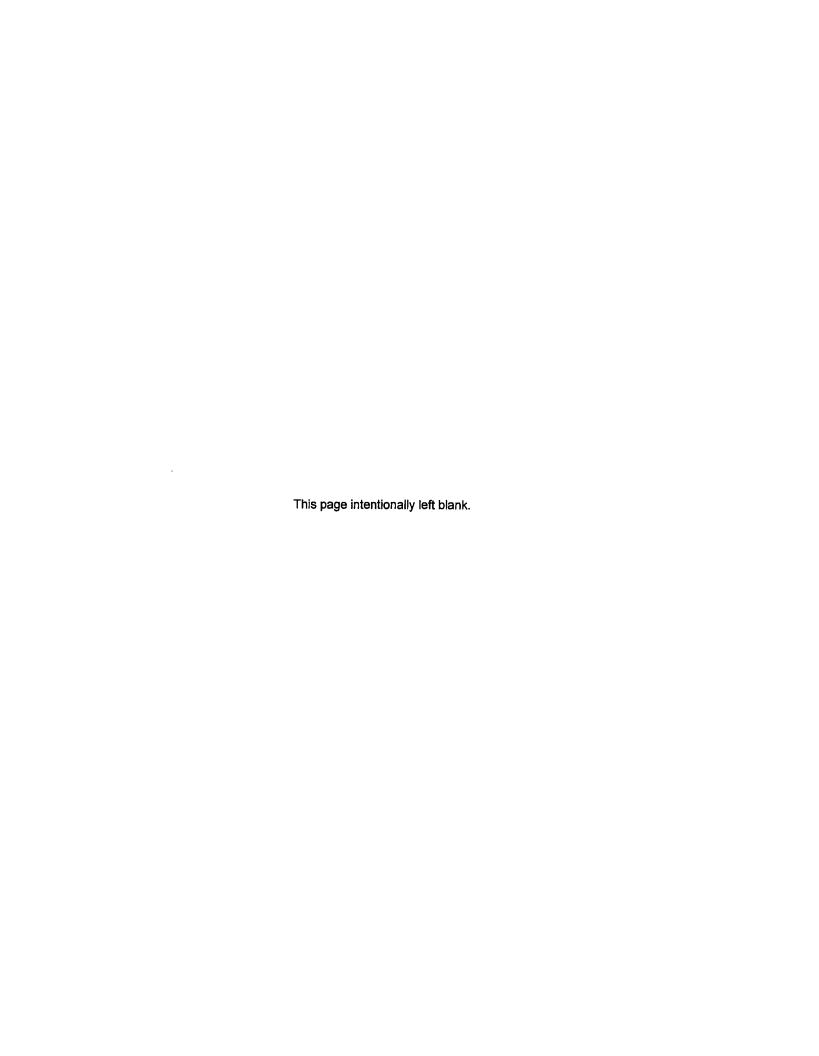
OF

CITY OF SALINA, KANSAS

300 West Ash Street P.O. Box 736 Salina, Kansas 67402-0736

For the Fiscal Year Ended December 31, 2005

Prepared by Department of Finance and Administration of City of Salina, Kansas



# Comprehensive Annual Financial Report For the year ended December 31, 2005

#### TABLE OF CONTENTS

INTRODUCTORY SECTION	<u>Paqe</u>
Letter of Transmittal	i - v
GFOA Certificate of Achievement for Excellence in Financial Reporting	vi
Organizational Chart	vii
List of Principal Officials	viii
FINANCIAL SECTION	
Independent Auditor's Report on the Basic Financial Statements	1 - 2
Management's Discussion and Analysis	3 - 13
Basic Financial Statements:	
Government-wide Financial Statements	
Statement of Net Assets	14
Statement of Activities	15
Fund Financial Statements	
Balance Sheet - Governmental Funds	16
Reconciliation of the Total Governmental Fund Balance to Net Assets of Governmental Activities	17
Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds	18
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance with the Government-Wide Statement of Activities	19
Statement of Net Assets - Proprietary Funds	20
Statement of Revenues, Expenses, and Changes in Fund Net Assets - Proprietary Funds	21
Statement of Cash Flows - Proprietary Funds	22 - 23
Statement of Assets and Liabilities - Agency Funds	24
Notes to the Basic Financial Statements	25 - 47

Comprehensive Annual Financial Report For the year ended December 31, 2005

#### TABLE OF CONTENTS - CONTINUED

FINANCIAL SECTION - CONTINUED	Page
Required Supplementary Information Schedules of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis)	
General Fund Employee Benefits Fund Flood and Drainage Improvement Fund Tourism and Convention Fund Special Gas Fund Bicentennial Center Fund	48 - 50 51 - 52 53 54 55 56
Combining Statements and Individual Fund Schedules	
Combining Statements - Nonmajor Funds	
Fund Descriptions Combining Balance Sheet - Nonmajor Governmental Funds	57 - 58 59
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	60
Combining Balance Sheet - Nonmajor Special Revenue Funds	61 - 62
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds	63 - 64
Combining Balance Sheet - Nonmajor Permanent Funds	65
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Permanent Funds	66
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Basis):	
Business Improvement City Fund Neighborhood Park Fund Special Parks and Recreation Fund Special Alcohol Fund Sales Tax Capital Fund Sales Tax Economic Development Fund Fair Housing Fund Debt Service Fund Solid Waste Disposal Fund Water and Sewer Fund Sanitation Fund Golf Course Division Fund Risk Management Fund Workers' Compensation Fund Health Insurance Fund Central Garage Fund	67 68 69 70 71 72 73 74 75 76 77 78 79 80 81 82
Computer Technology Fund	83

Comprehensive Annual Financial Report For the year ended December 31, 2005

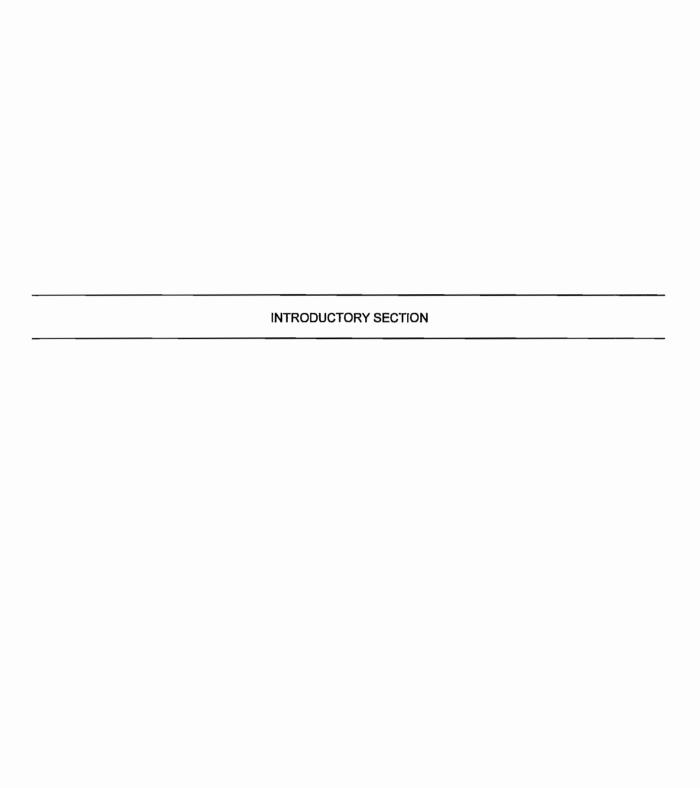
## TABLE OF CONTENTS - CONTINUED

FINANCIAL SECTION - CONTINUED		<u>Page</u>
Internal Service Fund Descriptions		84
Combining Statement of Net Assets - Internal Service Funds		85
Combining Statement of Revenues, Expenses, and Changes in Net Assets - Internal Service Funds		86
Combining Statement of Cash Flows - Internal Service Funds		87 - 88
Fiduciary Fund Descriptions - Agency Funds		89
Combining Balance Sheet - Agency Funds		90
Combining Statement of Changes in Assets and Liabilities - Agency Funds		91
STATISTICAL SECTION	<u>Table</u>	
Net Assets by Component - Last Three Years	1	92
Changes in Net Assets - Last Three Years	2	93
Fund Balances, Governmental Fund - Last Three Years	3	94
Changes in Fund Balances, Governmental Funds - Last Three Years	4	95
Tax Revenue by Source, Governmental Funds - Last Three Years	5	96
Assessed and Estimated Actual Value of Taxable Property - Last Ten Years	6	97
Direct and Overlapping Property Tax Rates – Last Ten Years	7	98
Principal Property Tax Payors	8	99
Property Tax Levies and Distributions	9	100
Taxable Sales by NAICS Class and the Ten Largest Remitters	10	101
Water Sales by Class of Customer	11	102
Ratio of Outstanding Debt by Type	12	103
Ratio of Net General Bonded Debt Outstanding	13	104

# Comprehensive Annual Financial Report For the year ended December 31, 2005

#### TABLE OF CONTENTS - CONTINUED

STATISTICAL SECTION - CONTINUED	<u>Table</u>	Page
Direct and Overlapping Governmental Activities Debt	14	105
Legal Debt Margin	15	106
Pledged Revenue Coverage	16	107
Demographic and Economic Statistics	17	108
Principal Employers	18	109
City Government Employees by Function/Program	19	110
Operating Indicators by Function/Program	20	111
Capital Assets Statistics by Function/Program	21	112
GOVERNMENTAL AUDIT SECTION		
Schedule of Expenditures of Federal Awards		113
Notes to Schedule of Expenditures of Federal Awards		114
Schedule of Findings and Questioned Costs		115 - 116
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with "Government Auditing Standards"		117
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance In Accordance with OMB Circular A-133		118 - 119



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September 25, 2006

To the Citizens of the City of Salina, Kansas:

The Comprehensive Annual Financial Report of the City of Salina, Kansas (the "City") for the year ended December 31, 2005, is hereby submitted. The City's Finance Department prepared the report. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of all various funds and account groups of the City. We believe that all disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

#### Report Format

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial and Statistical. The introductory section includes a description of the City, including services provided, and explanation of the City's accounting system and budgetary controls, and a brief discussion of the City's economic condition and outlook. The City's organizational chart is also included to assist the reader in understanding the structure of the City. The financial section includes the Independent auditor's report, Management's discussion & analysis, Government wide financial statements, Fund financial statements, Notes to the financial statements, and Individual and combining statements and schedules. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis. The 2005 report implements the requirements of GASB 34 relating to the presentation of the Statistical Section one year ahead of the required implementation date.

The reader is specifically directed to Management's Discussion and Analysis (MD&A) which immediately follows the independent auditor's report. MD&A provides a narrative explanation and overview of significant features and trends reflected by data in the financial statements.

#### Accounting Systems and Internal Controls

A critical part of the control system is the City's comprehensive Budgetary and Financial Policies, which establish guidelines for budgetary and financial practices. The Budgetary and Financial Policies are reviewed by the City Commission and updated each year as a part of the budget process.

City staff is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are

met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits require estimates and judgment by management.

The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Commission. The legal level of budgetary control is maintained at the Fund level, in accordance with State Statutes. However, management control is maintained at the department level. The City uses an encumbrance accounting system, in which estimated purchase amounts are recorded prior to the release of purchase orders to vendors. Open encumbrances are reported as reservations of fund balance at December 31, 2005 in the general fund and the special revenue funds. Various internal compliance procedures are implemented to insure proper implementation of the budget as well as to maintain a degree of accountability for both revenues and expenditures.

#### Independent Audit

Kansas Statutes Annotated 75-1122 requires an annual audit of the books of account, financial records and transactions of all administrative departments of the City by independent certified public accountants selected by the City Commission. This requirement has been complied with and the auditor's opinion has been included in this report.

#### Profile of the Community

The Town of Salina was organized in 1858 under the Town and Village Act in the State of Kansas, and became a City of the First Class on July 9, 1920. The City has had a Commission-City Manager form of government since 1921. The Commission is comprised of five members elected at large. Each year the commission chooses one member to act as Mayor. The City Manager is appointed by the Commission, and acts as it's primary agent in accordance with state statute. Other city officers and employees are appointed by the City Manager. The current population of the City is 45,969.

The reporting entity includes the City of Salina as well as two discretely presented component units, both proprietary fund types. The Salina Airport Authority operates the Salina Municipal Airport and Airport Industrial Center, and the Salina Housing Authority administers public housing programs within the City of Salina. In addition, the City of Salina participates in two joint ventures with Saline County, the Salina - Saline County Board of Health and the City-County Building Authority. This report includes all funds and account groups of the City.

The City provides a full range of services including police and fire protection, development services, construction and maintenance of streets, drainage facilities and other infrastructure; recreational activities and cultural events; emergency medical services and convention facilities. In addition to general government activities, the City also provides water, wastewater, sanitation, and solid waste services; therefore, these activities are included in the reporting entity.

#### Economic Outlook and Strength

The City benefits from its location at the junction of Interstate Highways 70 and 135. This convenient location has drawn numerous national and regional companies to open manufacturing or distribution centers in or adjacent to the community. Such companies include Raytheon Aircraft, Pepsi-cola, Exide Battery, Philips Lighting, ElDorado Bus and lock/line. Currently manufacturing, retail trade, and service industries rank as the three primary employers in the City. No single industry is dominant.

The City of Salina retains its position near the top of a list of first class cities with respect to 'trade pull factor", ranking 4<sup>th</sup> (pull factor = 1.33). The pull factor measures the degree to which a city or county area captures retail trade from outside the jurisdiction. A pull factor of greater than 1 indicates that a city is attracting more retail trade from outside the city/county than it is losing to other counties. It is apparent from this that Salina continues to serve as a regional economic hub in 2005. In addition, Saline County ranks third in the State Economic Strength index, as outlined by Kansas State University research and extension (2003). The index measures economic prosperity, using wealth, personal income, and employment.

The economy began to show signs of recovery in 2005. Growth in the building industry continued. Value of

permits issued fell from \$46 million to \$41, million, while new commercial permit value increased from \$19 million to \$22 million. However, these are still both well within historical ranges. The unemployment rate for the City decreased to 4.4% at the close of 2005, considerably below statewide and national rates, and slightly lower than the 4.8% at the close of 2004. The size of the labor force also grew by about 1.7%.

The growth activity in the local housing industry continued in 2004. Sixty-seven (67) new single-family homes were started in 2005. This is lower than average, however, there were an additional 18 living units constructed in two-unit buildings. In addition, two multi-family developments with a combined valuation of \$8.9 million were completed, providing an additional 109 apartment units.

#### Major Initiatives

In March, 2004, voters elected to extend the ¼ cent tax until June 30, 2010. Eighty-five percent (85%) of the tax is to be used for capital improvements, tax stabilization, and human services. The remaining 15% is to be used for economic development programs.

In 2001, the City progressed towards another major transportation objective with the announcement of a grant to construct a railroad overpass on North Ohio Street, a major arterial and entryway to the city. The State of Kansas will contribute \$12,000,000 towards the \$20,000,000 project, with the City of Salina and the railroad paying the remaining portion. The project will eliminate four tracks and bridge six additional tracks, providing significant traffic safety enhancements as well as improving access to the City from Interstate 70. During 2005 the construction contract was let for the project, with actual construction scheduled to start in early 2006. The project is due to be completed in late 2007.

Solid Waste disposal is becoming a stable operation, with 80,000 to 90,000 tons being disposed of each year. The community remains committed to recycling and resource conservation, with several initiatives that began in 1997, including a yard waste recycling and composting program in addition to continuing a mulching mower rebate program. The community currently has about 4,700 yard carts placed to encourage recycling of yard waste as an alternative to disposal. A Pilot residential recycling program was continued in 2004. The curbside recycling program was converted to a permanent service in 2005, with 900 households participating.

2005 also saw the initiation of a significant public-private partnership, the construction of a \$1.5 million soccer complex consisting of five full size playing fields, paved parking lots, and restroom/concession facilities. Space is available for construction of 3 additional fields in the future. The City of Salina is contributing one-half of the cost, with the remainder being provided from private sources. Completion is anticipated in late 2006, and full play should be available for the 2007 soccer season.

#### Capital Improvement Planning

The City's Capital Improvement Plan (CIP) consists of two components. One component consists of "routine" capital—including vehicle and equipment replacement, technology replacement, building repair and improvement, routine pavement maintenance activity, utility system enhancements and similar items. The amount of funding for these projects may fluctuate based on needs and funding availability, however, planned amounts are allocated over a multi-year period. Source of funding for routine capital is current cash resources from the fund appropriate to the nature of the purchase.

The second component of the CIP includes major projects that typically require issuance of bonds or notes, although these projects may also be supplemented with available cash and grant financing. The plan is updated each year after an extensive evaluation of the demands on future financial resources. The Capital Improvement program is scheduled for a major revision as the result of the sales tax to be used for that purpose.

Construction Initiated*:	2007		2008	2009		2010	2011
Major Projects:							
General Fund	\$ 675,000	\$	675,000	\$ 675,000	\$	675,000	\$ 675,000
Sales Tax*	\$ 2,803,000	\$	915,000	\$ 965,000	\$	600,000	
Flood and Drainage Fund	\$ 200,000	\$	200,000	\$ 200,000	\$	200,000	\$ 200,000
Special Park Fund	\$ 120,000	\$	120,000	\$ 120,000	\$	120,000	\$ 120,000
Gas Tax Fund	\$ 1,500,000	\$	1,500,000	\$ 1,500,000	\$	1,500,000	\$ 1,500,000
Solid Waste Fund		\$	575,000	\$ 400,000	\$	2,075,000	\$ 1,500,000
Sanitation Fund	\$ 130,000	\$	130,000	\$ 130,000	\$	130,000	\$ 130,000
Water & Wastewater Fund	\$ 867,000	\$	1,000,000	\$ 1,000,000	\$	1,000,000	\$ 1,000,000
General Obligation Bonds	\$ 1,000,000	\$	5,000,000	\$ 1,000,000	\$	1,000,000	\$ 1,000,000
Revenue Bonds		\$	2,000,000				
Other Sources							
Total	\$ 7,295,000	<u>\$</u>	12,115,000	\$ 5,990,000	<u>\$</u>	7,300,000	\$ 6,125,000

<sup>\*</sup>The year a project is scheduled reflects the year that construction is initiated. Preliminary work (design, acquisition) may precede this date by one or more years, and permanent financing may not occur until one (or more years depending on project magnitude) subsequent to this date.

#### Financial Policies

The City has adopted a formal set of Budgetary and Financial Policies, addressing such items as fund balances, capital improvements, operating budgets, long term debt management, accounting, auditing and financial reporting, revenues, cash management and investments. Financial policies contribute to financial stability by:

- 1. Providing consistent guidance in decision making
- 2. Establishing appropriate levels of fund balances
- 3. Governing the use of one time or unanticipated resources
- 4. Providing a multi-year capital improvements process
- 5. Establishing responsibilities and deadlines for budget preparation
- 6. Providing for a balanced annual operating budget
- 7. Providing guidelines on the use of debt, including appropriate purposes and terms
- 8. Provide a linkage between capital improvement scheduling and long term debt management planning
- Require annual audits and financial reporting in conformance with Generally Accepted Accounting Procedures
- 10. Require timely and regular interim financial reporting to the Governing body
- 11. Insure the safety of cash and near cash resources (timely collection of Accounts Receivable, etc.).

#### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Salina for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2004. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for one year only. We believe our current report continues to conform to Certificate of Achievement program requirements, and we are submitting it to GFOA.

#### Acknowledgments

The preparation of the Comprehensive Annual Financial Report was made possible by the dedicated, professional advice and effort of the Lowenthal, Singleton, Webb, and Wilson auditing team. A special thank

you needs to be given to Valerie Gebhardt, City Accountant, who is responsible for much of the data assembly and reconciliation, and to Penny Day, Account Clerk III, who has been largely responsible for document assembly and production. Finally, preparation of this report would not have been possible without the support of the City Commission.

Sincerely,

Jason A. Gage

Rodney Franz

City Manager

Director of Finance

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Salina, Kansas

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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President

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**Executive Director** 

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#### City of Salina **CITIZENS CITY COMMISSION** Donnie D. Marrs, Mayor Deborah P. Divine Alan E. Jilka R. Abner Pernev John K. Vanier II MUNICIPAL COURT ADMIN City Manager Municipal Court Judge Jason Gage Brenda Stoss City Prosecutor Legal Services Jennifer Wyatt Greg Bengtson\* Court Supervisor Jane Garman Risk Management Deputy City Manager DEVELOPMENT SERVICES Michael Schrage **Building Services** Mike Roberts Planning/Community Devel. Assistant City Manager Dean Andrew Vacant Human Resources Administration Public Works Police Finance/Administration Fire Shawn O'Leary Jim Hill Rod Franz Darrell Eastin **General Services** Engineering City Clerk Fire Suppression Patro1 Streets Design/Inspection Accounting Investigations Flood Works Traffic Utility Accounting Codes/Inspection 911/Communications Traffic Control **Public Education** Treasurer Internal Affairs Central Garage Utilities Sanitation Water Treatment & Dist. Landfill Wastewater Collect./Treat. Bicentennial Center Computer Technology Human Relations Arts & Humanities Parks & Recreation Keith Rawlings Jack Rolfs Kaye Crawford John Highkin Steve Snyder Operations Museum Swimming Pools Food & Beverage Arts Education Golf Course Business/Ticket Office Arts Services Neighborhood Centers River Festival Parks Horizons Grants Program Recreation Community Art & Design Forestry Cemetery Building Maintenance \* Contract Position

## City of Salina, Kansas

## **List of Principal Officials**

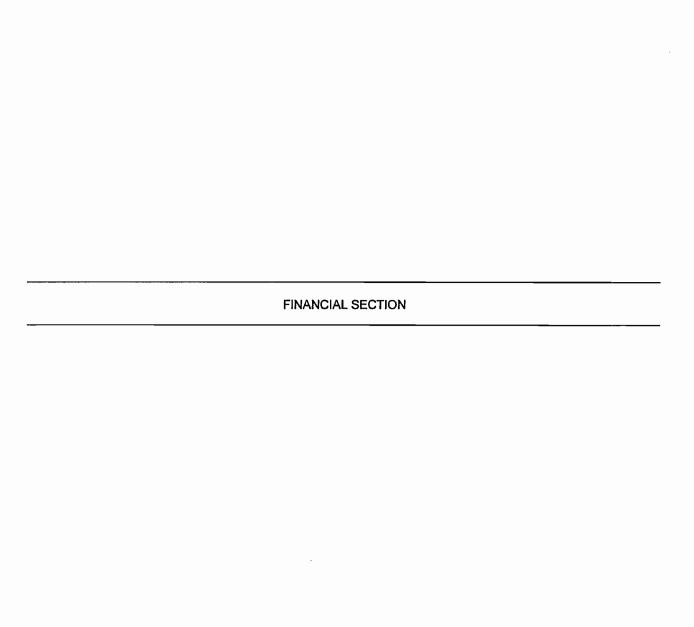
#### City Commission

Donnie Marrs, Mayor Alan Jilka, Vice-Mayor Deborah Divine, Commissioner Abner Perney, Commissioner John Vanier II, Commissioner

#### City Executive Staff

Jason Gage, City Manager
Michael Schrage, Deputy City Manager
Rodney Franz, Director of Finance and Administration
Jim Hill, Chief of Police
Darrell Eastin, Fire Chief
Shawn O'Leary, Director of Public Works
Jack Rolfs, Director of Computer Technology
Keith Rawlings, Bicentennial Center Manager
Steve Snyder, Parks and Recreation Director
John Highkin, Director of Arts and Humanities
Kaye Crawford, Human Relations Director
Greg Bengtson, City Attorney





# LOWENTHAL SINGLETON WEBB & WILSON PROFESSIONAL ASSOCIATION

CERTIFIED PUBLIC ACCOUNTANTS

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Abram M. Chrislip, CPA

Members of American Institute and Kansas Society of Certified Public Accountants

# INDEPENDENT AUDITOR'S REPORT ON THE BASIC FINANCIAL STATEMENTS

Mayor and City Commissioners City of Salina, Kansas

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Salina, Kansas, as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Salina Airport Authority which statements reflect total assets of \$36,027,226 as of December 31, 2005 and total revenues of \$6,220,781 for the year then ended, and the Housing Authority of the City of Salina which statements reflect total assets of \$7,474,577 as of June 30, 2005 and total revenues of \$2,123,681 for the year then ended, which are discretely presented component units in the accompanying financial statements. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Salina Airport Authority and the Housing Authority of the City of Salina is based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the "Kansas Municipal Audit Guide." Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Salina, Kansas, at December 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

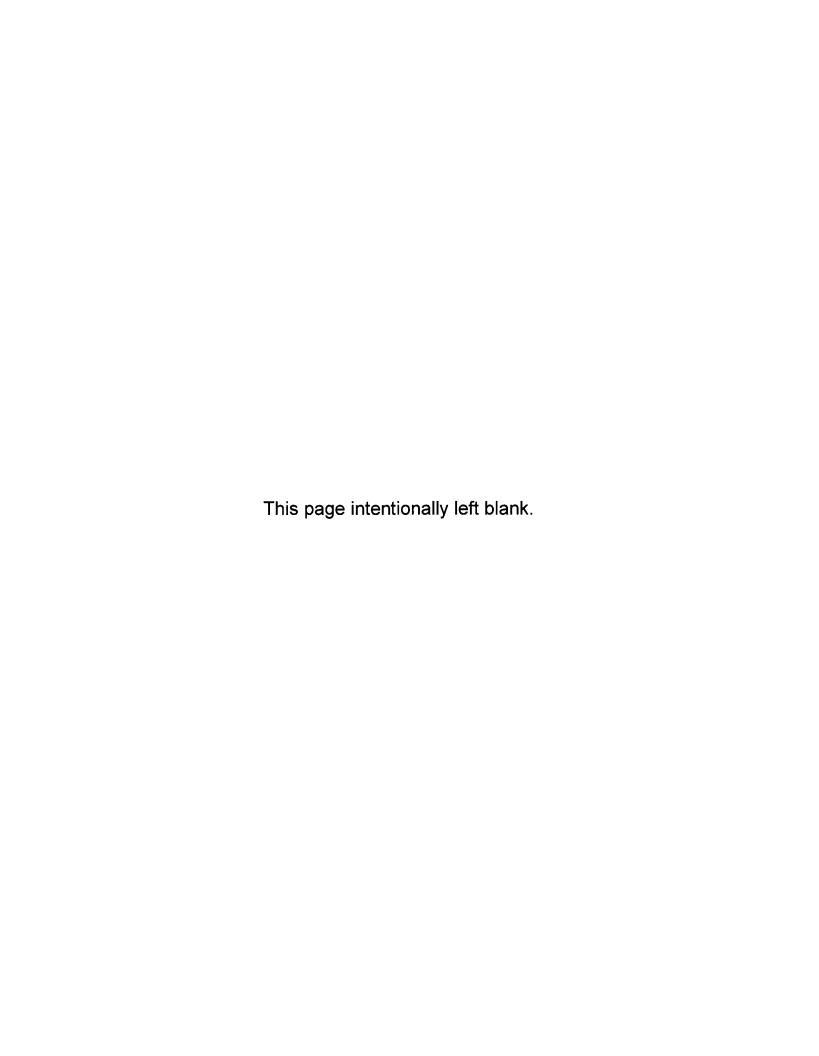
The management's discussion and analysis on pages 3 through 13 and the major fund budgetary comparisons on pages 48 through 56 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, "Audit of States, Local Governments, and Non-Profit Organizations," and is not a required part of the basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical tables as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards and the combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. We did not audit the data included in the introductory and statistical sections of this report and therefore, we express no opinion thereon.

**Professional Association** 

Sowenthal, Singleton, Webb + William

May 12, 2006



#### Management Discussion and Analysis

This section of the report contains an overview and analysis of the City of Salina's financial statements for the fiscal year ended December 31, 2005. The information contained here, as well as the information contained in the letter of transmittal, are intended to provide the reader of the financial statements with a well rounded picture of the City's financial condition.

#### Financial Highlights

- Net Assets increased by \$18,316,443. Of this amount, \$16,876,657 was attributable to Governmental Activities and \$1,439,786 was attributable to Business-Type activities.
- The Bond Rating from Moodys Investor's Service was upgraded from an A1 to an Aa3 rating.
- ♦ A significant capital project, the \$20,000,000 North Ohio Grade Separation proceeded through the contract letting phase.
- Franchise agreements were re-negotiated with both gas and electric companies, with the rates changing from 3% to 5%, as well as provisions for transported utilities.
- On the whole, fund balances related to operations were maintained at a relatively stable level.

#### The Basic Financial Statements

The basic financial statements of the City include the government-wide financial statements and the fund financial statements. The notes to the financial statements follow the basic financial statements, and are essential for the reader's understanding of the financial statements. Other supplementary information, including the combining schedules for non-major funds and the budgetary comparison reports, are at the end of this report to provide additional information for the reader.

#### Government-wide Financial Statements

The government-wide financial statements present the results of the City's operations using the accrual basis of accounting, the same basis as is used by private sector businesses. These statements focus on the long-term financial picture of the City as a whole

The Statement of Net Assets reports all of the City's assets and liabilities. Net assets, the difference between assets and liabilities, are an important measure of the City's overall financial health. Net assets represent the total accumulated and unused resources available to the City for the purpose of providing services. Over time, the increases and decreases in net assets can be monitored to determine if the City's financial position is improving or deteriorating.

The Statement of Activities shows how the net assets have changed during the fiscal year. One unique feature of this statement is how it shows the revenues and expenses related to specific programs and how much of those programs were supported by the general taxes of the City. Since this statement is prepared on the accrual basis of accounting, all revenues and expenses are included, regardless of when cash is actually received. Both statements show the operations of the City broken down between governmental and business type activities. Governmental activities are the operations of the City generally supported by taxes, such as Public Safety (Police, Fire, and EMS), Public Works, Public Health, and Culture & Recreation. Business-type Activities are operations of the City that are intended to recover a significant portion of their costs through user fees and charges. These include Water and Sewer, Refuse collection, the Golf Course, and operation of the City Solid Waste Facility.

The government-wide financial statements include the Salina Airport Authority and Salina Housing Authority as discretely presented component units of the City. Note 1, item A in the Notes to the Financial Statements provide a more complete explanation of the relationship between these entities and the City of Salina.

#### Fund Financial Statements

The City uses three types of funds to manage its resources: governmental funds, proprietary funds, and fiduciary funds. A fund is a fiscal entity with a set of self-balancing accounts recording financial resources together with all related liabilities and residual equities and balances, and the changes therein. These accounting entities are separated for the purpose of carrying on specific activities or attaining certain objectives in accordance with regulations, restrictions, or limitations.

Governmental fund financial statements are prepared on a modified accrual basis. Under this basis, revenues are recognized when they become measurable and available, and expenditures are recognized when the related fund liability is incurred with the exception of long term debt and similar items which are recorded when due. The focus is on the short-term financial picture of the operations of the individual fund, rather than long-term citywide view provided by the government-wide statements. Major Governmental Funds are presented in individual columns, while Non-major Governmental Funds are aggregated into an "Other Governmental Funds" column. A combining statement for the Non-major funds is presented as supplementary information in the back of the report. The information presented in these statements can be compared to the governmental activities information in the government-wide statements. The reconciliation at the end of the fund financial statements details the relationship between the two types of financial statements.

Proprietary funds fall into two categories: enterprise funds and internal service funds. All proprietary funds are prepared on the accrual basis of accounting, and are used to account for business-type activities. Enterprise fund statements present the same information that is in the government-wide statements for business-type activities, but in greater detail. The City of Salina currently operates four enterprise funds: Sanitation Collection, Solid Waste Disposal, Golf Course, and Water and Sewer. Internal Service funds are used to account for the cost of operations shared by various departments of the City. The city operates five internal service funds. Three of these are for self-insurance activity: Risk Management, Workers Compensation Reserve, and Health Insurance. The remaining two account for our Information Services activity and for the Central Garage operation. A combining statement for these internal service funds can be found in the supplementary information following the notes to the financial statements.

Fiduciary funds are used by the City to account for resources held by the City for a third party. Agency funds are a special class of Fiduciary Fund in which liabilities always equal assets, and thus there are no net assets. The City of Salina operates nine Agency funds. Schedules for these funds may be viewed in the supplementary section of this report.

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used. Permanent funds operated by the City include the Citizenship Trust, Cemetery and Mausoleum Endowments, and the Tri-centennial Commission fund.

#### Notes to the Financial Statements

The notes to the financial statements are an integral part of the basic financial statements since they contain valuable additional information necessary for gaining a complete understanding of the City's financial statements.

#### Other Information

In addition to the basic financial statements and the notes described above, this report also presents the general fund and major special revenue fund's budgetary statements as required supplementary information directly following the notes to the basic financial statements. The combining statements for the non-major funds are shown after the required supplementary information. Finally, the statistical section includes selected statistical data about the City's operations and economy.

#### The City as a Whole

This section will identify, discuss, and analyze significant differences and trends that will enhance the reader's understanding of the City's financial position.

#### Tax Base and Economy

The City of Salina relies on three major groups of revenues to support it's operations. Each of these revenue streams has a different revenue base. In declining order of magnitude, they are charges for service, sales taxes, and property taxes. Sales taxes and property taxes apply primarily to Governmental Activities, while charges for services apply to both Governmental (34%) and Business-type (66%) activities.

<u>Charges for Services</u> account for about 50% (\$27,587,000) of the City's revenue stream. Charges for Service depend on both the rate that is set for the activity, as well as the volume of services provided. The following table illustrates service volume and rate adjustments for some of the more significant services for the year ending December 31, 2005.

	2004	2005		
Description	Volume	Volume	Change	Rate Comments
Monthly Ave Water Accounts Billed	19,368	19,730	362	Water Rates Increased 2.5%
Water Metered (In Billion Gallons)	2.01	2.09	0.08	Wastewater Increased by 5.5%
Sanitation Customers	14,103	14,175	72	Sanitation Rates increased by 4.8%
Golf Rounds (18 Hole)	40,406	39,408	(998)	Patron Cards (memberships)
Golf Rounds (Par 3)	5,279	5,367	88	
Golf Annual Memberships	314	305	-9	increased by 5%
Solid Waste Tonnage	90,069	88,096	(1,973)	No Change in Solid Waste rates
Building Permits Issued	656	653	(3)	No Change in fees.
Building Permit Value (\$ Millions)	\$ 42	\$ 49	\$ 7	

The number of Water accounts billed grew by about 2%, while the volume of water sold increased by 3.9%. The number of sanitation customers increased by about 1/2%. Golf activity shows a decrease (2.5%) in 18 hole rounds, as well as a decrease (2.9%) in annual memberships. Solid Waste tonnage showed a slight decrease. Building permit volume was essentially unchanged, although the value of permits issued increased by about 16%.

Sales taxes are the next largest component of the revenue mix, providing 23% (\$12,836,000) of the total revenues. The City receives a .75% City-wide sales tax, and also a portion of the County-wide 1% sales tax. One-third (.25%) of the City-wide sales tax is required to be used for special purposes. The remaining .5% along with the City portion of the Countywide tax is available for general purposes. Total revenue from the sales tax in 2005 was \$12,836,311, up from \$12,768,000 in 2004. This represents an increase of .5% in tax proceeds distributed to the City.

A number of factors affect the sales tax. First are the regional and local economic conditions and relationships. These are reflected in the proceeds of the City-wide tax, which grew by about 2%.

However, the City was adversely affected by the formula used to distribute the County-wide sales tax among participating jurisdictions (only Cities and the County participate, School and other special districts do not). The formula is based, in part, on the property tax efforts of each jurisdiction. Because the portion of the overlapping levy attributable to the City of Salina was reduced for 2005, the City's allocated portion of the County-wide sales tax was reduced from 62.2% in 2004 to 61.6% in 2005. This is equivalent to a reduction of approximately \$58,000 from 2004 to 2005.

The .25% sales tax dedicated to education technology expired (sunset) June 30, 2004. On March 16, 2004, Salina voters approved the extension of the .25% tax purposed for Capital Investment, Economic Development, Human Services, and Tax Stabilization. The extended tax is to sunset June 30, 2010. The tax produced \$2,280,000 in 2005.

<u>Property Taxes</u> are the third major component of the revenue mix, accounting for 17% (\$9,196,000) of total revenues. Property taxes consist of two components: Real estate and personal property taxes which are determined by the mill levy set by the city and the assessed value of the property; and motor vehicle taxes, which are established by a countywide average tax rate, and the assessed value of the vehicle.

Real estate and personal property assessed value grew by 2%. The total City mill levy was increased by .2%., while the overlapping levy was increased by 4.2%. Tax delinquency decreased slightly.

Motor Vehicle value increased by \$2,008,000 (4.3%), while the rate applied for motor vehicles decreased by 6.36 mills (7%). Motor vehicle taxes are distributed based on a formula using prior years tax effort (similar to the Countywide Sales Tax Distribution).

The following table summarizes the comparative property assessed values and tax levy rates:

Fiscal (Budget) Year	2004	2005	Change
Real Estate and Personal Property Assessed Valuation	328,593,726	335,262,182	6,668,456
City Mill Levy (\$ per \$1,000)			
Operating (General Fund, Employee Benefits, Flood and Drainage			
Fund)	20.017	20.055	0.038
Debt Service Millage	3.996	4.008	0.012
Total City Levy Rate	24.013	24.063	0.050
Total Overlapping Levy	118.574	123.587	5.013
Percent of Current Taxes Collected	97.3%	98.0%	0.007
Ratio of Total Taxes (including delinquent tax collections) to Taxes Levied	100.2%	102.7%	0.025
Motor Vehicle Valuation	48,679,292	48,687,121	7,829
County Wide Average Vehicle Tax Rate (\$ per \$1,000)	90.949	84.589	(6.360)

The unemployment rate in Saline County decreased slightly from 4.8% in 2004 to 4.4% in 2005, reflecting general economic conditions. This is below the statewide and national unemployment rate. The total labor force increased to 31,293, a change of 1.6%.

In 2005, the top ten property taxpayers accounted for 13.71% of total assessed value. This is less concentrated than ten years ago (at 16.18%)

#### Statement of Net Assets

Net assets may, over time, provide an indicator of a government's financial position. In the case of the City of Salina, assets exceeded liabilities by \$171,145,000 at December 31, 2005. This represents an increase in net assets of \$19,578,000 over 2004. A condensed version of the Statement of Net Assets at December 31, 2004 follows:

Comparative Condensed Statement of Net Assets, 2004 and 2005 (In \$000)

	Governmental Activities	Activities	Total Primary Government	
	2004 2005	2004 2005	% of 2004 Total 2005	% of 2004 - 2005 Total Change
Cash and Investments Other Current Assets Noncurrent (Capital) Assets Total Assets	\$ 14,342 \$ 11,224 \$ 2,543 \$ 3,170 \$ 114,716 \$ 133,608 \$ 131,601 \$ 148,002	\$ 11,537 \$ 11,487 \$ 2,795 \$ 2,465 \$ 59,796 \$ 59,676 \$ 74,129 \$ 73,628	\$ 25,879	10%     \$ (3,169)       3%     \$ 297       87%     \$ 18,772       100%     \$ 15,901
Current Liabilities Noncurrent Liabilities Total Liabilities	\$ 9,726 \$ 6,756 \$ 20,554 \$ 21,998 \$ 30,280 \$ 28,754	\$ 3,057 \$ 2,981 \$ 20,825 \$ 18,750 \$ 23,882 \$ 21,731	\$ 12,783       24%       \$ 9,737         \$ 41,379       76%       \$ 40,748         \$ 54,162       100%       \$ 50,485	19% \$ (3,046) <u>81%</u> \$ (631) 100% \$ (3,677)
Net Assets: Invested in capital assets, net of related debt Restricted for Permanent Funds Restricted for Debt Service Unrestricted	\$ 92,947 \$ 110,184 \$ 343 \$ 1,317 \$ 1,299 \$ 7,057 \$ 7,422	\$ 39,003 \$ 40,968 \$ 1,406 \$ 1,108 \$ 9,837 \$ 9,821	\$ 131,950 87% \$ 151,152 0% \$ 343 \$ 2,723 2% \$ 2,407 \$ 16,894 11% \$ 17,243	88% \$ 19,202 0% \$ 343 1% \$ (316) 10% \$ 349
Total Net Assets	<u>\$ 101,321</u>	<u>\$ 50,246</u>	<u>\$ 151,567</u> <u>100%</u> <u>\$ 171,145</u>	<u>100%</u> \$ 19,578
Percent of Total Assets  Cash and Investments as a	67% 70%	33% 30%	100% 100%	
percentage of current liabilities	147% 166%	377% 385%	202% 233%	

The largest segment of the City's net assets (88%) reflects its investment in capital assets (land, buildings, streets and drainage facilities, utility plant, vehicles, equipment, etc.), less any debt used to acquire those assets that is still outstanding. These assets are used to provide services to citizens. As a result, resources required to retire related debt can not come from liquidation of the asset. Such resources generally must be provided from other sources, such as future taxes or user charges.

A small portion of net assets (2%) is restricted for debt service. The remainder of net assets (10%) may be used to meet the City's obligations to citizens and creditors.

In 2005, the amount invested in capital assets net of related debt increased substantially (\$19,644,295), while unrestricted net assets increased only slightly. This represents investment of current resources (primarily capital grants) in capital assets.

Liabilities declined, with the bulk of the decline evident in current liabilities, reflecting a reduction in short term notes outstanding. Total assets increased (by about \$15,901,000 or 7.7%). This increase is all attributable to the increase in capital assets, with cash and current assets remaining stable.

The quick ratio indicates that the City has enough liquidity to retire current liabilities approximately 3 times.

During the year ended December 31, 2005, there were several significant events that changed the balance of net assets.

Governmental Activities. 2005 saw a modest decrease in cash and investments and a significant increase in capital assets. This reflects the initiation of contractual obligations with the Kansas Department of Transportation for the construction of the North Ohio Street grade separation, and recording of the related capital grant and assets.

Business-type Activities: Business Type activities were engaged largely in maintenance type activities. Scheduled debt paydowns resulted in a slight increase in net capital assets.

#### Statement of Activities

#### A condensed statement of activities is shown below.

# Condensed Comparitive Statement of Activities, 2004 and 2005 (In \$000's)

	G	overnmer	ntal	Activities	Business-Type Activities					Total Primary Government						
		2004		2005		2004		2005		2004	%		2005	%	200	04 - 2005
Program Revenues:															(	Change
Charges for Services	\$	8,943	\$	9,859	\$	17,456	\$	17,728	\$	26,399	44%	\$	27,587	38%	\$	1,188
Operating Grants and Contributions	\$	3,197	\$	2,798	\$	368	\$	-	\$	3,565	6%	\$	2,798	4%	\$	(767)
Capital Grants and Contributions	\$	2,480	\$	13,875	\$	-	\$	-	\$	2,480	4%	\$	13,875	19%	\$	11,395
General Revenues:																
Property Taxes	\$	8,962	\$	9,196	\$	-			\$	8,962	15%	\$	9,196	13%	\$	234
Sales Taxes	\$	12,765	\$	12,836	\$	-			\$	12,765	21%	\$	12,836	18%	\$	71
Other Taxes	\$	3,426	\$	3,557	\$	-			\$	3,426	6%	\$	3,557	5%	\$	131
Investment Revenue	\$	390	\$	544	\$	222	\$	328	\$	612	1%	\$	872	1%	\$	260
Other Miscellaneous	\$	1,084	\$	1,209	\$	93	\$_	150	\$	<u>1,177</u>	<u>2</u> %	\$	1,359	2%	\$	182
Total Revenues:	\$	41,247	\$	53,874	\$	18,139	\$	18,206	\$	59,386	100%	\$	72,080	100%	\$	12,694
Expenses:	_		_				_		_		_	\$		_	_	
General Government	\$	4,931	\$	4,904					\$	4,931	9%	\$	4,904	9%	\$	(27)
Public Safety	\$	13,548	\$	14,159					\$	13,548	25%	\$	14,159	26%	\$	611 <sup>′</sup>
Public Works	\$	7,958	\$	8,420					\$	7,958	15%	\$	8,420	16%	\$	462
Public Health and Sanitation	\$	1,016	\$	1,102					\$	1,016	2%	\$	1,102	2%	\$	86
Culture and Recreation	\$	4,784	\$	5,071					\$	4,784	9%	\$	5,071	9%	\$	287
Planning and Development	\$	4,130	\$	2,714					\$	4,130	8%	\$	2,714	5%	\$	(1,416)
Solid Waste Disposal					\$	2,374	\$	2,608	\$	2,374	4%	\$	2,608	5%	\$	234
Water and Sewer					\$	11,552	\$	11,262	\$	11,552	21%	\$	11,262	21%	\$	(290)
Sanitation					\$	1,920	\$	1,889	\$	1,920	4%	\$	1,889	4%	\$	(31)
Golf Course					\$	817	\$	893	\$	817	2%	\$	893	2%	\$	76
Interest on Long Term Debt	\$	786	\$	742	\$				\$	786	<u>1</u> %	\$	742	<u>1</u> %	\$	(44)
Total Expenses	\$	37,153	\$	37,112	\$	16,663	\$	16,652	<u>\$</u>	53,816	<u>100</u> %	\$	53,764	100%	\$	(52)
Increase in net assets before transfers	\$	4,094	\$	16,762	\$	1,476	\$	1,554	\$	5,570		\$	18,316		\$	12,746
Transfers and other extraordinary items	\$	24	\$	114	\$	(24)	\$	(114)	\$	-		\$	-		\$	-
Increase in Net Assets	\$	4,118	\$	16,876	\$	1,436	\$	1,440	\$	5,554		\$	18,316		\$	12,762
Net Assets, January 1	\$	95,638	\$	101,321	\$	48,308	\$	50,246	\$	143,946		\$	151,567		\$	7,621
Prior Period Adjustment	\$	1,564	\$	1,050	\$	486	\$	211	\$	2,050		\$	1,261		\$	(789)
Net Assets, January 1, restated	\$	97,202		102,371	\$	48,774	\$	50,014	\$	145,976		\$	152,385		\$	6,409
Net Assets December 31	\$	101,321	\$	119,248	\$	50,246	\$	51,897	\$	151,567		\$	171,145		\$	19,578

Governmental Activities. Total expenses for Governmental Activities for the year ending December 31, 2005 were \$37,112,000 compared to \$37,153,000 in 2004. The apparent decrease is solely the result of the change in purpose for the ¼ cent sales tax, which has resulted in a shift from operating expenses to capital investment. This factor is also clearly apparent in the change in expense reported planning and development expenses from 2004 to 2005. Governmental activities represent 68% of the City's total expenses. The largest element of Governmental Activity expense was Public Safety, at 26% of the City total, followed by Public Works at 14% of the total.

Charges for service attributable to Governmental Activities totaled \$9,859,000 and operating grants for those purposes were \$2,798,000. Capital grants and contributions totaled \$13,875,000, and were primarily related to the construction of the North Ohio Street grade separation. The balance of \$27,456,000 was funded by general revenues. Sales taxes accounted for \$12,836,000 of the general revenues, with property taxes providing \$9,196,000. Net assets increased by \$16,877,000 as a result of Governmental Activities. The bulk of this increase is due to capital investment.

<u>Business Type Activities</u>. Total expenses for Business-type Activities for the year were \$16,652,000, or 31% of the City's total expense. The majority of this expense (\$11,262,000) is attributable to Water and Sewer operations, with the other activities (Solid Waste Disposal, Sanitation, and Golf Course) costing a combined total of \$5,390,067. These activities are primarily supported by user charges, with only \$364,030 coming from general revenues, representing largely the interest earned on fund balances held by the City. Net assets increased by \$1,439,786 as a result of Business-type Activity operations.

#### **Fund Financial Analysis**

Governmental Funds

#### Fund Balances:

The table below shows the Governmental Fund balances for major funds for the years ended December 31, 2004 and December 31, 2005.

Fund	2004	2005	Change
General	\$ 7,311,303	\$ 7,066,959	\$ (244,344)
Employee Benefits	\$ 612,266	\$ 521,459	\$ (90,807)
Flood and Drainage	\$ 521,148	\$ 328,720	\$ (192,428)
Tourism and Convention	\$ 267,200	\$ 209,495	\$ (57,705)
Special Gas	\$ 1,382,177	\$ 1,069,426	\$ (312,751)
Bicentennial Center	\$ 256,903	\$ 278,300	\$ 21,397
Debt Service	\$ 1,317,062	\$ 1,298,695	\$ (18,367)
Capital Projects	\$ (4,277,626)	\$ (4,106,972)	\$ 170,654
Other Governmental Funds	\$ 1,772,458	\$ 2,925,219	\$ 1,152,761
Total	\$ 9,162,891	\$ 9,591,301	\$ 428,410

Total Governmental Fund balances increased by \$428,410. This increase is due entirely to Capital projects funds, and to changes in other governmental funds, primarily the Special Sales tax funds. Governmental fund balances, net of Capital Projects decreased by \$895,005.

The General Fund balance decreased by \$244,344. This is a result of a combination of factors, including some growth in revenue (Sales Tax, Intergovernmental revenues), a transfer of the selective sales tax to special revenue funds (along with a decrease in the associated expenditures reflected in planning and development) and a modest increase in capital outlay expenditures.

#### Revenues and Expenditures:

The following table shows a comparison of revenues and expenditures (including other sources and uses) for major funds for the years ending December 31, 2004 and 2005.

Fund		2004	2005	Change
Revenues (Including Other Financing S	our	ces)		
General	\$	23,782,586	\$ 22,913,723	\$ (868,863)
Employee Benefits	\$	4,557,020	\$ 4,797,757	\$ 240,737
Flood and Drainage Improvement	\$	371,570	\$ 147,506	\$ (224,064)
Tourism and Convention	\$	825,853	\$ 840,081	\$ 14,228
Special Gas	\$	1,776,477	\$ 1,515,246	\$ (261,231)
Bicentennial Center	\$	1,326,152	\$ 1,323,209	\$ (2,943)
Debt Service	\$	8,429,798	\$ 3,007,947	\$ (5,421,851)
Capital Projects	\$	4,413,426	\$ 5,590,419	\$ 1,176,993
Other Governmental Funds*	\$	2,160,815	\$ 3,865,301	\$ 1,704,486
Total Revenues	\$	47,643,697	\$ 44,001,189	\$ (3,642,508)
Less Other Sources	\$	7,773,367	\$ 5,609,193	\$ (2,164,174)
Revenues, net of other sources	\$	39,870,330	\$ 38,391,996	\$ (1,478,334)
Expenditures (Including Other Financin	g Us	ses)		
General	\$	23,246,826	\$ 23,158,067	\$ (88,759)
Employee Benefits	\$	4,309,642	\$ 4,888,564	\$ 578,922
Flood and Drainage Improvement	\$	222,755	\$ 339,934	\$ 117,179
Tourism and Convention	\$	807,809	\$ 897,786	\$ 89,977
Special Gas	\$	1,936,522	\$ 1,827,997	\$ (108,525)
Bicentennial Center	\$	1,310,731	\$ 1,301,812	\$ (8,919)
Debt Service	\$	8,697,066	\$ 3,026,314	\$ (5,670,752)
Capital Projects	\$	8,707,863	\$ 5,419,765	\$ (3,288,098)
Other Governmental Funds*	\$	1,581,838	\$ 2,712,540	\$ 1,130,702
Total Expenditures	\$	50,821,052	\$ 43,572,779	\$ (7,248,273)
Less Other Uses	\$	6,476,060	\$ 1,365,174	\$ (5,110,886)
Expenditures, net of other uses	\$	44,344,992	\$ 42,207,605	\$ (2,137,387)

Total revenues and other sources decreased (by \$3,642,508) from 2004 to 2005. The largest component of this change was in the Debt Service fund (reduction of \$5,421,851), and is the result of refinancing activity in 2004 totaling \$5,388,947 that was not repeated in 2005. Absent this one-time transaction, revenues to the debt service fund would have declined by \$32,904. Other funds showing revenue declines include the Special Gas Tax fund, created by a one-time reimbursement in 2004, and the General Fund, which experienced a reduction in revenues due to the re-purposing of the special sales tax. This loss to the General fund was nearly offset by other revenue increases to the fund. Reduction in taxes for the Flood and drainage fund was due to a reduction in the property tax levy rate allocated to that fund.

Several funds showed revenue increases compared to 2004. Chief among these were the "Other" Governmental funds. This reflects the re-purposing of the special sales tax from the General Fund to the Capital Improvement and Economic Development funds created for the Special Sales Tax proceeds. The other fund with a significant increase in the revenues stream include the Capital Projects fund, created by a reduction in current year grant financing on the North Ohio project, coupled with temporary note proceeds and transfers to the fund from the Special Sales Tax fund.

Total expenditures and other uses also show substantial changes resulting from financing activity. The significant decrease in the Debt Service fund is due to the refinancing activity (\$5,388,947). The decrease in expenditures, net of the refinancing activity totaled \$281,805. The Capital Projects fund also shows a significant decrease in expenditures relating to projects that are currently in progress. The General fund appears to show a minor reduction in expenditures, however, this is affected to a significant degree by the repurposing of special sales tax proceeds. As a result, Planning and Community Development expenditures in the fund decreased from \$3,052,745 to \$1,328,376,

while all other expenditures (excluding other sources and uses) increased from \$20,023,225 to \$21,439,138, an increase of about 7.1%. These increases were focused in the areas of Public Works (12.4%) and Culture and Recreation (9.3%).

#### Proprietary Funds

The City of Salina operates four Enterprise Funds as well as five Internal Service Funds.

A summarized comparative Statement of Net Assets follows for each Enterprise Fund:

## Summary Statement of Net Assets

	_			(in \$00	0's	)	_						
		Soli	d W	/aste Disp	osa	al	Water and Sewer						
	l	2004		2005		Change		2004 2005 Change				ange	
Current Assets	\$	3,180	\$	3,306	\$	126	\$	10,405	\$	9,916	\$	(489)	
Capital Assets	\$	4,550	\$	4,062	\$	(488)	\$	54,275	\$	54,647	\$	372	
Total Assets	\$	7,730	\$	7,368	\$	(362)	\$	64,680	\$	64,563	\$	(117)	
Current Liabilities	\$	513	\$	403	\$	(110)	\$	2,444	\$	2,456	\$	12	
Noncurrent Liabilities	\$	4,270	\$	4,047	\$	(223)	\$	16,417	\$	14,582	\$	(1,835)	
Total Liabilities	\$	4,784	\$	4,450	\$	(334)	\$	18,861	\$	17,038	\$	(1,823)	
Assets Invested in Capital, net													
of related debt	\$	1,716	\$	1,585	\$	(131)	\$	36,173	\$	38,446	\$	2,273	
Restricted Net Assets	l				\$	-	\$	1,406	\$	1,109	\$	(297)	
Unrestricted Net Assets	\$	1,230	\$	1,333	\$	103	\$	8,241	\$	7,970	\$	(271)	
Total Net Assets	\$	2,946	\$	2,918	\$	(28)	\$	45,820	\$	47,525	\$	1,705	
Current Assets as a percentage of current liabilities		620%		820%				426%		404%			
				02070				42070		70770			
			s	anitation			Golf Course						
	l	2004		2005	(	Change		2004		2005	Ch	ange	
Current Assets	\$	577	\$	588	\$	11	\$	170	\$	141	\$	(29)	
Capital Assets	\$	456	\$	475	\$	19	\$	515	\$	493	\$	(22)	
Total Assets	\$	1,033	\$	1,063	\$	30	\$	685	\$	634	\$	(51)	
Current Liabilities	\$	53	\$	69	\$	16	\$	47	\$	53	\$	6	
Noncurrent Liabilities	\$	69	\$	65	\$	(4)	\$	69	\$	56	\$	(13)	
Total Liabilities	\$	122	\$	134	\$	12	\$	116	\$	109	\$	(7)	
Assets Invested in Capital, net													
of related debt Restricted Net Assets	\$	405	\$	405	\$	-	\$	441	\$	461	\$	20	
Unrestricted Net Assets	\$	507	\$	454	\$	(53)	\$	128	\$	64	\$	(64)	
Total Net Assets	\$	911	\$	929	\$	18	\$	569	\$	525	\$	(44)	
Current Assets as a percentage of current liabilities		10000/		9530/				2620/		0000			
of current habilities	ı	1089%		852%				362%		266%			

The Solid Waste and Golf Course Funds show modest declines in total net assets. In the case of the Solid Waste fund, this is due to a reduction in capital assets (net of related debt), whereas, the Golf Course shows a reduction primarily in current assets. Water and Sanitation funds both reflect modest increases in total net assets.

Net assets in the Solid Waste Fund declined by \$234,000 due to operations. The cause for this was a reduction in operating revenues, and an increase in operating expenditures and transfers out.

Operating income in the Golf Course fund increased by \$15,000, however, operating expenses increased by \$76,000, resulting in a reduction in assets due to operations of \$61,000

In the Sanitation Fund and Water and Sewer Funds, total net assets grew slightly, due largely to an increase in operating revenues, and to a lesser extent, to a reduction in expenses.

Summary of Revenues, Expenses and Changes in Net Assets (In \$000's)

				(III \$000 S	<u> </u>							
	Solid Waste Disposal				Water and Sewer							
		2004		2005		Change		2004 2005			Change	
Operating Revenues	\$	2,489	\$	2,366	\$	(123)	\$	12,432	\$	12,802	\$	370
Operating Expenses	\$	2,284	\$	2,337	\$	53	\$	10,654	\$	10,468	\$	(186)
Operating Income	\$	205	\$	29	\$	(176)	\$	1,778	\$	2,334	\$	556
Non-operating revenues (expenses)	\$	(19)	\$	(189)	\$	(170)	\$	(760)	\$	(564)	\$	196
Income (Loss) before Transfers	\$	186	\$	(160)		(346)	\$	1,019	\$	1,769	\$	750
Transfers in (out) Capital Contributions			\$	(74)	\$	(74)	\$ \$	(24) 368	\$	(40)	\$	(16)
Change in Net Assets	\$	170	\$	(234)	\$	(404)	\$	1,363	\$	1,729	\$	366
Net Assets, January 1	\$	2,701	\$	2,946	\$	245	\$	44,029	\$	45,820	\$	1,791
Restatement	\$	60	\$	206	\$	146	\$	427	\$	(24)	\$	(451)
Net Assets, January 1, restated	\$	2,761	\$	3,153	\$	392	\$	44,456	\$	45,795	\$	1,339
Net Assets, December 31	\$	2,946	\$	2,918	\$	(28)	\$	45,820	\$	47,525	\$	1,705
	Sanitation				Golf Course							
	l	2004		2005	(	Change	2004 2005 Change					
Operating Revenues	\$	1,814	\$	1,880	\$	66	\$	814	\$	829	\$	15
Operating Expenses	\$	1,908	\$	1,889	\$	(19)	\$	815	\$	891	\$	76
Operating Income	\$	(94)	\$	(9)	\$	85	\$	(2)	\$	(62)	\$	(60)
Non-operating revenues (expenses)	\$	(4)	\$	14	\$	18	\$	1	\$	1	\$	-
Income (Loss) before Transfers Transfers in (out)	\$	(97)	\$	6	\$ \$	103 -	\$	(1)	\$	(61)	\$ \$	(60) -
Change in Net Assets	\$	(97)	\$	6	\$	103	\$	(1)	\$	(61)	\$	(60)
Net Assets, January 1	\$	1,009	\$	911	\$	(98)	\$	569	\$	568	\$	(1)
Restatement	\$	(1)	\$	12	\$	13			\$	17	\$	17
Net Assets, January 1, restated	\$	1,008	\$	924	\$	(84)	\$	569	\$	586	\$	17
Net Assets, December 31	\$	911	\$	929	\$	18	\$	568	\$	525	\$	(43)

The Internal Service funds experienced an increase in net assets of \$445,417. This is a reversal of the prior year experience, and reflects adjustments to internal charges.

#### **Budgetary Highlights**

The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Commission. The legal level of budgetary control is maintained at the Fund level, in accordance with State Statutes. Management control is maintained at the departmental level. Within the departments, considerable discretion is permitted. The City uses an encumbrance accounting system, in which estimated purchase orders are recorded prior to the release of purchase orders to vendors. Open purchase orders are reported as reservations of budgetary basis fund balances at December 31, 2005. Formal budgetary amendments are limited to those circumstances in which the need is perceived to alter the total fund budget. Reallocation among departments or line items are not typically recorded as budgetary amendments.

However, in addition to formal amendments, departments within the City are allowed to transfer budget between line items within a department. Budgets may also be transferred from department to department within each fund. As a result of these transfers, the original budget and the final budgets may not be the same for departments within a fund.

The General Fund budget was not formally amended during the year.

The City experienced a number of significant variances from budgeted items in the General Fund, however, the total fund was well with budget. Most notably, Public Safety Fees exceeded budget by \$473,261. This was due to a concerted effort to reduce outstanding warrants, and to the implementation of a dispatch contract with Saline County. General sales taxes fell short of budget by about \$184,000 (1.7% of the budgeted amount for this item). Revenues for recreation programs were also somewhat higher than budget; these were offset by corresponding expenditures.

Several expenditure items were also significantly over or under budget. The City Manager, Police and Development Services departments were all significantly under budget due to staff position vacancies. The "Other General Government" group of accounts was over budget due largely to earned leave payouts, Municipal Court experienced higher than anticipated prisoner housing costs, and, as noted above, recreation programs were above budget (offset by increased program revenues). Finally, capital investments exceed budgeted amounts.

#### Capital Assets and Debt Administration

#### Capital Assets

The total amount invested in Capital Assets for the City at December 31, 2005 was \$192,841,024, net of accumulated depreciation.

The following table illustrates the Capital Asset balance by various classes of assets at December 31, 2005:

	Governmental Activity			Вι	<b>Business-type Activity</b>				Total			
		2004		2005		2004		2005		2004		2005
Equipment, Furniture and Fixtures	\$	1,340	\$	1,421	\$	1,751	\$	1,555	\$	3,091	\$	2,976
Vehicles	\$	1,829	\$	1,779	\$	662	\$	819	\$	2,491	\$	2,598
Buildings and Improvements	\$	11,351	\$	11,595	\$	14,965	\$	14,522	\$	26,316	\$	26,117
Land	\$	14,894	\$	22,325	\$	1,544	\$	1,544	\$	16,438	\$	23,869
Infrastructure	\$	76,382	\$	76,534	\$	41,085	\$	41,236	\$	117,467	\$	117,770
Construction in Progress	\$	9,967	\$	19,952	\$	-	\$	-	\$	9,967	\$	19,952
Total	\$	115,765	\$	133,606	\$	60,007	\$	59,676	\$	175,772	\$	193,282
* Not of Assumulated Description												

<sup>\*</sup> Net of Accumulated Depreciation

Changes to capital assets may be summarized as follows:

Changes to Capital Assets, 2005

	(in 0	)00's)			
	Gov	ernmental	Busin	ness-Type	
		Activity	A	ctivity	Total
Additions	\$	33,367	\$	2,249	\$ 35,616
Retirements	\$	(11,833)	\$	(138)	\$ (11,971)
Adjustments	\$	587	\$	132	\$ 719
Net Additions	\$	22,121	\$	2,243	\$ 24,364
Depreciation Expense Applied	\$	3,829	\$	2,580	\$ 6,409

Additional information on the City's capital assets can be found in Note 4,D. of the notes to the basic financial statements.

#### Debt Management

The City's general policy for General Obligation Bonds is to issue them for no more than 10 years for the City at Large portion, with some exceptions permitted for extraordinary projects. On special assessment bonds, the maturity may extend to 15 years.

The outstanding General Obligation Bonds at 12/31/2005 totaled \$27,461,377. Temporary notes outstanding total \$2,700,000. Total General Debt is thus \$30,161,377. Net general bonded debt per capita is thus \$626.14.

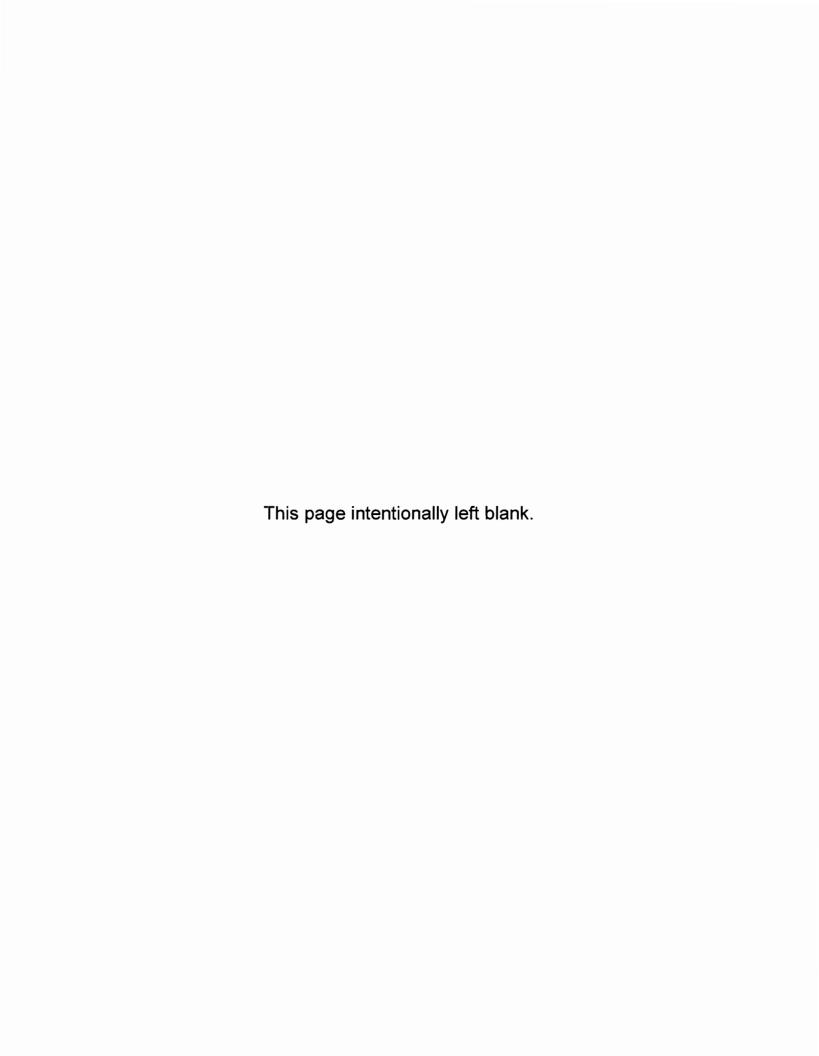
In addition, Business-type activities had \$4,990,000 in Revenue Bonds outstanding, as well as \$7,460,602 in loans provided through the Kansas Development Finance Authority. Revenues generated by user fees are pledged to retire all of the Bonds issued by Business-type activities.

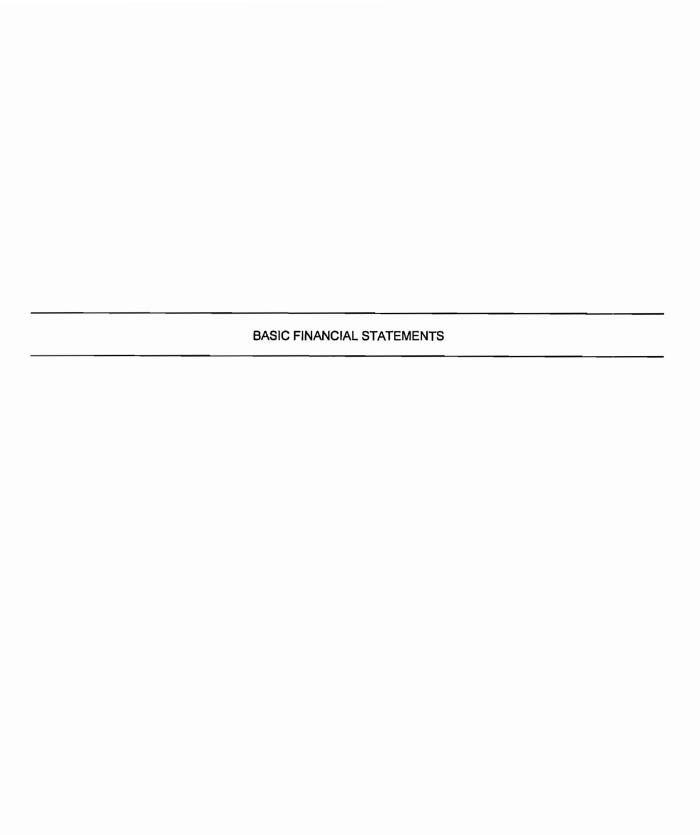
The City engaged in several debt transactions during 2005. One General Obligation Bond issue, Series 2005A was sold in the principal amount of \$4,210,000. Moody's rating service extended a rating of Aa-3 to both of this issue. This represents an upgrade from the A1 rating previously assigned to the City of Salina. In addition, one temporary note series were issued during the year, totaling \$500,000.

Additional information on the City's debt can be found in Note 4, E. of the notes to the basic financial statements.

#### Requests for Information

This financial report is intended to give the reader a general overview of the City's finances. Questions about information in this report or requests for additional information should be directed to the Director of Finance, Room 206, 300 West Ash Street, Salina, Kansas, 67401.





# STATEMENT OF NET ASSETS December 31, 2005

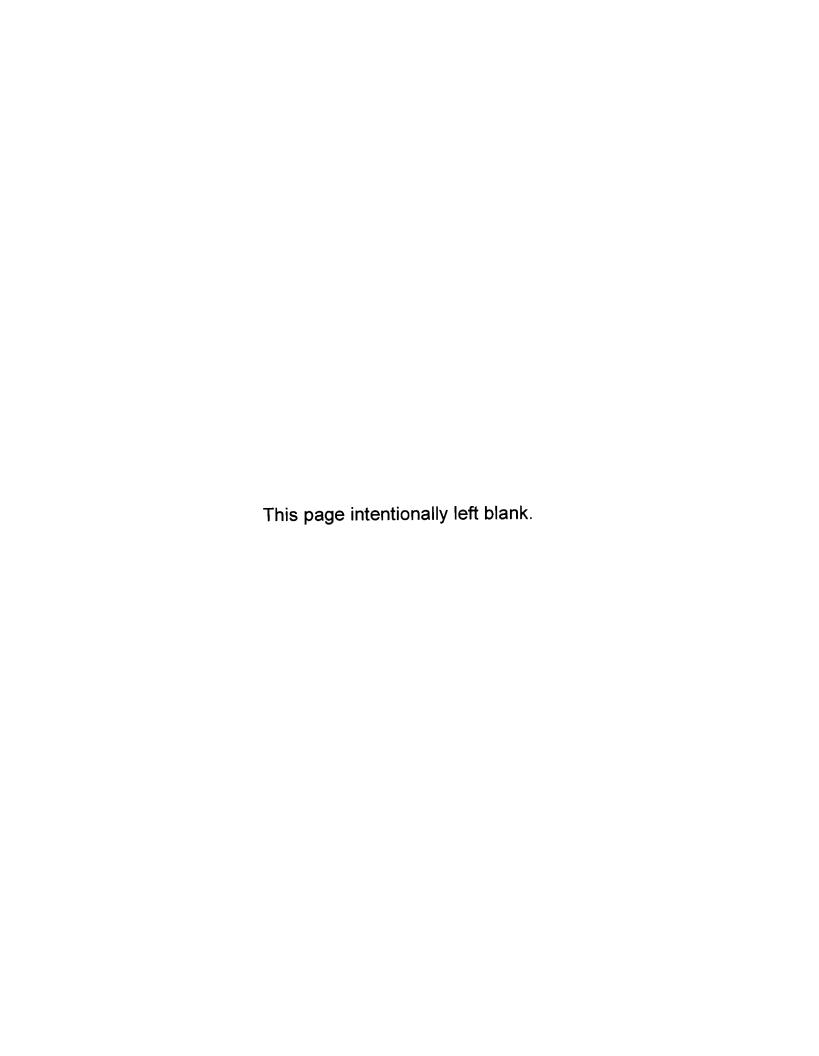
	F	rimary Governme	Compo	ent Units	
	Total	Total	Total	Salina	Salina
	Governmental	Business-type	Primary	Housing	Airport
	<u>Activities</u>	Activities	Government	Authority	Authority
ASSETS					
Current assets:					
Cash and investments	\$ 11,224,335	\$ 11,486,833	\$ 22,711,168	\$ 912,357	\$ 786,238
Receivables (net of allowance for uncollectibles)					
Accounts	1,619,809	962,588	2,582,397	18,281	265,850
Taxes	779,471	-	779,471		1,158,150
Interest	221,075	184,895	405,970	1,684	-
Notes	5,527	-	5,527	26.044	-
Mortgages Due from other governments	-	-	-	26,044 39,677	•
Inventory	213,327	520,453	733,780	39,077	•
Restricted cash	210,021	408,033	408,033	73,510	-
Prepaid expenses		400,000	400,000	10,010	3,109
Net investment in financing leases		_	_	-	783,710
Deferred charges	330,632	389,051	719,683	38,867	88,665
Total current assets	14,394,176	13,951,853	28,346,029	1,110,420	3,085,722
Total current assets		10,001,000	20,340,028	1,110,420	3,000,122
Noncurrent assets:					
Capital assets, nondepreciable					
Construction in progress	19,952,317	-	19,952,317	1, <b>4</b> 81,890	752,860
Land	22,325,293	1,544,110	23,869,403	533,637	8,847,886
Capital assets, depreciable	154,738,661	90,539,005	245,277,666	6,202,516	38,794,315
Less: Accumulated depreciation	63,408,421	32,406,495	<u>95,814,916</u>	1,853,886	15,453,557
Total noncurrent assets	<u> 133,607,850</u>	<u>59,678,620</u>	193,284,470	<u>6,364,157</u>	32,941,504
Total assets	\$ 148,002,026	\$ 73,628,473	\$ 221,630,499	\$7,474,577	\$36,027,226
Liabilities:					
Current liabilities:					
Accounts payable	\$ 1,499,086	\$ 294,696	\$ 1,793,782	\$ 19,560	\$ 993,147
Retainage payable	9,926	18,464	28,390	4 10,000	Ψ 000,147
Accrued liabilities	578,229	10,107	578,229	16,259	98,228
Matured bond principal and interest	33,645		33,645	-	-
Accrued interest payable	241,054	241,043	482,097	-	136,839
Deposits payable		94,374	94,374	_	-
Unearned revenue	-	_	-	160,806	1,254,410
Due to other governments	-	-	-	58,031	
Current portion of compensated absences	1,103,411	259,227	1,362,638	500	-
Current portion of capital lease payable	20,944	-	20,944	-	-
Current portion of temporary notes payable	500,000	-	500,000	-	-
Current portion of loans payable	-	330,105	330,105	-	1,019,667
Current portion of revenue bonds payable		640,000	640,000	-	-
Current portion of general obligation bonds payable	2,769,633	<u>1,103,556</u>	3,873,189		
Total current liabilities	6,755,928	2,981,465	9,737,393	255,156	3,502,291
Noncurrent liabilities:					
Accrued liabilities		_	_	72,391	_
Compensated absences	1,365,237	320,737	1,685,974	41,502	-
Temporary notes payable	2,200,000	320,737	2,200,000	41,302	_
Loans payable	2,200,000	7,130,497	7,130,497	-	7,728,442
Revenue bonds payable		4,350,000	4,350,000		1,120,442
General obligation bonds payable	18,433,288	5,154,900	23,588,188	-	-
Landfill post-closure care liabilities	-	1,793,966	1,793,966	-	-
Total noncurrent liabilities	21,998,525	18,750,100	40,748,625	113,893	7,728,442
Total Horiculterit Rabinties			10,110,020		
Total liabilities	<u>\$ 28,754,453</u>	\$ 21,731,565	\$ 50, <del>4</del> 86,018	\$ 369,049	\$11,230,73 <u>3</u>
Net Assets					
Invested in capital assets, net of related debt	\$110,183,985	\$ 40,967,562	\$ 151,151,547	\$6,364,157	\$24,193,395
Restricted for:					
Permanent funds:	6		0.40.075		
Expendable	342,876	4 400 545	342,876	-	05.000
Debt service	1,298,695	1,108,545	2,407,240	741 271	85,000 518,008
Unrestricted	7,422,017	<u>9,820,801</u>	17,242,818	<u>741,371</u>	518,098
Total net assets	\$119,247,573	\$ 51,896,908	<u>\$ 171,144,481</u>	<u>\$7,105,528</u>	\$24,796,493

# STATEMENT OF ACTIVITIES For the Year Ended December 31, 2005

Net (Expenses) Revenue and Changes in Net Assets

					Changes in Net Assets							
		Pi	rogram Revenu	es	Р	nmary Governme	Component Units					
			Operating	Capital	Total	Total	Total	Salina	Saline			
		Charges for	Grants and	Grants and	Governmental	Business-type	Primary	Housing	Airport			
	Expenses	Services	Contributions	Contributions	Activities	Activities	Government	Authority	Authority			
Governmental activities:												
General government	\$ 4,904,066	\$ 3,925,594	\$ 141,234	\$ -	\$ [837,238]	\$ -	\$ [837,238]	\$ -	\$ -			
Public safety	14,158,775	3,368,313	718,167	-	[10,072,295]		[10,072,295]	-	-			
Public works	8,420,158	163,108	1,658,183	13,875,068	7,274,181	-	7,274,181	-	-			
Public health and sanitation	1,101, <del>94</del> 7	30,979	141,234	-	[929,734]	-	[929,734]		-			
Culture and recreation	5,070,889	2,275,594	141,234	-	[2,654,061]	-	[2,654,081]	-	-			
Planning and development	2,714,496	95,465	-	-	[2,619,031]	-	[2,619,031]	-	-			
Interest on long-term debt	741,815	<del>-</del>	<del></del>	<del></del>	[741,815]	<u>-</u>	[741,815]	<del></del>	-			
Total governmental activities	37,111,948	9,859,052	2,798,032	13,875,068	[10,579,794]		[10,579,794]		. <u> </u>			
Business-type activities:												
Solid Waste Disposal	2,608,162	2,343,881		_		[264,301]	[264,301]		_			
Water and Sewer	11,261,714	12,703,953				1,442,239	1,442,239	-	-			
Sanitation	1,889,190	1,880,757				[8,433]	[8,433]	-				
Goff Course	892,715	798,966		<u>-</u>	<u>·</u>	[93,749]	[93,749]					
Total business-type activities	18,851,781	17,727,537			_	1,075,758	1.075,756					
Total busiless-type activities	10,001,701	17,727,007				1,075,750	1,073,730					
Total primary government	\$ 53,763,727	\$ 27,588,589	\$ 2,798,032	\$13,875,068	[10,579,794]	1,075,756	[9,504,038]					
Component units:												
Salina Housing Authority	\$ 2,121,282	\$ 389,921	\$ 1,495,988	\$ 227,181	-	-	-	[8,214]	-			
Salina Airport Authority	3,424,783	1,603,633		3,188,638		<u>-</u>	<del>-</del>		1,365,486			
Total component units	\$ 5,546,065	\$ 1,993,554	\$ 1,495,986	\$ 3,413,797				[8,214]	1,365,488			
	General Rever											
	General pu				6,765,502	_	6,765,502	_	1,058,688			
	Debt service				1,351,421	_	1,351,421		1,000,000			
	Motor vehicle				1,001,121		1,001,121		_			
	General pu				1,079,262	_	1,079,282		_			
	Sales tax	•			.,		· <b>/</b> - · - <b>/</b>					
	General pu	poses			10,555,924		10,555,924					
	Selective p	urposes			2,280,387	-	2,280,387	-	-			
	Other taxes				0.557.400		D FF7 400		448.05=			
	General pu				3,557,109	-	3,557,109	40.040	118,087			
	Investment r				544,247	327,728	871,975	10,813	204,083			
	Miscellaneou	ıs			1,208,580	150,321	1,358,901	-	49,654			
	Transfers, net				114,019	[114,019]	<u>-</u>	<del></del>	<del></del>			
	Subtotal genera	revenues			27,458,451	364,030	27,820,481	10,813	1,430,512			
	Change in net a	ssets			16,876,657	1,439,788	18,316,443	2,399	2,795,998			
	Net assets - be	pinning			101,321,325	49,802,572	151,123,897	7,152,802	22,000,495			
	Prior period adj	ustment			1,049,591	654,550	1,704,141	[49,473]				
	Net assets - be	ginning, restated	1		102,370,916	50,457,122	152,828,038	7,103,129	_22,000,495			
	Net assets - en	ding			\$ 119,247,573	\$ 51,896,908	\$ 171,144,481	\$7,105,528	\$ 24,796,493			





# BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2005

		General		Employee Benefits		Flood & Drainage Improvement		Tourism and <u>Convention</u>	
ASSETS		0.704.000	•	0.47.000	•	400 005	•	04	
Cash and investments Receivables (net)	\$	2,734,298	\$	347,669	\$	423,035	Ф	61	
Accounts		1,369,203		_		-		209,433	
Taxes		2,200,914		4,941,303		186,288		· -	
Interest		89,106		5,406		6,578		1	
Notes		-		-		-		-	
Inventory		103,892		-		-		-	
Due from other funds		2,996,152		•		-		-	
Cash with fiscal agent	_	<u>-</u>	_				_		
Total assets	\$	9,493,565	\$	5,294,378	\$	615,901	\$	209,495	
LIABILITIES AND FUND BALANCE Liabilities:									
Accounts payable	\$	314,410	\$	340	\$	111,240	\$	-	
Retainage payable		902		-		-		-	
Deferred revenue		2,111,294		4,772,579		175,941		-	
Due to other funds		-		-		-		-	
Matured principal and interest		-		-		-		-	
Temporary notes payable	_	<del>-</del>	_	<u>-</u>	_	<u>-</u>	_	<u>-</u>	
Total liabilities	_	2,426,606	_	4,772,919	_	287,181		<del></del>	
Fund balance:									
Reserved for encumbrances		421,156		-		92,421		-	
Reserved for notes receivable		-		-		-		-	
Reserved for debt service		-		-		-		-	
Unreserved, undesignated General fund		6,645,803		_		_		_	
Special revenue funds		0,040,000		521,459		236,299		209,495	
Permanent funds		-		-		-		-	
Capital project funds	_	_	_			-	_	<u>-</u>	
Total fund balances		7,066,959		521,459		328,720		209,495	
Total liabilities and fund balance	<u>\$</u>	9,493,565	\$	5,294,378	\$	615,901	\$	209,495	

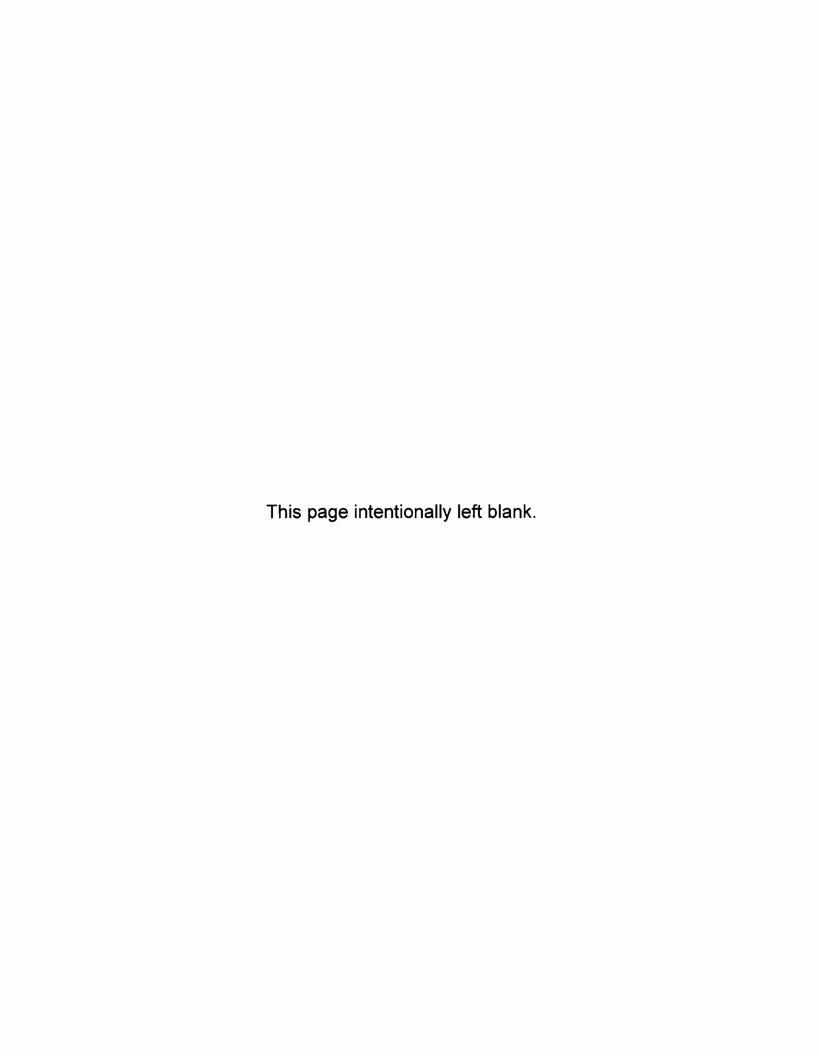
	Special <u>Gas</u>	Bi	centennial <u>Center</u>		Debt <u>Service</u>	Capital <u>Projects</u>		Go	Other Governmental <u>Funds</u>		Total overnmental <u>Funds</u>
\$	637,373	\$	282,282	\$	1,225,975	\$	-	\$	3,177,118	\$	8,827,811
	457,123 9,911 - - -		13,357 - 4,382 - -		1,461,186 19,063 - -		- 1,466 - - -		27,816 - 48,420 5,527 - -		1,619,809 9,246,814 184,333 5,527 103,892 2,996,152
	<u>-</u>		<u>-</u>	_	33,645		-	_	-	_	33,645
<u>\$</u>	1,104,407	\$	300,021	\$	2,739,869	<u>\$</u>	1,466	\$	3,258,881	<u>\$</u>	23,017,983
<b>\$</b>	31,150 3,831 - - - - - 34,981	\$	21,721 - - - - - - 21,721	\$	1,407,529 - 33,645 - 1,441,174	<b>\$</b>	880,249 5,193 2,722,996 500,000 4,108,438	<b>\$</b>	60,506 - 273,156 - - 333,662	\$ 	1,419,616 9,926 8,467,343 2,996,152 33,645 500,000 13,426,682
	446,476 - -		- - -		- - 1,298,695		220,182 - -		305,301 5,527 -		1,485,536 5,527 1,298,695
	622,950 - -		278,300 - -		- - -		- - - [4,327,154]		2,271,515 342,876		6,645,803 4,140,018 342,876 [4,327,154]
	1,069,426		278,300		1,298,695		[4,106,972]		2,925,219		9,591,301
<u>\$</u>	1,104,407	<u>\$</u>	300,021	\$	2,739,869	<u>\$</u>	1,466	<u>\$</u>	3,258,881	\$ :	23,017,983

# RECONCILIATION OF THE TOTAL GOVERNMENTAL FUND BALANCE TO NET ASSETS OF GOVERNMENTAL ACTIVITIES December 31, 2005

Total Governmental Fund Balances		\$ 9,591,301
Amounts reported for governmental activities in the statement of net assets are different because		
Bond issuance costs are shown as current year expenditures in the funds.		
Bond issuance costs		330,632
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		
The cost of capital assets is Accumulated depreciation is	196,238,879 62,859,826	133,379,053
An internal service fund is used by the City's management to charge the costs of the worker's compensation program. The assets and liabilities of the internal service fund are included with governmental activities.		2,020,130
The following liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. These liabilities at year end consist of:		
Compensated absences Temporary notes payable Bonds payable Capital lease payable Accrued interest on the bonds	2,408,624 2,200,000 21,202,921 20,944 241,054	[26,073,543]

Net Assets of Governmental Activities

\$ 119,247,573



# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

For the Year Ended December 31, 2005

REVENUES: Taxes	<u>General</u>	Employee <u>Benefits</u>	Flood & Drainage Improvement	Tourism and <u>Convention</u>	
Real estate taxes Delinquent taxes Motor vehicle taxes General sales taxes Selective sales taxes	\$ 2,382,329 59,455 289,354 10,555,924	\$ 4,126,519 107,257 558,575 -	\$ 82,236 7,706 50,986 -	\$ - - - -	
Other taxes Intergovernmental Special assessments Licenses and permits Charges for services	2,717,427 859,399 - - 5,387,774	- - -	- - -	839,682 - - -	
Investment revenue Reimbursements Miscellaneous	176,808 - 385,253	5,406 - 	6,578	399	
Total revenues	22,813,723	4,797,757	147,506	840,081	
EXPENDITURES: Current General government Public safety Public works Public health and sanitation Culture and recreation Planning and development Miscellaneous Capital outlay Debt service Principal retirement Interest and other charges	2,485,060 10,621,702 4,536,631 892,110 2,074,639 1,328,376 - 828,996	221,332 3,051,745 837,099 26,746 494,027 257,615 - - - 4,888,564	18,639 - - - - 221,295 100,000 	559,740 - - - - - - - - 559,740	
Total expenditures  Excess [deficiency] of revenue and other sources over [under] expenditures and other [uses]	46,209	[90,807]	[192,428]	280,341	
OTHER FINANCING SOURCES [USES] Issuance of bonds Transfers in Transfers [out]	100,000 [390,553]	- - -	-	[338,046]	
Total other financing sources [uses]	[290,553]			[338,046]	
Net change in fund balance	[244,344]	[90,807]	[192,428]	[57,705]	
Fund balance - Beginning of year	7,311,303	612,266	521,148	267,200	
Prior period adjustment		-		<del>-</del>	
Fund balance - Beginning of year	7,311,303	612,266	521,148	267,200	
Fund balance - End of year	\$ 7,066,959	\$ 521,459	\$ 328,720	\$ 209,495	

	Special <u>Gas</u>	Bicentennial <u>Center</u>		Debt <u>Service</u>		Capital <u>Projects</u>	Other Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
\$	- - - -	\$ - - - -	\$	1,313,147 38,274 180,347	\$	:	\$ - - - - 2,280,387	\$ 7,904,231 212,692 1,079,262 10,555,924 2,280,387
	1,492,640 - - -	- - - 830,408		1,142,502 - -		150,000 - - -	282,468 - 13,525 1,006,966	3,557,109 2,784,507 1,142,502 13,525 7,225,148
_	22,606	4,582 - 173	_	47,803 - 72,875	_	5,663 649,756	216,419 - 42,388	486,264 649,756 500,689
_	1,515,246	835,163		2,794,948	_	805,419	3,842,153	38,391,996
	- - 116,003	:		:		- -	:	2,706,392 13,673,447 5,508,372
	-	1,293,833 - -		- - -		- - -	148,107 913,515 461,226 35	1,066,963 4,776,014 2,606,957 35
	1,711,994	7,979		- 2,434,349		5,125,234	684,657	8,580,155 2,534,349
_	<u>-</u>			591,965		162,956		754,921
_	1,827,997	1,301,812		3,026,314	_	5,288,190	2,207,540	42,207,605
_	[312,751]	[466,649]	_	[231,366]	_	[4,482,771]	1,634,613	[3,815,609]
	- - -	488,046 	_	212,999 -		4,210,000 575,000 [131,575]	23,148 [505,000]	4,210,000 1,399,193 [1,365,174]
_	<del>-</del>	488,046		212,999		4,653,425	[481,852]	4,244,019
_	[312,751]	21,397		[18,367]	_	170,654	1,152,761	428,410
	1,382,177	256,903		1,317,062		[6,477,626]	1,772,458	6,962,891
_						2,200,000		2,200,000
_	1,382,177	256,903		1,317,062		[4,277,626]	1,772,458	9,162,891
<u>\$</u>	1,069,426	\$ 278,300	\$	1,298,695	\$	[4,106,972]	\$ 2,925,219	\$ 9,591,301



RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE WITH THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2005

Total Net	Change In	Fund	Balances -	Governmental	<b>Funds</b>

\$ 428,410

Amounts reported for governmental activities in the statement of activities are different because

Capital outlays to purchase or build assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net assets and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities. This is the amount by which capital outlays exceeds depreciation in the period.

Loss on sale of assets [48,203] Capital outlays 21,530,526

Depreciation expense [3,759,050] 17,723,273

Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. This is the amount by which interest increased.

[21,463]

An internal service fund is used by the city's management to charge the costs of certain activities to the individual funds. The revenues and expenses of certain internal service fund is reported with governmental activities.

445,417

Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

[41,507]

Bond proceeds are an other financing source in the governmental funds, but it increases long-term liabilities in the statement of net assets and does not affect the statement of activities. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

[4,210,000]

Repayment of capital lease payable is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net assets and does not affect the statement of activities.

20,206

Repayment of bond principal and bond issuance costs is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net assets and does not affect the statement of activities.

2,532,321

Changes In Net Assets of Governmental Activities

\$16,876,657

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS December 31, 2005

# Business-Type Activities: Enterprise Funds

		E	nterprise Fund	ds		
ASSETS	Solid Waste Disposal	Water and Sewer	Sanitation	Golf Course	Total Enterprise Funds	Internal Service Funds
Current assets: Cash and investments	\$3,024,250	\$ 7,876,700	\$ 481,487	\$ 104,396	\$11,486,833	\$2,362,879
Receivables (net of allowance for uncollectibles) Accounts Interest	205,788 47,019	657,309 128,778	99,491 7,486	1,612	962,588 184,895	36,742
Inventory and prepaid supplies Restricted cash and investments		486,531 408,033	-	33,922	520,453 408,033	109,435
Deferred charges Total current assets	29,287 3,306,344	<u>358,823</u> 9,916,174	588,464	941 140,871	389,051 13,951,853	2,509,056
Capital assets: Nondepreciable capital assets: Land	692 446	845,664		45 000	1 544 110	
Depreciable capital assets:	683,446	,	4 005 004	15,000	1,544,110	777.000
Capital assets Less: accumulated depreciation	6,101,741 2,722,904	82,401,156 28,600,074	1,095,304 620,405	940,804 463,112	90,539,005 <u>32,406,495</u>	777,392 548,595
Total capital assets	4,062,283	_54,646,746	474,899	492,692	59,676,620	228,797
Total assets	\$7,368,627	\$64,562,920	\$1,063,363	\$ 633,563	<u>\$73,628,473</u>	\$2,737,853
Liabilities: Current liabilities						
Accounts payable Retainage payable	\$ 100,092 -	\$ 173,946 18,464	\$ 16,390	\$ 4,268 -	\$ 294,696 18,464	\$ 79,470
Interest payable Meter deposits payable	20,647 -	220,218 94,374	-	178 -	241,043 94,374	-
Current portion of compensated absences payable Current portion of accrued claims payable	26,372 -	147,924	52,641 -	32,290	259,227	60,024 335,672
Current portion of loans payable Current portion of general obligation bonds payable Current portion of revenue bonds payable	256,428 -	330,105 830,748 640,000	-	16,380	330,105 1,103,556 640,000	:
Total current liabilities	403,539	2,455,779	69,031	53,116	2,981,465	475,166
Noncurrent liabilities: Compensated absences payable Accrued claims payable	32,629 -	183,025	65,131 -	39,952 -	320,737 -	- 242,557
Payable from restricted assets Loans payable		7,130,497		-	7,130,497	-
General obligation bonds payable Revenue bonds payable	2,220,120	2,918,855 4,350,000	-	15,925 -	5,154,900 4,350,000	
Landfill post-closure care liabilities Total noncurrent liabilities	1,793,966 4,046,715	14,582,377	65,131	55,877	1,793,966 18,750,100	242,557
Total liabilities	\$4,450,254	\$17,038,156	\$ 134,162	\$ 108,993	\$21,731,565	\$ 717,723
Net Assets Invested in capital assets, net of related debt Restricted	\$1,585,735	\$38,446,541	\$ 474,899	\$ 460,387	\$40,967,562	\$ 228,797
Restricted for bond retirement Unrestricted	- 1,332,638	1,108,545 7,969,678	454,302	- 64,183	1,108,545 9,820,801	1,791,333
Total net assets	\$2,918,373	\$47,524,764	\$ 929,201	\$ 524,570	\$51,896,908	\$2,020,130

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS For the Year Ended December 31, 2005

Business-Type Activities: Enterprise Funds

		<u>E</u>	nterprise Fund	ds		
					Total	Internal
	Solid Waste	Water and			Enterprise	Service
	Disposal	Sewer	Sanitation	Golf Course	Funds	<u>Funds</u>
Operating revenues						_
Charges for services	\$ 2,343,861	\$12,703,953	\$1,880,757	\$ 798,966	\$17,727,537	\$7,820,230
Miscellaneous	22,337	98,345	15	29,624	150,321	58,135
Total operating revenues	2,366,198	12,802,298	1,880,772	828,590	17,877,858	7,878,365
Operating expenses						
General government	-	-	-	-	-	7,500,868
Public works	1,622,663	8,740,077	1,790,974	-	12,153,714	-
Recreation	-	-	-	852,053	852,053	-
Depreciation	713,970	1,728,694	98,216	39,148	2,580,028	70,063
Total operating expenses	2,336,633	10,468,771	1,889,190	891,201	15,585,795	7,570,931
Operating income [loss]	29,565	2,333,527	[8,418]	[62,611]	2,292,063	307,434
Nonoperating revenues [expenses]						
Investment revenue	81,869	228,874	14,012	2,973	327,728	57,983
Debt service	[261,646]	[665,914]	- 1,5	[1,044]	[928,604]	•
Amortization of bond issuance costs	[9,883]	[127,029]	-	[470]	[137,382]	_
Total nonoperating revenues [expenses]	[189,660]	[564,069]	14,012	1,459	[738,258]	57,983
rotal honoperating revenues (expenses)	[103,000]	[304,003]	14,012	1,435	[730,230]	37,303
Income [loss] before transfers	[160,095]	1,769,458	5,594	[61,152]	1,553,805	365,417
Transfers from [to] other funds						
Transfers in	44,049	-	•	-	44,049	80,000
Transfers [out]	[118,068]	[40,000]			[158,068]	
Total transfers	[74,019]	[40,000]		-	[114,019]	80,000
Change in net assets	[234,114]	1,729,458	5,594	[61,152]	1,439,786	445,417
Net assets, January 1	2,503,203	45,819,636	911,187	568,546	49,802,572	1,560,025
Restatement	649,284	[24,330]	12,420	17,176	654,550	14,688
Net assets, January 1, restated	3,152,487	45,795,306	923,607	585,722	50,457,122	1,574,713
Net assets, December 31	\$ 2,918,373	\$47,524,764	\$ 929,201	\$ 524,570	\$51,896,908	\$2,020,130

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended December 31, 2005

# Business-Type Activities: Enterprise Funds

			iterprise runc	<u> </u>		
	Solid Waste Disposal	Water and Sewer	Sanitation	Golf Course	Total Enterprise Funds	Internal Service <u>Funds</u>
Cash flows from operating activities	22.222.244	240 705 440	*******	- 700 000	* 47 700 440	
Cash received from customers and users	\$2,338,841	\$12,765,143	\$1,890,166	\$ 798,966	\$17,793,116	\$7,759,318
Cash paid to suppliers of goods or services	[1,193,485]	[6,012,562]	[1,084,880]	[473,511]	[8,764,438]	[7,000,493]
Cash paid to employees	[417,812]	[2,807,097]	[694,196] 15	[381,517] 29,624	[4,300,622] 150,321	[510,301] 58,135
Other operating receipts	22,337	98,345				
Net cash provided by [used in] operating activities	749,881	4,043,829	111,105	[26,438]	4,878,377	306,659
Cash flows from capital and related financing activities						
Purchase and construction of capital assets	[20,500]	[2,125,022]	[104,269]	-	[2,249,791]	[189,124]
Debt issuance costs incurred		[51,812]	-	-	[51,812]	-
Principal payments - general obligation bonds	[332,442]	[795,747]	-	[13,650]	[1,141,839]	-
Principal payments - revenue bonds	-	[625,000]	-	-	[825,000]	-
Interest paid	[273,819]	[682,981]	-	[1,086]	[957,886]	-
Principal payments - loans payable		[316,662]			[316,662]	<del>-</del>
Net cash provided by [used in] capital						
and related financing activities	<u>[626,761]</u>	[4,597,224]	<u>[104,269]</u>	[14,736]	[5,342,990]	[189,124]
Cash flows from investing activities						
Interest received	51,889	146,671	9,238	2,196	209,994	33,665
Cash flows from noncapital financing activities						
Transfers in	44,049	-	-	-	44,049	80,000
Transfers (out)	[118,068]	[40,000]			[158,068]	
Net cash provided by [used in] noncapital financing activities	[74,019]	[40,000]			[114,019]	80,000
Net increase [decrease] in cash and cash equivalents	100,990	[446,724]	16,074	[38,978]	[368,638]	231,200
•	-			• • •	12 262 604	2 424 670
Cash and cash equivalents, January 1	2,923,260	<u>8,731,457</u>	465,413	143,374	12,263,504	2,131,679
Cash and cash equivalents, December 31	\$3,024,250	\$ 8,284,733	\$ 481,487	\$ 104,396	\$11,894,866	\$2,362,879
Cash and investments	\$3,024,250	\$ 7,876,700	\$ 481,487	\$ 104,396	\$11,486,833	\$2,362,879
Restricted cash and investments		408,033			408,033	-
Total cash and cash equivalents	\$3,024,250	\$ 8,284,733	\$ 481,487	\$ 104,396	\$11,894,866	\$2,362,879

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended December 31, 2005

# Business-Type Activities:

		Enterprise Funds								
		lid Waste Disposal	Water and Sewer	S	anitation	Go	If Course	Total Enterprise Funds	Internal Service <u>Funds</u>	
Reconciliation of operating [loss] income to net cash provided by [used in] operating activities Operating income [loss]	\$	29,565	\$2,333,527	\$	[8,418]	\$	[62,611]	\$2,292,063	\$307,434	
Adjustments to reconcile operating income [loss] to net cash provided by [used in] operating activities										
Depreciation expense		713,970	1,728,694		98,216		39,148	2,580,028	70,063	
[Increase] decrease in accounts receivable		[5,020]	68,096		9,409		-	72,485	-	
[Increase] decrease in inventory		•	[18,724]				[9,757]	[28,481]	[40,765]	
Increase [decrease] in accounts payable		[23,332]	[24,160]		15,445		[373]	[32,420]	23,208	
Increase [decrease] in retainage payable		-	13,563		-		-	13,563	-	
Increase [decrease] in accrued compensated absences		1,992	[50,261]		[3,547]		7,155	[44,661]	7,631	
Increase [decrease] in claims payable		-	-		-		-	-	[60,912]	
Increase [decrease] in meter deposits payable Increase [decrease] in accrued landfill closure		-	[6,906]		-		-	[6,906]	-	
and postclosure care costs	_	32,706	<del>-</del>	_		_	-	32,706	<del></del>	
Net cash provided by [used in] operating activities	\$	749,881	\$4,043,829	<u>\$</u>	111,105	\$	[26,438]	\$4,878,377	\$306,659	

# STATEMENT OF ASSETS AND LIABILITIES AGENCY FUNDS December 31, 2005

# **ASSETS**

Cash and investments Interest receivable	\$ —	409,048 4,151
Total assets	<u>\$</u>	413,199
LIABILITIES AND FUND BALANCES		
Liabilities Accounts payable	<u>\$</u>	413,199
Total liabilities	\$	413,199

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Reporting Entity

The City of Salina, Kansas (the City) is a municipal corporation governed by a mayor and a five-member commission. These financial statements present the City and its component units, entities for which the government is considered to be financially accountable. Each discretely presented component unit is reported in a separate column in the government wide statements to emphasize that it is legally separated from the government.

# **Discretely Presented Component Units**

City of Salina Airport Authority - The Salina Airport Authority was created for the purpose of accepting as surplus property portions of the former Schilling A.F.B that was closed by the United States Department of Defense in June, 1965. One of the primary functions of the Airport Authority is to facilitate the continued growth of jobs and payroll at the Airport Industrial Center. The Airport Authority is managed and controlled by a five-member Board of Directors appointed by the Salina City Commission. Any director may be removed by a majority vote of the Salina City Commission. The Airport Authority's basic mill levy (up to 3 mills) requires the approval of the City Commission. The Commission must also approve the issuance of general obligation debt by the Airport Authority. The Airport Authority has a December 31 fiscal year end.

Housing Authority of the City of Salina - The purpose of the Housing Authority of the City of Salina (Housing Authority) is to administer Public Housing Programs authorized by the United States Housing Act of 1937. The Mayor of the City of Salina appoints the governing board. The City Commission may remove commissioners of the Housing Authority. The City must issue revenue bonds for the Housing Authority. The financial liability of the Housing Authority is essentially supported by the operating and debt service subsidies received under contract from the Federal government. The Housing Authority has a June 30 fiscal year end. Information in the accompanying financial statements covers the fiscal year ended June 30, 2005.

Complete financial statements for each of the individual component units may be obtained at the entity's administrative offices.

Salina Airport Authority 3237 Arnold Ave. Salina, KS Housing Authority of the City of Salina 469 S. 5th Salina. KS

#### **Joint Ventures**

The City of Salina also participates with Saline County in two joint ventures. The Salina-Saline County Board of Health was organized by the City and County to promote public health. The City and County organized the Salina County-City Building Authority to acquire, operate and maintain facilities for the administrative offices of both governments. The primary governments each have an ongoing financial responsibility for the joint ventures. Separate financial statements are available from the governing boards of each joint venture.

		Board of		Building	
		Health	Authority		
	_(U	naudited)	(Audited)		
Total net assets, December 31, 2005	\$	324,496	\$	2,912,015	
Total change in net assets, December 31, 2005		102,478		149,281	
Total revenues, year ended December 31, 2005		3,257,540		852,049	
Total revenues from City of Salina		796,362		312,565	

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

#### Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# A. Reporting Entity (Continued)

#### Joint Ventures (Continued)

Complete financial statements for each of the joint ventures may be obtained at the entity's administrative offices.

Salina County-City Building Authority

300 West Ash Street

Salina, KS

Salina-Saline County Board of Health 125 West Elm Street Salina, KS

#### B. Government-wide and fund financial statements

The statement of net assets and the statement of activities report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges between the City's governmental and business-type activities. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational requirements of a particular program. Taxes and other items, which are not classified as program revenues, are presented as general revenues of the city.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

#### Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The City applies all applicable Governmental Accounting Standards Board (GASB) pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements: FASB Statements and Interpretations, APB Opinions, and ARBs.

Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net total assets. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing goods and services in connection with a proprietary fund's ongoing operations. The principal operating revenues of the City's proprietary funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The internal service funds account for risk management, worker's compensation, health insurance, central garage and information services that are provided to other departments or agencies of the government, or to other governments, on a cost-reimbursement basis.

Agency funds are custodial in nature and do not measure results of operations or have a measurement focus. Agency funds do however use the accrual basis of accounting. Agency funds are used to account for assets held as an agent for individuals, other governmental units, private organizations and/or other funds.

The City reports the following major governmental funds:

The general fund is used to account for resources traditionally associated with government, which are not required legally, or by sound financial management to be accounted for in another fund.

Employee benefits fund - To account for the costs of various benefits provided to governmental employees.

Flood and drainage improvement fund - To account for property tax revenues to be used for capital improvements to the flood control and stormwater drainage systems.

Tourism and convention fund - To account for transient guest tax revenues, which are specifically restricted to promotion and tourism activities.

Special gas fund - To account for the City's share of motor fuel tax revenues, which are legally restricted to the maintenance, or improvement of streets within the City.

Bicentennial Center fund - To account for the activities of the City's convention center.

The debt service fund is used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources and special assessment bond principal and interest from special assessment levies when the City is obligated in some manner for the payment.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

## Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The capital projects fund is used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

The City reports the following major proprietary funds:

Sanitation fund - To account for the operations of the City's refuse collection service.

Solid waste disposal fund - To account for the activities of the City's landfill.

Golf course fund - To account for the operations of the municipal golf course.

Water and sewer fund - To account for the activities of the City's water and sewer operations.

# D. Assets, Liabilities and Equity

#### 1. Pooled cash and investments

The City maintains a cash and investment pool that is available for use by all funds managed by the city. Each fund type's portion of this pool is displayed in the financial statements as "Cash and Investments." The city's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Investments in the Kansas Municipal Pool are carried at fair value.

Cash balances from all funds are invested to the extent available in certificates of deposit and other authorized investments. Investments with maturity dates greater than three months are stated separately. Earnings from these investments, unless specifically designated, are allocated monthly to the investing fund based on the percentage of funds invested to total investments. All investments are carried at fair value.

# 2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Accounts Receivable. The City records revenues when services are provided. All receivables are shown net of an allowance for doubtful accounts.

Property taxes receivable. Collection of current year property tax by the County Treasurer is not completed, apportioned or distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. Consequently, current year property taxes receivable are not available as a resource that can be used to finance the current year operations of the City and, therefore, are not susceptible to accrual. Accruals of uncollected current year property taxes are offset by deferred revenue and are identical to the adopted budget for 2006. It is not practicable to apportion delinquent taxes held by the County Treasurer at the end of the accounting period, and further, the amounts thereof are not material in relationship to the financial statements taken as a whole.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Assets, Liabilities and Equity (Continued)

# 2. Receivables and Payables (Continued)

The determination of assessed valuations and the collection of property taxes for all political subdivisions in the State of Kansas are the responsibility of the various counties. The County Appraiser annually determines assessed valuations on January 1 and the County Clerk spreads the annual assessment on the tax rolls. The County Treasurer is the tax collection agent for all taxing entities within the County. In accordance with state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Property taxes are levied and liens against property are placed on November 1 of the year prior to the fiscal year for which they are budgeted. Payments are due November 1, becoming delinquent, with penalty, December 21. Payments of 50% are accepted through December 20, with the second 50% then being due on or before May 10 of the following year. This procedure eliminates the need to issue tax anticipation notes since funds will be on hand prior to the beginning of each fiscal year. The City Treasurer draws down all available funds from the County Treasurer's office in two-month intervals. Taxes remaining due and unpaid at February 15 and July 1 are subject to collection procedures prescribed in state statutes.

#### 3. Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### 4. Restricted Assets

Certain proceeds of the City's business-type fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. The "Water and Sewer Principal and Interest" account is used to segregate resources accumulated for debt service payments over the next twelve months. The "Debt Service Reserve" account is used to report resources set aside to make up potential future deficiencies in the "Water and Sewer Principal and Interest Account".

#### Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital assets used in governmental fund types of the City are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their estimated fair value at the date of donation.

Historically, governmental infrastructure assets have not been capitalized and reported in the financial statements. In conformity with GASB 34, infrastructure completed in the current year has been capitalized. Retroactive reporting of the City's major infrastructure assets extends to all assets.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, and Equity (Continued)

# 5. Capital Assets (Continued)

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type is included in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

Property, plant and equipment of the primary government, are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	50
Other equipment	5 -15
Vehicles	6 -10
Infrastructure	30 -50

#### 6. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All employees of the City, except temporary and part time employees, may accumulate sick leave at a rate of 8 or 11 hours per month depending on their work duty schedule. There is no limit on the amount of sick leave that can be accumulated. Employees with more than five years of service with the City are paid for one-third of their accumulated sick leave at their current wage scale upon termination of employment in good standing. In 2001, a limited buy back policy was instituted.

All regular employees are entitled to paid vacation time. Such leave is granted each year of employment and unused leave may accumulate without limit. Employees are paid for all accumulated vacation leave at their current wage scale upon termination of employment.

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability in the government fund financial statements that will pay it. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Vested or accumulated vacation leave of the business-type funds and government wide financial statements are recorded as an expense and liability of those funds as the benefits accrue to employees. A liability is recorded for accumulated rights to receive sick pay benefits that are payable upon termination of employment.

The General Fund, Bicentennial Center Fund, Central Garage Fund, Information Systems Fund, Sanitation Fund, Solid Waste Fund, Golf Course Fund, and Water and Sewer Fund have been used in prior years to liquidate the liability for compensated absences.

# 7. Temporary Notes

Upon authorization for the issuance of general obligation bonds for certain improvements, Kansas law permits the temporary financing of such improvements by the issuance of temporary notes. Temporary notes issued may not exceed the aggregate amount of bonds authorized, are interest bearing and have a maturity date not later than four years from the date of issuance of such temporary notes. Temporary notes outstanding are retired from the proceeds of the sale of general obligation bonds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities and Equity (Continued)

#### 8. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 9. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance amounts that are not appropriable or are legally segregated for a specific purpose. Reservations of business-type net assets are limited to outside third-party restrictions. Designations of fund balance represent tentative management plans that are subject to change.

#### 10. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 11. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

# Note 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

# A. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service fund, and enterprise funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

#### Note 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

# A. Budgetary Information (Continued)

The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding year on or before August 1.
- Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5.
- Public hearing on or before August 15, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25.

The statutes allow the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. The budget was amended, from \$82,000 to \$90,014, for the Business Improvement City Fund, from \$850,000 to \$905,001, for the Tourism and Convention Fund, and from \$140,000 to \$155,385, for the Special Alcohol Fund.

The statutes permit management to transfer budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrance method of accounting. Revenues are recognized when cash is received. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year end.

A legal operating budget is not required for capital projects funds, trust funds, and the following special revenue funds: Bicentennial Center Event, HUD Community Development, Community Development Revolving, Heritage Commission, CDBG-ED, HOME IV, Special Law Enforcement, Fair Housing Partnership, Police Grants, Dare Donations, and War Memorial Maintenance. A legal operating budget is not required for the following Enterprise funds: Solid Waste Construction, Water and Sewer Principal and Interest, Water and Sewer Bond Reserve, Water and Sewer Construction and Reserve funds. A legal operating budget is also not required for the Internal Service funds. Actual to budget comparisons for these funds that present budgets to the Commissioners are shown strictly for informational purposes.

Spending in funds, which are not subject to the legal annual operating budget requirements are controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

# B. Statutory Violations

The following funds had deficit fund equity at December 31, 2005: Capital Projects \$[4,106,972] and Home V \$[318,062]. This Capital Project Fund deficit will be recovered from the issuance of bonds and the Home V deficit will be recovered from grant reimbursements.

Also, actual exceeded budgeted expenditures in the Special Gas Fund, which violates K.S.A. 79-2935.

# C. Compliance With Bond Reserve Requirements

Water & Sewer Bond Reserve Requirements

The bond reserve requirement is to establish and maintain a reserve account. The Water & Sewer fund met this requirement for 2005.

Reserve requirement	<u>\$</u>	679,000
Actual reserves		
Bond reserve account	<u>\$</u>	700,512
Total actual reserves	\$	700,512

The City was in compliance with the reserve account balance requirements at December 31, 2005.

# D. Legal Debt Margin

The City is subject to the municipal finance law of the state of Kansas which limits the bonded debt (exclusive of revenue bonds and special assessment bonds) the city may have outstanding to 30 percent of the assessed value of all tangible taxable property within the city, as certified to the county clerk on the proceeding August 25. At December 31, 2005, the statutory limit for the City was \$115,184,791, providing a debt margin of \$86,409,999.

# Note 3. RESTATEMENT OF EQUITY

Following the close of the previous fiscal year, it was discovered that several capital assets were recorded incorrectly. Also, the classification of temporary notes payable was incorrect in the prior year. Accordingly, the beginning net assets balances were restated, the effects of which are as follows:

	Governmental Activities	Capital Projects <u>Fund</u>	Water and Sewer <u>Fund</u>	Solid Waste <u>Fund</u>	Sanitation <u>Fund</u>	Golf Course <u>Fund</u>
Net Assets, December 31, 2004 Temporary Notes Payable Adjustment Capital Asset Adjustment	\$ 101,321,325 - 1,049,591	\$ [6,477,626] 2,200,000	\$ 45,819,636 - [24,330]	•	\$ 911,187 - 12,420	\$ 568,546 - 17,176
Net Assets, December 31, 2004, Restated	\$ 102,370,916	\$ [4,277,626]	\$ 45,795,306	\$ 3,152,487	\$ 923,607	\$ 585,722

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

#### Note 4. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

The City's cash is considered to be active funds by management and is invested according to KSA 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county in which the City is located and the banks provide an acceptable rate for active funds.

Various City investments are considered to be idle funds by management and are invested according to KSA 12-1675. The statute requires that the City invest its idle funds in only temporary notes of the City, bank certificates of deposit, repurchase agreements, and if eligible banks do not offer an acceptable rate for the funds: U.S. Treasury bills or notes or the Municipal Investment Pool (KMIP). Maturities of the above investments may not exceed two years by statute.

Some of the City's investments are of bond proceeds invested pursuant to KSA 10-131. This statute allows additional investment authority beyond that of KSA 12-1675. Investments of bond proceeds may follow KSA 12-1675 or include other investments such as the KMIP, direct obligations of the U.S. government or any agency thereof, investment agreements with a financial institution the obligations of which at the time of investment are rated in either of the three highest rating categories by Moody's investors service or Standard and Poor's corporation, and various other investments as specified in KSA 10-131.

At December 31, 2005, the City has the following investments:

Investment Type		Fair Value	Rating		
U.S. Treasury Bills Kansas Municipal Investment Pool	\$	999,397 6,751,192	NA S&P AAAf/S1+		
Total fair value	\$	7,750,589			

At December 31, 2005, the City had invested \$6,751,192 in the State's municipal investment pool. The municipal investment pool is under the oversight of the Pooled Money Investment Board. The board is comprised of the State Treasurer and four additional members appointed by the State Governor. The board reports annually to the Kansas legislature. State pooled monies may be invested in direct obligations of, or obligations that are insured as to principal and interest by the U.S. government or any agency thereof, with maturities up to four years. No more than 10 percent of those funds may be invested in mortgage-backed securities. In addition, the State pool may invest in repurchase agreements with Kansas banks or with primary government securities dealers.

The City's investment policy provides direction on concentration risk. The City policy states that funds shall be diversified to reduce the extent of losses due to having an unbalanced portfolio in terms of maturities, instrument type, and issuers. Therefore, portfolio maturities shall be staggered to avoid undue concentration of assets in a specific maturity sector. Liquidity, free of market risk, shall be assured through practices insuring that the next disbursement date and payroll date are covered through maturing investments, marketable U.S. Treasury Bills, the Municipal Investment Pool, or money market accounts.

Default risk shall be minimized by requiring that all security purchases occur on a delivery vs. payment basis, and that all securities are adequately collateralized.

Risk of market price volatility shall be controlled through the adoption of a "buy and hold" strategy whereby the City holds each investment to maturity, coupled with maintenance of an adequate liquidity position to insure the ability to meet normal anticipated cash flow needs.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

# A. Deposits and Investments (Continued)

When advantageous, it is allowable to sell investments to realize a gain due to price fluctuations; however, such transactions shall not be a part of the normal course of business.

The City recognizes that investment risks can result from issuer defaults, market price changes or various technical complications leading to temporary illiquidity. Portfolio diversification is employed as a way to control risk due to issuer default. In the event of a default by a specific issuer, the Director of Finance and Administration shall review, and, if appropriate, proceed to liquidate securities having comparable credit risks.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's deposit policy for custodial credit risk require that the depository banks will maintain 100% security in the form of FDIC coverage and pledged collateral according to KSA 9-1402.

At December 31, 2005, the Housing Authority of the City of Salina, Kansas has the following investments:

Investment Type	<u>Fair Value</u>		Rating
Kansas Municipal Investment Pool	\$	85,276	S&P AAAf/S1+
Total fair value	\$	85,276	

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

# B. Receivables

Receivables as of year end, including the applicable allowances for doubtful accounts, are as follows:

	General	Employee Benefits	Flood & Drainage Impr.	Tourism and Convention	Special Gas	Bicentennial Center	Debt Service	Subtotal	
Primary Government									
Receivables: Accounts Taxes	\$1,852,544 2,200,914	\$ - 4,941,303	\$ - 186,288	\$ 209,433	\$ - 457,123	\$ 13,357	\$ - 1,461,186	\$ 2,075,334 9,246,814	
Interest	89,106	5,406	6,578	1	9,911	4,382	19,063	134,447	
Gross receivables Less: allowance for	4,142,564	4,946,709	192,866	209,434	467,034	17,739	1,480,249	11,456,595	
uncollectibles	<u>[483,341]</u>		<del></del>	<del>:</del>				[483,341]	
Total	\$3,659,223	\$ 4,946,709	\$192,866	<u>\$ 209,434</u>	\$467,034	<b>\$</b> 17,739	\$ 1,480,249	\$10,973, <u>254</u>	
	Capital Projects	Other Governmental	Sanitation	Solid Waste Disposal	Golf Course Division	Water and Sewer	Internal Service	Fiduciary	Total
Primary Government Receivables:	7.0,000								
Accounts	\$ -	\$ 30,400	\$117,784	\$ 205,788	\$ -	\$ 778,163	\$ -	\$ -	\$ 3,207,469
Taxes Interest Notes	1,466	48,420 5,527	7,486	47,019 -	1,612	128,778	36,742 -	4,151 -	9,246,814 410,121 5,527
Gross receivables Less: allowance for	1,466	84,347	125,270	252,807	1,612	906,941	36,742	4,151	12,869,931
uncollectibles	- 4400	[2,584]	[18,293]		- 4 040	[120,854]			[625,072]
Total	<b>\$ 1,466</b>	\$ 81,763	<u>\$106,977</u>	\$ 252,807	<u>\$ 1,612</u>	\$ 786,087	\$ 36,742	<u>\$ 4,151</u>	<b>\$12,244,859</b>
Component Units Salina Airport Authority									
Accounts Less: allowance for un	collectibles							\$ 267,568 [1,718]	
Taxes								265,850 1,158,150	
Total Salina Airport Autho	ority							1,424,000	
Salina Housing Authority Accounts								18,281	
Interest								1,684	
Total Salina Housing Auth	hority							19,965	
Total								\$ 1,443,965	

# C. Interfund Receivables and Payables

The composition of interfund balances as of December 31, 2005, is as follows:

Fund Types	Due From	Due To
General Fund	\$ 2,996,152	\$ -
Capital Projects Fund	-	2,722,996
Other Government Funds		273,156
	\$ 2,996,152	\$ 2,996,152

The City uses interfund receivables and payables as needed when pooled cash is negative within a fund until investments mature or grant proceeds are received. All payables are cleared in less than one year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

# D. Capital Assets

Capital asset activity for the year ended December 31, 2005, was as follows:

	Balance 12/31/2004	<u>Adjustments</u>	Adj. Bal. 12/31/2004	Additions	<u>Retirements</u>	Balance 12/31/2005
City governmental activities:						
Governmental activities:						
Capital assets, not being depreciated						
Construction in progress	\$ 9,966,774	•	\$ 9,966,774		\$ [11,647,166]	19,952,317
Land	13,823,444	1,070,561	14,894,005	7,479,491	[48,203]	22,325,293
Capital assets, being depreciated						
Infrastructure	121,397,505				-	123,874,952
Buildings and improvements	20,027,364	[7,175]	20,020,189	739,848	-	20,760,037
Vehicles	5,804,725	[130,276]	5,674,449	441,726	[55,738]	6,060,437
Equipment, fumiture and fixtures	3,874,739	[122,588]	3,752,151	373,044	[81,960]	4,043,235
Total capital assets	174,894,551	587,969	<u>175,482,520</u>	33,366,818	[11,833,067]	197,016,271
Less accumulated depreciation for:						
Infrastructure	45,005,994	[214,006]	44,791,988	2,548,790	-	47,340,778
Buildings and improvements	8,676,404	[7,750]	8,668,654	495,871	-	9,164,525
Vehicles	4,009,600	[164,994]	3,844,606	492,523	[55,738]	4,281,391
Equipment, furniture and fixtures	2,486,631	[74,872]	2,411,759	291,928	[81,960]	2,621,727
Total accumulated depreciation	60,178,629	[461,622]	59,717,007	3,829,112	[137,698]	63,408,421
Governmental activities capital assets, net	\$ 114,715,922	\$ 1,049,591	<u>\$ 115,765,513</u>	\$ 29,537,706	\$ [11,695,369]	\$ 133,607,850
Business-type activities:						
Capital assets, not being depreciated						
Construction in progress	\$ 61,387	\$ [61,387]	\$ -	\$ -	\$ -	-
Land	913,774	630,336	1,544,110	•	_	1,544,110
Capital assets, being depreciated			. ,			.,,
Infrastructure	60,309,999	[40,591]	60,269,408	1,855,420	_	62,124,828
Buildings and improvements	22,524,563	12,422	22,536,985	-	-	22,536,985
Vehicles	2,090,761	[38,500]	2,052,261	358,921	-	2,411,182
Equipment, furniture and fixtures	3,357,178	73,382	3,430,560	35,450	<u> </u>	3,466,010
Total capital assets	89,257,662	575,662	89,833,324	2,249,791		92,083,115
Less accumulated depredation for:						
Infrastructure	19,196,396	[12,078]	19,184,318	1,704,225	_	20,888,543
Buildings and improvements	7,572,422		7,572,422	442,489	-	8,014,911
Vehicles	1,456,873	[66,808]	1,390,065	201,839	-	1,591,904
Equipment, furniture and fixtures	1,679,662		1,679,662	231,475		1,911,137
Total accumulated depreciation	29,905,353	[78,886]	29,826,467	2,580,028		32,406,495
Business-type activities capital assets, net	\$ 59,352,309	\$ 654,548	\$ 60,006,857	\$ [330,237]	<u>\$</u>	\$ 59,676,620

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

# D. Capital Assets (Continued)

The City's depreciation expense was charged to governmental functions as follows:

Governmental Activities:		
General government	\$	82,501
Public safety		432,368
Public works		2,875,895
Public health		34,984
Culture and recreation		295,826
Planning and development	_	107,538
Total depreciation	\$	3,829,112
Business-type Activities:		
Solid Waste Disposal	\$	713,970
Water and Sewer		1,728,694
Sanitation		98,216
Golf Course Division	_	39,148
Total depreciation	\$	2.580.028

# E. Long-Term Debt

Following is a summary of changes in long-term debt for fiscal year 2005:

			Adjusted				
	Balance		Balance			Balance	Amounts
	January 1,		January 1,			December 31,	Due Within
	2005	Adjustments	2005	Additions	Deletions	2005	One Year
Governmental activities:							
General obligation bonds	\$ 19,527,270	\$ -	\$ 19,527,270	\$ 4,210,000	\$ 2,534,349	\$ 21,202,921	\$ 2,769,633
Capital lease	41,150	-	41,150	-	20,206	20,944	20,944
Accrued compensation	2,419,509	-	2,419,509	1,023,900	974,761	2,468,648	1,103,411
Temporary notes	6,875,000	-	6,875,000	500,000	4,675,000	2,700,000	500,000
Total	\$ 28,862,929	<u> </u>	\$ 28,862,929	\$ 5,733,900	\$ 8,20 <u>4,316</u>	\$ 26,392,513	\$ 4,393,988
Business-type activities:							
General obligation bonds	\$ 7,400,295	\$ -	\$ 7,400,295	\$ -	\$ 1,141,839	\$ 6,258,456	\$ 1,103,556
Revenue bonds	5,615,000	-	5,615,000	-	625,000	4,990,000	640,000
Loans payable	7,777,264	-	7,777,264	-	316,662	7,460,602	330,105
Accrued compensation	624,625	<del></del>	624,625	271,151	315,812	579,964	259,227
Total	\$ 21,417,184	<u>\$</u> -	<u>\$ 21,417,184</u>	<u>\$ 271,151</u>	\$ 2,399,313	\$ 19,289,022	\$ 2,332,888
Component Units:							
General obligation bonds	\$ 5,435,000	\$ -	\$ 5,435,000	\$ 3,635,000	\$ 850,000	\$ 8,220,000	\$ 850,000
Revenue bonds	170,000	-	170,000	-	80,000	90,000	90,000
Loans payable	165,593	-	165,593	-	54,103	111,490	55,184
Temporary notes	3,255,000	-	3,255,000	-	3,255,000	-	-
Special assessment debt	475,917	<del></del>	<u>475,917</u>	<del></del>	149,298	326,619	24,483
Total component units	\$ 9,501,510	<u>\$</u>	\$ 9,501,510	\$ 3,635,000	\$ 4,388,401	\$ 8,748,109	\$ 1,019,667

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

# E. Long-Term Debt (Continued)

The following is a detailed listing of the city's long-term debt including general obligation bonds, revenue bonds, temporary notes and loans payable:

Primary Government General Obligation Bonds	 Original Issue	Interest Rates	_0	Bonds utstanding
Water/sewer refunding 1998, due 10/1/2008 internal Improvements 1999, due 10/1/2014 Internal Improvements 2000, due 10/1/2015 Internal Improvements 2001, due 10/1/2016 Water/sewer refunding 2002A, due 10/1/2013 Internal Improvements 2002B, due 10/1/2017 Internal Improvements 2003A, due 10/1/2018 Refunding 2004A, due 8/1/15 Internal Improvements 2004B, due 10/1/19 Internal Improvements 2005A, due 10/1/20 Total general obligation bonds	\$ 6,010,000 5,465,000 3,885,000 5,350,000 2,045,000 1,980,000 4,350,000 5,585,000 4,053,000 4,210,000	3.80% to 4.40% 4.30% to 5.50% 4.625% to 6.50% 4.00% to 4.90% 3.00% to 4.50% 2.70% to 4.50% 2.13% to 3.85% 2.10% to 4.00% 3.00% to 4.00% 2.95% to 4.25%	\$	1,801,377 1,380,000 1,320,000 3,910,000 1,500,000 1,480,000 3,700,000 4,490,000 4,210,000 27,461,377
Revenue Bonds Revenue Refunding 2002A, due 9/1/2012 Total revenue bonds	6,790,000	2.20% to 4.25%	<u>\$</u>	4,990,000 4,990,000
Loans Payable Kansas Public Water Supply, due 2/1/2020 Kansas Public Water Supply, due 2/1/2023 Total loans payable	3,600,000 5,000,000	4.29% 4.13%	\$ <u>\$</u>	2,891,856 4,568,746 7,460,602
Temporary Notes Series 2003-2, due 7/1/2007 Series 2004-1, due 7/1/2007 Series 2005-1, due 8/1/2006 Total temporary notes	1,200,000 1,000,000 500,000	2.00% 2.30% 2.60%	\$ \$	1,200,000 1,000,000 500,000 2,700,000
Capital Lease, due 6/1/2006	60,000	3.65	\$	20,944

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

# E. Long-Term Debt (Continued)

	Original Issue		Interest <u>Rates</u>	Bonds <u>Outstanding</u>	
Component Unit					
Salina Airport Authority					
General Obligation Bonds					
General Obligation 1998, due 2008	\$	4,440,000	4.05% to 5.50%	\$	1,325,000
General Obligation 1999B, due 2010		555,000	3.90% to 5.20%		280,000
General Obligation 2001A, due 2012		1,385,000	4.45% to 5.60%		1,050,000
General Obligation 2002A, due 2012		2,635,000	2.45% to 3.70%		1,930,000
General Obligation 2005A, due 2020		3,635,000	4.75% to 5.25%	_	3,635,000
Total general obligation bonds					8,220,000
Revenue Bonds					
Leasehold revenue 1991, due 2006		850,000	5.00% to 7.25%		90,000
Loans Payable					
Kansas Dept of Commerce & Housing, due 2007		468,542	2.00%		111,490
Special assessment debt		565,235	3.19%		326,619
Total				\$	8,748,109

Annual debt service requirements to maturity for general obligation bonds to be paid with tax levies:

	General Obligation - Primary Government				
	Bonds	Interest			
<u>Year</u>	Outstanding	<u>Due</u>	Total		
2006	\$ 3,873,187	\$ 1,053,773	\$ 4,926,960		
2007	3,713,190	879,354	4,592,544		
2008	3,375,000	740,384	4,115,384		
2009	2,725,000	610,469	3,335,469		
2010	2,385,000	516,077	2,901,077		
2011-2015	9,155,000	1,402,080	10,557,080		
2016-2020	2,235,000	199,639	2,434,639		
Total	\$ 27,461,377	\$ 5,401,776	\$ 32,863,153		
	General Obligation - Component Units				
	Bonds	Interest			
<u>Year</u>	Outstanding	<u>Due</u>	<u>Total</u>		
2006	\$ 850,000	\$ 386,931	\$ 1,236,931		
2007	885,000	339,533	1,224,533		
2008	905,000	304,716	1,209,716		
2009	710,000	267,626	977,626		
2010	750,000	236,158	986,158		
2011-2020	4,120,000	1,008,045	<u>5,128,045</u>		
Total	\$ 8,220,000	\$ 2,543,009	\$ 10,763,009		

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

# E. Long-Term Debt (Continued)

Annual debt service requirements to maturity for revenue bonds to be paid with utility revenues:

		Revenue Bonds - Primary Government					
		Bonds		Interest			
<u>Year</u>	0	Outstanding		<u>Due</u>	<u>Total</u>		
2006	\$	640,000	\$	178,060	\$	818,060	
2007		640,000		162,060		802,060	
2008		680,000		143,500		823,500	
2009		710,000		116,300		826,300	
2010		740,000		91,450		831,450	
2011-2013		1,580,000		98,495		1,678,495	
Total	\$	4,990,000	\$	789,865	\$	5,779,865	

Annual debt service requirements to maturity for revenue bonds to be paid with service revenues:

		Revenue Bonds - Component Units					
		Bonds	Interest				
<u>Year</u>	<u>Ou</u>	ıtstanding		<u>Due</u>		Total	
2006	\$	90,000	<u>\$</u>	6,525	\$	96,525	

Annual debt service requirements to maturity for temporary notes - to be paid through the issuance of general obligation bonds:

		Temporary Notes - Primary Government						
		Notes		Interest				
<u>Year</u>	0	utstanding		<u>Due</u>		<u>Total</u>		
2006	\$	500,000	\$	34,789	\$	534,789		
2007		2,200,000		116,278		2,316,278		
Total	\$	2,700,000	\$	151,067	\$	2,851,067		

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

# E. Long-Term Debt (Continued)

The City has engaged in loans in which they have yet to receive all of the proceeds. The following displays annual debt service requirements to maturity for loans payable to be paid from service revenues, for the full proceeds amount:

	Loans - Primary Government					
		Bonds		Interest		_
<u>Year</u>	<u>C</u>	utstanding		<u>Due</u>		<u>Total</u>
	_					
2006	\$	330,105	\$	283,725	\$	613,830
2007		344,120		270,878		614,998
2008		358,731		257,484		616,215
2009		373,962		243,521		617,483
2010		389,840		228,966		618,806
2011-2015		2,211,992		903,928		3,115,920
2016-2020		2,588,071		435,272		3,023,343
2021-2023		863,781		49,986		913,767
		<u> </u>				
Total	\$	7,460,602	\$	2,673,760	\$	10,134,362
	Loans - Component Unit					
		Bonds Interest				
<u>Year</u>	0	utstanding		<u>Due</u>		<u>Total</u>
2006	\$	55,184	\$	1,955	\$	57,139
2007		56,306		846		57,152
Total	\$	111,490	\$	2,801	\$	114,291
2006 2007	\$	Bonds utstanding 55,184 56,306	\$	Interest <u>Due</u> 1,955 846	\$	57,139 57,152

Annual debt service requirement to maturity for Special Assessment Debt to be paid from rental revenue:

		Special Assessment Debt - Component Unit					
	As	sessment		Interest			
<u>Year</u>	<u>Oı</u>	utstanding		<u>Due</u>		<u>Total</u>	
2006	\$	24,483	\$	12,380	\$	36,863	
2007		25,411		11,452		36,863	
2008		26,374		10,489		36,863	
2009		27,374		9,488		36,862	
2010		28,412		8,450		36,862	
2011-2016	_	194,565	_	26,609	_	221,174	
Total	\$	326,619	\$	78,868	<u>\$</u>	405,487	

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

#### E. Long-Term Debt (Continued)

Special assessments. As provided by Kansas statutes, projects financed in part by special assessments are financed through general obligation bonds of the City and are retired from the debt service fund. Special assessments paid prior to the issuance of bonds are recorded as revenue in the appropriate project. Special assessments received after the issuance of bonds are recorded as revenue in the debt service fund. The special assessments are not recorded as revenue when levied against the respective property owners as such amounts are not available to finance current year operations. The special assessment debt is a contingent obligation of the City to the extent of property owner defaults, which have historically been immaterial.

Conduit debt. The City has entered into several conduit debt arrangements wherein the City issues industrial revenue bonds to finance a portion of the construction of facilities by private enterprises. In return, the private enterprises have executed mortgage notes or leases with the City. The City is not responsible for payment of the original bonds, but rather the debt is secured only by the cash payments agreed to be paid by the private enterprises under the terms of the mortgage or lease agreements. Generally, the conduit debt is arranged so that payments required by the private enterprises are equal to the mortgage payments schedule related to the original debt. At December 31, 2005, total outstanding conduit debt was \$75,520,788.

Subsequent event. On April 1, 2006, the City issued General Obligation Series 2006-A Bonds in the amount of \$2,200,000. The interest rate range on the 2006-A bonds is 4.35% to 5.50%. Also, on April 1, 2006, the City issued General Obligation Temporary Notes, Series 2006-1 in the amount of \$1,800,000. The interest rate on these bonds is 3.592%.

#### F. Capital Leases

The City has entered into a lease agreement as lessee for financing the acquisition of equipment. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception.

Governmental
Activities
Assets
Other equipment \$ 60,000

Minimum future lease payments under capital leases as of December 31, 2005 are:

	ernmental ctivities
2006	\$ 21,708
Total minimum lease payments	21,708
Less amount representing interest	 [764]
Present value of future minimum lease payments	\$ 20,944

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 4. DETAILED NOTES ON ALL FUNDS (Continued)

#### G. Reconciliation of Transfers

A reconciliation of interfund transfers follows:

	<u>Transfer In</u>		<u>T</u>	<u>Transfer Out</u>	
Major Funds:					
General fund	\$	100,000	\$	390,553	
Tourism and convention fund		-		338,046	
Bicentennial center fund		488,046		-	
Debt service		212,999		-	
Capital project fund		575,000		131,575	
Other governmental funds		23,148		505,000	
Water and sewer fund		-		40,000	
Solid waste disposal fund		44,049		118,068	
Internal service funds	_	80,000	_		
Total Transfers	\$	1,523,242	\$	1,523,242	

The City uses interfund transfers to share administrative costs between funds.

# Note 5. OTHER INFORMATION

#### A. Defined Benefit Pension Plan

Plan description. The City participates in the Kansas Public Employees Retirement System (KPERS) and the Kansas Police and Firemen's Retirement System (KP&F). Both are cost-sharing multiple-employer defined benefit pension plans as provided by Kansas statutes (KSA 74-4901 et seq). KPERS and KP&F provide retirement benefits, life insurance, disability income benefits and death benefits. Kansas law established and amends benefit provisions. KPERS and KP&F issue a publicly available financial report that includes financial statements and required supplementary information. Those reports may be obtained by writing to 611 South Kansas, Suite 100; Topeka, Kansas 66603 or by calling 1-888-275-5737.

Funding Policy. K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% of covered salary. K.S.A. 74-4975 establishes the KP&F member-employee contribution rate at 7% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414 (h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined annually based on the results of an annual actuarial valuation. KPERS and KP&F are funded on an actuarial reserve basis. State law sets a limitation on annual increases in the employer contribution rates. The KPERS employer rate was 4.01% from January 1 to June 30, 2005 and 4.21% from July 1 to December 31, 2005. The City employer contributions to KPERS for the years ending December 31, 2005, 2004, and 2003 were \$500,709, \$375,084 and \$334,377, respectively, equal to the required contributions for each year. The KP&F employer rate established for fiscal years beginning in 2005 is 11.69%. Employers participating in KP&F also make contributions to amortize the liability for past service costs, if any, which are determined separately for each participating employer. The City's contributions to KP&F for the years ended December 31, 2005, 2004, and 2003 were \$1,234,727, \$962,807 and \$781,320, respectively, equal to the required contributions for each year.

# B. Deferred Compensation Plan

The City offers its employees a deferred compensation plan ("Plan") created in accordance with Internal Revenue Code Section 457. The Plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Plan assets are transferred to a plan agent in a custodial trust and are not available to the claims of the City's general creditors.

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

# Note 5. OTHER INFORMATION (Continued)

# C. Flexible Benefit Plan (I.R.C. Section 125)

The City Commission has adopted by resolution a salary reduction flexible benefit plan ("Plan") under Section 125 of the Internal Revenue Code. All City employees working more than 20 hours per week are eligible to participate in the Plan beginning after two full months of employment. Each participant may elect to reduce his of her salary to purchase benefits offered through the Plan. Benefits offered through the Plan include various insurance and disability benefits.

# D. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters and other events for which the City carries commercial insurance. No significant reductions in insurance coverage from that of the prior year have occurred. Settlements have not exceeded insurance coverage for each of the past three years.

The City has established a limited risk management program for workers' compensation. The program covers all City employees. Premiums are paid into the Workers' Compensation Reserve Fund by all other funds and are available to pay claims, claim reserves and administrative costs of the program. An excess coverage insurance policy covers individual claims in excess of \$250,000 (\$350,000 for claims involving employees classified as policemen or firemen). Incurred claims, including incurred but not reported claims, have been accrued based primarily upon subsequent payments. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amounts of payouts and other economic and social factors. The liability for claims and judgments is reported in the Workers' Compensation Reserve Fund because it is expected to be liquidated with expendable available financial resources. Of the liability, \$10,934 is considered to be due within one year. Changes in the balances of claims liabilities during the past two years are as follows:

		<u>2005</u>		<u>2004</u>
Unpaid claims, January 1	\$	337,209	\$	247,459
Incurred claims (including				
IBNRs)		256,991		281,750
Claim payments		[340,709]		[192,000]
Unpaid claims, December 31	<u>\$</u>	253,491	<u>\$</u>	337,209

The City established a limited risk management program for employee health and dental insurance in 1997. The program covers eligible City employees. Premiums are paid into the health insurance fund by all other funds and are available to pay claims, claim reserves and administrative costs of the program. An excess coverage insurance policy covers individual claims in excess of \$50,000. Incurred claims, including incurred but not reported claims, have been accrued based primarily upon subsequent payments. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amounts of payouts and other economic and social factors. The liability for claims and judgments in the Health Insurance Fund because it is expected to be liquidated with expendable available financial resources. Therefore, all of the liability is considered to be due within one year. Changes in the balances of claims liabilities during the past two years are as follows:

		<u>2005</u>		<u>2004</u>
Unpaid claims, January 1	\$	301,932	\$	374,346
Incurred claims (including				
IBNRs)		3,316,668		2,774,366
Claim payments	_	[3,293,862]	_	[2,846,780]
Unpaid claims, December 31	\$	324,738	\$	301,932

# NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

#### Note 5. OTHER INFORMATION (Continued)

# E. Capital Projects

Capital projects often extend over two or more fiscal years. The following is a schedule, which compares the project authorization including allowable interest revenue to total project expenditures from project inception to December 31, 2005.

<u>Project</u>	<b>Authorization</b>	Expenditures
Cedar Ridge Addition and Drive	\$ 1,195,878	\$ 1,003,288
South Ohio Water Line Extension	500,000	277,552
2004 Subdivisions	462,224	970,352
Bi Center HVAC	500,000	316,386
North 9th Bridge	375,000	393,700
Lakewood Bridge	150,000	244,098
Bill Burke Soccer	300,000	273,160
RiverRun Subdivision	2,358,962	1,599,468
North Broadway Corridor	1,800,000	279,908
West Grand	290,076	56,865
Fire Station #2 Renovation	1,200,000	141,024
N Ohio Grade Separation	6,200,000	7,848,491
Marymount Extension	282,761	337,370
South Ohio Corridor	2,830,000	216,076
Twin Oaks Sewer	55,010	53,383
Pioneer Presidents Place	407,477	62,830
2005 Utility Improvements	60,095	6,003
Pacific Avenue	300,000	90,268

# F. Contingent Liabilities

The City receives significant financial assistance from numerous federal and state governmental agencies in the form of grants and state pass-through aid. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims would not have a material effect on any of the financial statements of the City at December 31, 2005.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the City's legal counsel that resolution of these matters will not have a material adverse effect on the financial condition of the City.

# G. Municipal Solid Waste Landfill

State and federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste, and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the City reports a portion of these closure and postclosure care costs as an operating expense of the solid waste fund in each period based on landfill capacity used as of each balance sheet date. The \$1,793,966 reported as landfill closure and postclosure care liability at December 31 represents the cumulative amount reported to date based on the use of 29.6% of the estimated capacity of the landfill.

## NOTES TO THE BASIC FINANCIAL STATEMENTS December 31, 2005

#### Note 5. OTHER INFORMATION (Continued)

### G. Municipal Solid Waste Landfill (Continued)

The City's solid waste fund will recognize the remaining estimate cost of closure and postclosure care of \$4,257,968 as the remaining estimated capacity is filled over the remaining life expectancy of 81 years. The liability increased \$32,706 during the current year. There were not any reductions of the liability during the current year.

These amounts are based on what it would cost to perform all closure and postclosure care in 2005. Actual cost may be higher due to inflation, changes, in technology or changes in regulations. The City is required by State and Federal laws and regulations to provide assurances of financial responsibility for closure and postclosure care. The City has elected to utilize the Local Government Financial test promulgated by the U.S. Environmental Protection Agency (at 40 CFR 258.74(f)) and the Kansas Department of Health and Environment to provide these assurances. Any future closure or post-closure care costs will be provided through the normal budgeting and rate setting process, including the issuance of general obligation bonds, if necessary.

#### H. Environmental Matters

The Kansas Department of Health and Environment (KDHE) issued a report in 1994 indicating the presence of volatile organic compounds at levels requiring remediation at the Salina Public Water Supply Wells Site (the Site). The City adopted a proactive Policy and Action Plan to remediate the groundwater contamination, and on December 7, 1994, the City and KDHE entered into a Consent Order and Settlement Agreement under which the City assumed primary responsibility for the further investigation and remediation of the groundwater contamination. Field testing work has been completed. The necessary remediation work will be conducted over the next several years at a yet undetermined cost to the City's Water and Sewer Fund.

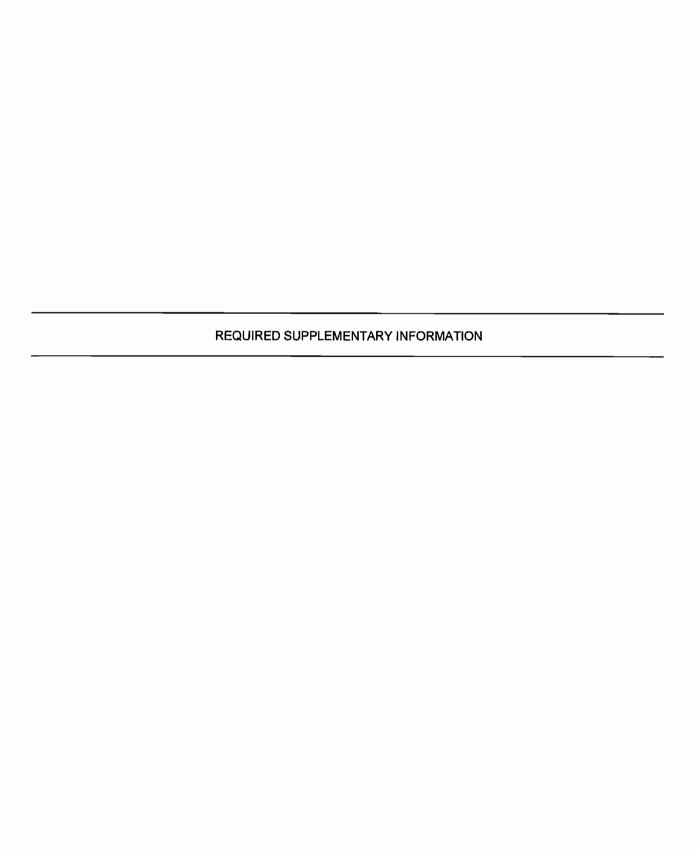
The U.S. Government Department of Defense transferred property located at the former Schilling Air Force Base to the Salina Airport Authority September 9, 1966. The property is now known to contain areas of extensive soil and groundwater contamination, primarily from the use and disposal of chlorinated solvents and petroleum products caused by activities at the former base during its period of active military duty from 1942 to 1965.

The U.S. Government Department of Defense is responsible for the investigation and remediation of contamination caused by military activities at current and former military bases. The U.S. Army Corps of Engineers is the lead agency for the Department at formerly used defense sites. The Corps is currently investigating contamination at the former base under the regulatory oversight of the U.S. Environmental Protection Agency and Kansas Department of Health and Environment. The former base is not designated as a National Priority List Superfund site, but investigation and remediation is required to be in compliance with the Comprehensive Environmental Response, Compensation and Liability Act.

Potential liability for contamination under the Act extends broadly to parties associated with the release or presence of hazardous substances, including not only those entities involved with contaminant use and disposal, but in some cases other current and former owners and operators of contaminated sites. As a current owner of extensive amounts of property at the former base, the Authority is potentially liable under the act.

The Authority has determined that while a possible liability exists, it is not probable and at this time, no reasonable estimate of the possible liability can be made. Therefore, no liability relating to that matter has been recorded. The Authority is under no administrative orders from the U.S. Environmental Protection Agency or the Kansas Department of Health and Environment. The Authority is considered to be a Potentially Responsible Party for the former base site, primarily due to its status as a property owner.





## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) GENERAL FUND

Revenues	Actual	<u>Budgeted</u> <u>Original</u>	I Amounts Final	Variance with Final Budget Positive [Negative]
Taxes				
Real estate taxes	\$ 2,353,064	\$ 2,369,358	\$ 2,369,358	\$ [16,294]
Delinquent taxes	59,455	50,000	50,000	9,455
Motor vehicle taxes	228,999	263,941	263,941	[34,942]
General sales tax	10,555,924	10,740,000	10,740,000	[184,076]
Other taxes	2,110,775	2,060,000	2,060,000	50,775
Total taxes	15,308,217	15,483,299	15,483,299	[175,082]
Charges for Services				
General charges	65,883	-	-	65,883
General government	5,890	-	-	5,890
Public safety	3,157,361	2,684,100	2,684,100	473,261
Public works	163,108	176,000	176,000	[12,892]
Health and sanitation	38,571	38,500	38,500	71
Culture and recreation	586,666	510,000	510,000	76,666
Community and economic development	8,445	8,500	8,500	[55]
•	4,025,924	3,417,100	3,417,100	608,824
Total charges for services	4,020,324	3,417,100	3,417,100	000,024
Operating grants, restricted	444.004	470.000	470.000	[00.700]
General grants	141,234	170,000	170,000	[28,766]
Public safety	718,165	678,912	678,912	39,253
Total operating grants, restricted	859,399	848,912	848,912	10,487
Operating grants, unrestricted				
Public safety	2,000	-	-	2,000
Public works	2,187	1,000	1,000	1,187
Community and economic development	5,840	•	· -	5,840
Total operating grants, unrestricted	10,027	1,000	1,000	9,027
Interest income				
General interest	123,725	152,520	152,520	[28,795]
Total interest income	123,725	152,520	152,520	[28,795]
	123,723	132,320	132,320	[20,793]
Interfund services provided	000.050	740.050	740.050	1400 5071
General services	606,653	746,250	746,250	[139,597]
General government	1,281,608	1,097,000	1,097,000	184,608
Community and economic development	100,000	100,000	100,000	<del>-</del>
Total interfund services provided	1,988,261	1,943,250	1,943,250	45,011
Miscellaneous revenues				
General miscellaneous revenues	77,043	62,500	62,500	14,543
General government	185	-	-	185
Public safety	52,064	32,000	32,000	20,064
Public works	69,073	, -	· -	69,073
Health and sanitation	110	-	-	110
Culture and recreation	2,749	_	_	2,749
Community and economic development	<u>8,500</u>	-	-	8,50 <u>0</u>
Total miscellaneous revenues	209,724	94,500	94,500	115,224
	203,124	<u> </u>		110,224
Proceeds of capital assets	04.000	00 000	00.000	4 000
General sales	34,829	30,000	30,000	4,829
Total proceeds of capital assets	34,829	30,000	30,000	4,829
Total revenues	22,560,106	21,970,581	21,970,581	589,525

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) GENERAL FUND

Expenditures	į	Actual	<u>Budgeted</u> <u>Original</u>	l An	nounts <u>Final</u>	Variance with Final Budget Positive [Negative]
General Government City commission City manager Legal Finance Human resources Other general government Contingencies Total general government		110,257 301,255 134,986 393,916 264,109 1,108,905 48,190 2,361,618	\$ 105,450 412,250 131,300 421,491 222,754 965,000 200,000 2,458,245	\$	105,450 412,250 131,300 421,491 222,754 965,000 200,000 2,458,245	\$ [4,807] 110,995 [3,686] 27,575 [41,355] [143,905] 151,810 96,627
Public Safety Police Municipal court Fire Total public safety		4,865,733 1,129,693 4,509,596 0,505,022	5,045,445 933,046 4,505,839 10,484,330	_	5,045,445 933,046 4,505,839 10,484,330	179,712 [196,647] [3,757] [20,692]
Public Works Buildings and general improvements Engineering Streets Flood works Traffic control Parks ADA compliance Total public works	1	782,186 532,152 1,478,088 135,779 539,513 1,038,840 13,048 1,519,606	695,618 536,507 1,548,611 140,528 591,139 1,041,173 25,000 4,578,576	_	695,618 536,507 1,548,611 140,528 591,139 1,041,173 25,000 4,578,576	[86,568] 4,355 70,523 4,749 51,626 2,333 11,952 58,970
Public Health and Sanitation Cemetery Health department Total public health and sanitation	_	90,734 796,362 887,096	93,950 796,362 890,312	_	93,950 796,362 890,312	3,216  
Culture and Recreation Swirnming pools Neighborhood centers Recreation Arts and humanities Smoky Hill museum Total culture and recreation		69,375 50,568 1,301,396 321,645 318,406 2,061,390	75,900 55,598 1,178,830 313,380 332,548 1,956,256	_	75,900 55,598 1,178,830 313,380 332,548 1,956,256	6,525 5,030 [122,566] [8,265] 14,142 [105,134]
Community Development Human relations Development services Agency contracts Total community development	1	195,868 829,837 264,526 1,290,231	193,099 1,000,574 280,000 1,473,673	_	193,099 1,000,574 280,000 1,473,673	[2,769] 170,737 15,474 183,442
Capital Outlay Capital outlay	1	,313,125	842,441		842,441	[470,684]
Cash Reserve			4,171,136	_	4,171,136	4,171,136
Total expenditures	. 22	2,938,088	26,854,969	_	<u> 26,854,969</u>	3,916,881
Excess [deficiency] of revenues over [under] expenditures		[377,982]	[4,884,388]	_	[4,884,388]	4,506,406

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) GENERAL FUND

	<u>Actual</u>	<u>Budgeted</u> Original	l Amounts Final	Variance with Final Budget Positive [Negative]
Other financing sources [uses]	\$ [390,553]	\$ [190,000]	\$ [190,000]	\$ [200,553]
Transfer [out]	Ψ [390,333]	<u>Ψ [130,000</u> ]	<u>Ψ [190,000]</u>	<u>Ψ [200,555]</u>
Total other financing sources [uses]	[390,553]	[190,000]	[190,000]	[200,553]
Excess [deficiency] of revenues and other sources over [under]				
expenditures and other [uses]	[768,535]	[5,074,388]	[5,074,388]	4,305,853
Unreserved fund balance, January 1	5,756,911	5,074,388	5,074,388	682,523
Prior year cancelled encumbrances	6,508			6,508
Unreserved fund balance, December 31	4,994,884	<u>s</u> -	\$ -	\$ 4,994,884
Reconciliation to GAAP				
Interest receivable	89,106			
Accounts receivable	1,369,203			
Taxes receivable, net	89,620			
Inventory	103,892			
Retainage payable	[902]			
Current year encumbrances	421,156			
GAAP Fund Balance, December 31	\$ 7,066,959			

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) EMPLOYEE BENEFITS FUND For the Year Ended December 31, 2005

			Budgeted Amounts				
_	<u>Actual</u>	<u>Original</u>	<u>Final</u>	[Negative]			
Revenues							
Taxes	<b>4</b> 4075 000	<b>6</b> 4000 700	A 4000 700	<b>6</b> (04.000)			
Real estate taxes	\$ 4,075,390	\$ 4,099,789	\$ 4,099,789	\$ [24,399]			
Delinquent taxes	107,257	55,000 514,360	55,000 514,360	52,257			
Motor vehicle taxes	440,979	514,269	514,269	[73,290]			
Total taxes	4,623,626	4,669,058	4,669,058	[45,432]			
Miscellaneous revenues							
General miscellaneous revenues		2,000	2,000	[2,000]			
Total revenues	4,623,626	4,671,058	4,671,058	[47,432]			
Expenditures							
General Government							
City commission	1,425	1,404	1,404	[21]			
City manager	67,461	91,501	91,501	24,040			
Finance	89,324	93,003	93,003	3,679			
Human resources	47,205	45,930	45,930	[1,275]			
Total general government	205,415	231,838	231,838	26,423			
Public Safety							
Police	1,444,372	1,449,949	1,449,949	5,577			
Municipal court	143,352	122,487	122,487	[20,865]			
Fire	1,464,021	1,385,720	1,385,720	[78,301]			
Total public safety	3,051,745	2,958,156	2,958,156	[93,589]			
Public Works							
Buildings and general improvements	86,336	77,445	77,445	[8,891]			
Engineering	127,854	134,507	134,507	6,653			
Streets	283,657	302,274	302,274	18,617			
Flood works	38,871	39,810	39,810	939			
Traffic control	44,830	47,686	47,686	2,856			
Parks	255,550	273,972	273,972	18,422			
Total public works	837,098	875,694	875,694	38,596			

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) EMPLOYEE BENEFITS FUND For the Year Ended December 31, 2005

Expenditures - continued	<u>Actual</u>		Budgeted Original	Amounts <u>Final</u>	Variance with Final Budget Positive [Negative]
Public Health and Sanitation					
Cemetery	\$ 26,7	46 \$	28,004	\$ 28,004	\$ 1,258
Culture and Recreation					
Swimming pools	3,8	86	4,940	4,940	1,054
Neighborhood centers	6,9		4,495	4,495	[2,476]
Recreation	156,5	41	156,450	156,450	[91]
Bi-Centennial Center	197,4	50	210,594	210,594	13,144
Arts and humanities	70,0		72,988	72,988	2,975
Smoky Hill museum	59,1	<u>66</u> _	67,065	67,065	7,899
Total culture and recreation	494,0	27	516,532	516,532	22,505
Community Development					
Human relations	51,2		43,199	43,199	[8,093]
Developmental services	206,3		214,836	214,836	8,513
Total community development	257,6	<u>15</u> _	258,035	258,035	420
Other					
Health insurance	15,9	17	8,000	8,000	[7,917]
ricalui ilisarance	10,5	.,	0,000	0,000	[7,577]
Cash Reserve			355,264	355,264	355,264
	4 000 5		5 004 500	5 004 500	0.40.000
Total expenditures	4,888,5	<u>63</u> _	5,231,523	5,231,523	342,960
Excess [deficiency] of revenues					
over [under] expenditures	[264,9	37]	[560,465]	[560,465]	295,528
	040.0	00	500 405	500 405	54.004
Unreserved fund balance, January 1	612,2	<u> </u>	560,465	560,465	<u>51,801</u>
Unreserved fund balance, December 31	347,3	29 <u>\$</u>		<u>\$</u>	\$ 347,329
Reconciliation to GAAP					
Interest receivable	5,4	06			
Taxes receivable, net	168,7				
GAAP Fund Balance, December 31	\$ 521,4	<u>59</u>			

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) FLOOD AND DRAINAGE IMPROVEMENT FUND For the Year Ended December 31, 2005

		<u>Actual</u>		Budgeted Original	Am	nounts Final	Variance with Final Budget Positive [Negative]		
Revenues									
Taxes									
Real estate taxes	\$	81,217	\$	81,737	\$	81,737	\$	[520]	
Delinquent taxes		7,706		3,000		3,000		4,706	
Motor vehicle taxes		41,658	_	40,781	_	40,781		877	
Total taxes		130,581	_	125,518		125,518		5,063	
Total revenues	_	130,581	_	125,518	_	125,518		5,063	
Expenditures									
Capital Outlay		279,752		200,000		200,000		[79,752]	
Debt Service		100,000		100,000		100,000			
Cash Reserve	_	<u>-</u>	_	80,000	_	80,000		80,000	
Total expenditures		379,752	_	380,000		380,000		248	
Excess [deficiency] of revenues over [under] expenditures		[249,171]		[254,482]		[254,482]		5,311	
Unreserved fund balance, January 1	_	468,545	_	254,482	_	254,482		214,063	
Unreserved fund balance, December 31		219,374	<u>\$</u>	-	\$		<u>\$</u>	219,374	
Reconciliation to GAAP Interest receivable Taxes receivable, net Current year encumbrances	_	6,578 10,347 92,421							
GAAP Fund Balance, December 31	· \$	328,720							

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) TOURISM AND CONVENTION FUND For the Year Ended December 31, 2005

Revenues	<u>Actual</u>		Budgeted Amounts Original Fina			Variance with Final Budget Positive [Negative]		
Taxes Other taxes	\$	842,127	\$	850,000	\$	850,000	\$	[7,873]
Interest income General interest	_	719	_	<del>-</del>				719
Total revenues	_	842,846	_	850,000		850,000	_	[7,154]
Expenditures Community Development Tourism		559,740		510,000		565,001		5,261
Total expenditures	_	559,740		510,000		565,001	_	5,261
Excess [deficiency] of revenues over [under] expenditures		283,106	_	340,000		284,999		[1,893]
Other financing sources [uses] Transfer [out]		[338,046]	_	[340,000]		[340,000]		1,954
Excess [deficiency] of revenues and other sources over [under] expenditures and other [uses]		[54,940]		-		[55,001]		61
Unreserved fund balance, January 1		55,001	_	<u>-</u>	_	55,001		
Unreserved fund balance, December 31		61	\$	<u>-</u>	\$		\$	61
Reconciliation to GAAP Accounts receivable Interest receivable		209,433						
GAAP Fund Balance, December 31	\$	209,495						

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) SPECIAL GAS FUND

Revenues		<u>Actual</u>		Budgeted Original	An	nounts Final	Variance wit Final Budge Positive [Negative]		
Operating grants, restricted Public works	\$	1,493,209	\$	1,600,000	\$	1,600,000	\$	[106,791]	
Interest income General interest	_	18,231	_	10,000	_	10,000		8,231	
Total revenues	_	1,511,440	_	1,610,000	_	1,610,000	_	[98,560]	
Expenditures Public works Streets		118,609		131,000		131,000		12,391	
Capital Outlay		1,776,634		1,610,000		1,610,000		[166,634]	
Cash Reserve		<u> </u>		118,527		118,527		118,527	
Total expenditures		1,895,243		1,859,527		1,859,527		[35,716]	
Excess [deficiency] of revenues over [under] expenditures		[383,803]		[249,527]		[249,527]		[134,276]	
Unreserved fund balance, January 1		427,851		249,527		249,527		178,324	
Prior year cancelled encumbrances	_	115,699	_		_	<u>-</u>	_	115,699	
Unreserved fund balance, December 31		159,747	\$		\$	-	\$_	159,747	
Reconciliation to GAAP Taxes receivable Interest receivable Retainage payable Current year encumbrances		457,123 9,911 [3,831] 446,476							
GAAP Fund Balance, December 31	\$	1,069,426							

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) BICENTENNIAL CENTER FUND For the Year Ended December 31, 2005

	<u>Actual</u>		Budgeted Amounts Original Final			Fir	riance with nal Budget Positive Negative]	
Revenues Charges for services Culture and recreation	\$ 820,419	\$	850,500	\$	850,500	\$	[30,081]	
Interest income General interest	1,778		5,000		5,000		[3,222]	
Miscellaneous revenues General miscellaneous revenues	 171	_					171	
Total revenues	 822,368		855,500		855,500	_	[33,132]	
Expenditures Culture and Recreation Bi-Centennial Center	1,293,833		1,354,464		1,354,464		60,631	
Capital Outlay	7,979		19,100		19,100		11,121	
Cash Reserve	 	_	165,768		165,768		165,768	
Total expenditures	<u>1,301,812</u>		1,539,332		1,539,332		237,520	
Excess [deficiency] of revenues over [under] expenditures	 [479,444]	_	[683,832]	_	[683,832]		204,388	
Other financing sources [uses] Transfer in	 488,046		490,000	_	490,000	_	[1,954]	
Total other financing sources [uses]	488,046	_	490,000	_	490,000		[1,954]	
Excess [deficiency] of revenues and other sources over [under]								
expenditures and other [uses]	8,602		[193,832]		[193,832]		202,434	
Unreserved fund balance, January 1	 251,959		193,832	_	193,832		58,127	
Unreserved fund balance, December 31	260,561	\$	-	\$	-	\$	260,561	
Reconciliation to GAAP Accounts receivable Interest receivable	13,357 4,382							
GAAP Fund Balance, December 31	\$ 278,300							



### COMBINING STATEMENTS - NONMAJOR FUNDS NONMAJOR SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Business improvement City fund - State law allows businesses within an area to voluntarily establish an improvement City. This fund is used to account for the assessments made on the City. All revenues are to be used within the Business Improvement City.

Neighborhood park fund - To account for fees collected from new residential building projects in Salina. Expenditures are for acquisition or development of neighborhood parks in the growing areas of the community.

Special parks and recreation fund - To account for liquor tax revenues, which must be used for park maintenance and improvements.

Special alcohol fund - To account for liquor tax revenues, which must be used for programs, which address prevention, education or intervention for drug and alcohol abuse.

Bicentennial center event fund - To account for the revenues and expenses associated with special events (concerts, shows, etc.) at the City's convention center.

HUD community development fund - To account for grants received from the state to be used for housing or economic development purposes.

Community development revolving fund - To account for funds, which may be loaned for housing and economic development, purposes, to later be repaid and reused on a revolving basis.

Heritage commission fund - To account for revenues and expenses associated with heritage preservation activities.

Sales tax capital fund - To account for 87.5% of the 1/4 cent sales tax designated for capital, debt, and human services purposes.

Sales tax economic development fund - To account for 12.5% of the 1/4 cent sales tax designated for economic Development purposes.

Fair housing fund - To account for grants received from the federal government to be used to monitor and mediate fair housing complaints.

CDBG ED fund- To account for grants received from the federal government to be used for economic development loans to qualifying businesses.

HOME V fund - To account for grants received from the state government to be used for housing rehabilitation.

Special law enforcement fund - To account for revenues received from the sale of forfeited assets acquired during drug enforcement activities. Expenses are limited to capital items to be used for further drug enforcement activities.

Police grants fund - To account for revenues from grants, which are to be used for special police activities, including the D.A.R.E. program

D.A.R.E. donations fund - To account for donations to the D.A.R.E. program.

War memorial maintenance fund - To account for monies to be used for maintenance of the local war memorial.

## COMBINING STATEMENTS - NONMAJOR FUNDS NONMAJOR PERMANENT FUNDS

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

Cemetery endowment fund - To account for amounts expended for perpetual care of the City cemetery. Interest earnings are used for cemetery maintenance.

Mausoleum endowment fund - To account for amounts charged for perpetual care of the City mausoleum. Interest earnings are used for mausoleum maintenance.

Tricentennial commission fund - To account for donations to be used to celebrate the nation's tricentennial in the year 2076.

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2005

		Total Nonmajor ecial Revenue <u>Funds</u>	Total Nonmajor Permanent <u>Funds</u>	Total Nonmajor Governmental <u>Funds</u>
ASSETS Cash and investments Receivables	\$	2,839,492	\$ 337,626	\$ 3,177,118
Accounts Interest		27,816 43,170 5,527	5,250	27,816 48,420
Notes Total assets	<del></del>	2,916,005	\$ 342,876	5,527 \$ 3,258,881
LIABILITIES AND FUND BALANCES Liabilities:				
Accounts payable Due to other funds	\$ ——	60,506 273,156	\$ - -	\$ 60,506 273,156
Total liabilities		333,662		333,662
Fund balances: Reserved for encumbrances Reserved for notes receivable Unreserved		305,301 5,527	-	305,301 5,527
Undesignated		2,271,515	342,876	2,614,391
Total fund balances		2,582,343	342,876	2,925,219
Total liabilities and fund balances	<u>\$</u>	2,916,005	\$ 342,876	\$ 3,258,88 <u>1</u>

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2005

	Total Nonmajor Special Revenue <u>Funds</u>	Total Nonmajor Permanent <u>Funds</u>	Total Nonmajor Governmental <u>Funds</u>
REVENUES Taxes Intergovernmental Charges for services Licenses and permits Investment revenue Miscellaneous	\$ 2,280,387 282,468 1,000,042 13,525 207,680 42,388	\$ - 6,924 - 8,739	\$ 2,280,387 282,468 1,006,966 13,525 216,419 42,388
Total revenues	3,826,490	15,663	3,842,153
EXPENDITURES Current Culture and recreation Public health and sanitation Planning and development Miscellaneous	913,515 148,107 461,226	- - - 35	913,515 148,107 461,226 35
Capital outlay	684,657		684,657
Total expenditures	2,207,505	35	2,207,540
Excess [deficiency] of revenues over [under] expenditures	1,618,985	15,628	1,634,613
Other financing sources [uses] Transfers in Transfers [out] Total other financing sources [uses]	23,148 [505,000] [481,852]		23,148 [505,000] [481,852]
Net change in fund balance	1,137,133	15,628	1,152,761
Fund balance - Beginning of year	1,445,210	327,248	1,772,458
Fund balance - End of year	\$ 2,582,343	\$ 342,876	\$ 2,925,219

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS December 31, 2005

		Business Improvement <u>District</u>		Neighborhood <u>Park</u>		Special Parks & <u>Recreation</u>		Special Alcohol
ASSETS Cash and investments Receivables	\$	6,331	\$	130,077	\$	95,720	\$	8,650
Accounts Interest		27,276 95		2,023		- 1,488		- 134
Notes Total assets	\$	33,702	\$	132,100	\$	97,208	\$	8,784
LIABILITIES AND FUND BALANCES Liabilities:								
Accounts payable  Due to other funds	\$	6,321 -	\$	746 -	\$	-	\$	-
Total liabilities		6,321		746				_
Fund balance:								
Reserved for encumbrances Reserved for notes receivable Unreserved		-		-		797 -		-
Undesignated [deficit]		27,381		131,354		96,411		8,784
Total fund balance [deficit]		27,381		131,354		97,208	_	8,784
Total liabilities and fund balances	\$	33,702	\$	132,100	\$	97,208	\$	8,784

centennial Center <u>Event</u>	C	HUD community <u>Dev.</u>	Comm. velopment. Revolving	<u>C</u>	Heritage ommission	Sales Tax <u>Capital</u>		E	Sales Tax Economic evelopment		
\$ 25,572	\$	61,413	\$ 186,524	\$	720	\$	1,685,191	\$	335,186		
-		955 5,527	2,900		- 11 -		26,204 -		- 5,212 -		
\$ 25,572	\$	67,895	\$ 189,424	\$	731	\$	1,711,395	\$	340,398		
\$ -	\$	-	\$ -	\$	-	\$	7,417	\$	-		
 		-		_	-	_	7,417		<u>-</u>		
- -		- 5,527	- -		- -		304,504		- -		
 25,572 25,572		62,368 67,895	189,424 189,424	_	731 731	_	1,399,474 1,703,978		340,398 340,398		
\$ 25,572	\$	67,895	\$ 189,424	\$	731	\$	1,711,395	\$	340,398		

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS December 31, 2005

ASSETS	ļ	Fair Housing		CDBG <u>ED</u>		HOME <u>∨</u>		Special Law forcement
Cash and investments Receivables	\$	220,196	\$	2,659	\$	-	\$	12,492
Accounts Interest Notes		3,424		-		-		194 -
Total assets	\$	223,620	\$	2,659	\$		\$	12,686
LIABILITIES AND FUND BALANCES Liabilities:								
Accounts payable  Due to other funds	\$	1,116	\$	-	\$	44,906 273,156	\$	-
Total liabilities		1,116				318,062	_	
Fund balance: Reserved for encumbrances Reserved for notes receivable Unreserved		-		- -		- -		-
Undesignated [deficit]		222,504	_	2,659		[318,062]		12,686
Total fund balance [deficit]		222,504		2,659		[318,062]		12,686
Total liabilities and fund balances	\$	223,620	\$	2,659	\$_		\$	12,686

	Police Grants	DAR <u>Donati</u>		Me	War emorial ntenance		Totals
\$	21	\$ 34	4,711	\$	34,029	\$	2,839,492
\$	- - - 21	\$ 38	540 - - 5,251	\$	530 - 34,559	\$	27,816 43,170 5,527 2,916,005
\$ 	- - -	\$	<u>-</u>	\$ 	- 	\$ 	60,506 273,156 333,662
	-		-		-		305,301 5,527
_	21 21		5 <u>,251</u> 5 <u>,251</u>		34,559 34,559	_	2,271,515 2,582,343
\$	21	\$ 35	5,251	\$	34,559	\$	2,916,005

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2005

	Impro	siness evement strict	_	nborhood <u>Park</u>	Pai	ecial rks & reation		Special Alcohol
Revenues Taxes Intergovernmental Charges for services Licenses and permits Investment revenue	\$	87,722 190	\$	- - 13,525 3,463	\$	- 141,234 - - 2,267	\$	141,234 - - 182
Miscellaneous Total Revenues		87,912		16,988		- 143,501		141,416
Expenditures Current Culture and recreation Public health and sanitation Planning and development Capital outlay Total Expenditures		87,136  87,136		39,410 39,410		- - - !15,854		148,107 - - 148,107
Excess [deficiency] of revenues over [under] expenditures		776		[22,422]		27,647		[6,691]
Other financing sources [uses] Transfers in Transfers [out] Total other financing sources [uses]		- 	_			23,148 [30,000] [6,852]		<u>-</u>
Net change in fund balance		776		[22,422]		20,795		[6,691]
Fund balance, beginning of year		26,605		153,776		76,413	_	15,475
Fund balance, end of year	\$	27,381	\$	131,354	\$	97,208	\$	8,784

centennial Center <u>Event</u>	HUD Community Development	Community Development Heritage Revolving Commission		Sales Tax <u>Capital</u>	Sales Tax Economic Development		
\$ -	\$ -	\$ -	\$ -	\$ 1,995,338	\$ 285,049		
912,320	-	-	-	-	-		
-	-	-	-	-	-		
-	1,594 -	4,824 2,951	20	43,322	8,205 -		
912,320	1,594	7,775	20	2,038,660	293,254		
913,222	-	-	-	-	_		
_	-	-	376	_	_		
				499,393	30,000		
913,222			376	499,393	30,000		
[902]	1,594	7,775	[356]	1,539,267	263,254		
_	-	-	-	_	_		
				[375,000]			
 			<del>-</del>	[375,000]			
[902]	1,594	7,775	[356]	1,164,267	263,254		
26,474	66,301	181,649	1,087	539,711	77,144		
\$ 25,572	\$ 67,895	\$ 189,424	\$ 731	\$ 1,703,978	\$ 340,398		

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2005

Revenues		Fair <u>Housing</u>		CDBG <u>ED</u>		НОМЕ <u>У</u>	<u>Er</u>	Special Law nforcement
Taxes	\$	_	\$	_	\$	-	\$	-
Intergovernmental	•	-	•	_	•	_	•	-
Charges for services		-		-		-		-
Licenses and permits		-		_		-		-
Investment revenue		141,983		-		-		324
Miscellaneous		404	_	34,567				<u>-</u>
Total Revenues	_	142,387	_	34,567		_	_	324
Expenditures Current								
Culture and recreation		-		-		-		-
Public health and sanitation						-		-
Planning and development		23,744		31,908		318,062		-
Capital outlay		-					_	<del></del>
Total Expenditures		23,744		31,908		318,062		
Excess [deficiency] of revenues over								
[under] expenditures	_	118,643	-	2,659		[318,062]		324
Other financing sources [uses]								
Transfers in		-		-		-		-
Transfers [out]	_	[100,000]	_			<del>-</del>		
Total other financing sources [uses]	_	[100,000]	_		_			
Net change in fund balance		18,643		2,659		[318,062]		324
Fund balance, beginning of year	_	203,861	_	<u>-</u>				12,362
Fund balance, end of year	\$	222,504	\$	2,659	<u>\$</u>	[318,062]	<u>\$</u>	12,686

	Police <u>Grants</u>	DARE <u>Donations</u>	War Memorial <u>Maintenance</u>	Totals
<b>\$</b>	21 21	\$ - - - 401 4,421 4,822	\$ - - - - - - - - - - - - - - - - - - -	\$ 2,280,387 282,468 1,000,042 13,525 207,680 42,388 3,826,490
_	- - - -	- - - -	293 - - - 293	913,515 148,107 461,226 684,657 2,207,505
	21	4,822	636	1,618,985
	- - - 21	- - - - 4,822 30,429	- - - - 636 33,923	23,148 [505,000] [481,852] 1,137,133 1,445,210
\$	21	\$ 35,251	\$ 34,559	\$ 2,582,343

## COMBINING BALANCE SHEET NONMAJOR PERMANENT FUNDS December 31, 2005

ASSETS		emetery dowment	Mausoleum Endowment		Tricentennial Commission			Total
Cash and investments Interest receivable	\$	303,402 4,718	\$	29,351 456	\$	4,873 76	\$	337,626 5,250
Total assets	\$	308,120	<u>\$</u>	29,807	\$	4,949	\$	342,876
LIABILITIES AND FUND BALANCES								
Liabilities Accounts payable	\$		\$		\$		<u>\$</u>	
Total liabilities							_	
Fund balances Unreserved Undesignated		308,120		29,807		4,949		342,876
Total liabilities and fund balances	\$	308,120	\$	29,807	\$	4,949	\$	342,876

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR PERMANENT FUNDS For the Year Ended December 31, 2005

	Cemetery Endowment		Mausoleum Endowment		Tricentennial Commission			Total	
Revenues Charges for services Investment revenue Total revenues	\$	6,924 7,852 14,776	\$	761 761	\$	126 126	\$	6,924 8,739 15,663	
Expenditures Miscellaneous Total expenditures	_	35 35		<del>_</del>			_	35 35	
Net change in fund balance		14,741		761		126		15,628	
Fund balances - beginning of year		293,379		29,046		4,823		327,248	
Fund balances - end of year	\$	308,120	\$	29,807	\$	4,949	\$	342,876	





## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) BUSINESS IMPROVEMENT CITY FUND For the Year Ended December 31, 2005

Revenues	Budgeted Amounts Actual Original Final							riance with nal Budget Positive Negative]
Charges for services								
Community and Economic Development	\$	87,016	\$	82,000	\$	90,000	\$	[2,984]
Interest income								
General interest	_	117	_		_	<del>-</del>	_	117
Total revenues	_	87,133		82,000	_	90,000		[2,867]
Expenditures								
Community Development		07.400		00.000		00.044		0.070
Business Improvement District	_	87,136	-	82,000		90,014	_	2,878
Total expenditures		87,136	_	82,000		90,014	_	2,878
Excess [deficiency] of revenues								
over [under] expenditures		[3]		-		[14]		11
Unreserved fund balance, January 1		13	_			14	_	
Unreserved fund balance, December 31		10	<u>\$</u>		\$	<del></del>	\$	10
Reconciliation to GAAP								
Accounts receivable		27,276						
Interest receivable	_	95						
GAAP Fund Balance, December 31	\$	27,381						

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) NEIGHBORHOOD PARK FUND For the Year Ended December 31, 2005

Revenues	Actual	Variance with Final Budget Positive [Negative]		
Charges for services Public works	\$ 13,525	\$ 20,000	\$ 20,000	\$ [6,475]
Interest income General interest	2,331	2,000	2,000	331
Total revenues	15,856	22,000	22,000	[6,144]
Expenditures Capital Outlay Cash Reserve	39,410 	41,500 134,812	41,500 134,812	2,090 134,812
Total expenditures	39,410	176,312	176,312	136,902
Excess [deficiency] of revenues over [under] expenditures	[23,554]	[154,312]	[154,312]	130,758
Unreserved fund balance, January 1	152,885	154,312	154,312	[1,427]
Unreserved fund balance, December 31	129,331	\$	<u>\$</u>	\$ 129,331
Reconciliation to GAAP Interest receivable	2,023			
GAAP Fund Balance, December 31	\$ 131,354			

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) SPECIAL PARKS AND RECREATION FUND For the Year Ended December 31, 2005

Revenues Operating grants, restricted		<u>Actual</u>		Budgeted Original		<u>Final</u>	Fir	riance with nal Budget Positive Negative]
Culture and recreation	\$	141,235	\$	140,000	\$	140,000	\$	1,235
Interest income General interest	_	1,273	_	2,000		2,000		[727]
Total revenues	_	142,508	_	142,000	_	142,000		508
Expenditures Public works Contingency		-		20,000		20,000		20,000
Capital Outlay		101,397		130,000		130,000		28,603
Cash Reserve	_			54,769	_	54,769		54,769
Total expenditures	_	101,397	_	204,769		204,769		103,372
Excess [deficiency] of revenues over [under] expenditures	_	41,111	_	[62,769]		[62,769]		103,880
Other financing sources [uses] Transfer in Transfer [out] Total other financing sources [uses]	_	23,148 [30,000] [6,852]	_	<u>-</u>				23,148 [30,000] [6,852]
Excess [deficiency] of revenues and other sources over [under] expenditures and other [uses]		34,259		[62,769]		[62,769]		97,028
Unreserved fund balance, January 1		57,731		62,769		62,769		[5,038]
Prior year cancelled encumbrances		2,933	_		_	<u>-</u>		2,933
Unreserved fund balance, December 31		94,923	\$		\$		\$	94,923
Reconciliation to GAAP Current year encumbrances Interest receivable		797 1,488						
GAAP Fund Balance, December 31	\$	97,208						

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) SPECIAL ALCOHOL FUND For the Year Ended December 31, 2005

				Budgeted Amounts			Variance with Final Budget Positive	
Barran		<u>Actual</u>		<u>Original</u>		<u>Final</u>	[7	legative]
Revenues Operating grants, restricted								
Health and sanitation	\$	141,234	\$	140,000	\$	140,000	\$	1,234
rioditi dila dalliation	•	111,201	Ψ	1-10,000	Ψ	140,000	Ψ	1,204
Interest income								
General interest		138	_					138
Total sevenues		141 272		140 000		140.000		4 272
Total revenues		141,372	_	140,000		140,000		1,372
Expenditures								
Public Health and Sanitation								
Special alcohol		148,107		140,000		150,000		1,893
Cash reserve		_		_		5,385		5,385
Casilleseive			_	<del></del>	_	0,300		0,303
Total expenditures		148,107		140,000		155,385		7,278
								<del></del>
Excess [deficiency] of revenues								
over [under] expenditures		[6,735]		-		[15,385]		8,650
Unreserved fund balance, January 1		15,385				15,385		_
			_			,		
Unreserved fund balance, December 31		8,650	\$	-	\$	-	\$	8,650
Reconciliation to GAAP								
Interest receivable		134						
THE TOST TOO STADIE	_							
GAAP Fund Balance, December 31	\$	8,784						

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) SALES TAX CAPITAL FUND

		<u>Actual</u>		Budgeted Original	lgeted Amounts al Final			Variance with Final Budget Positive [Negative]		
Revenues Taxes										
Selective sales tax	\$	1,995,338	\$	2,008,125	\$	2,008,125	\$	[12,787]		
Interest income General interest		20,246		14,000		14,000	_	6,246		
Total revenues		2,015,584	_	2,022,125		2,022,125	_	[6,541]		
Expenditures Community Development Agency contracts		85,000						[85,000]		
Capital Outlay		718,897		2,022,125		2,022,125				
•		7 10,097						1,303,228		
Cash Reserve	_	<del>-</del>	-	200,000	_	200,000	_	200,000		
Total expenditures		803,897	_	2,222,125	_	2,222,125	_	1,418,228		
Excess [deficiency] of revenues over [under] expenditures		1,211,687		[200,000]		[200,000]		1,411,687		
Other financing sources [uses] Transfer [out]		[375,000]		[500,000]	_	[500,000]		125,000		
Total other financing sources [uses]		[375,000]		[500,000]	_	[500,000]	_	125,000		
Excess [deficiency] of revenues and other sources over [under]		026 607		1700 0001		1700 0001		4 500 007		
expenditures and other [uses]		836,687		[700,000]		[700,000]		1,536,687		
Unreserved fund balance, January 1	_	536,583	_	700,000		700,000	_	[163,417]		
Unreserved fund balance, December 31		1,373,270	\$	-	\$	<del></del>	\$	1,373,270		
Reconciliation to GAAP Current year encumbrances Interest receivable		304,504 26,204								
GAAP Fund Balance, December 31	<u>\$</u>	1,703,978								

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) SALES TAX ECONOMIC DEVELOPMENT FUND For the Year Ended December 31, 2005

Revenues	<u>Actual</u>			Budgeted Original	Variance with Final Budget Positive [Negative]		
Taxes							
Selective sales tax	\$	285,049	\$	286,875	\$ 286,875	\$	[1,826]
Interest income							
General interest		3,440	_	2,000	 2,000		1,440
Total revenues		288,489	_	288,875	 288,875		[386]
Expenditures							
Community Development							
Economic development		30,000		338,875	338,875		308,875
Cash Reserve			_	50,000	 50,000	<del></del>	50,000
Total expenditures		30,000	_	388,875	 388,875		358,875
Excess [deficiency] of revenues							
over [under] expenditures		258,489		[100,000]	[100,000]		358,489
Unreserved fund balance, January 1		76,697	_	100,000	100,000		[23,303]
Unreserved fund balance, December 31		335,186	<u>\$</u>	-	\$ _	\$	335,186
Reconciliation to GAAP							
Interest receivable		5,212					
GAAP Fund Balance, December 31	\$	340,398					

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) FAIR HOUSING FUND

Revenues		<u>Budgete</u> <u>Actual</u> <u>Original</u>		Am	ounts Final	Variance with Final Budget Positive [Negative]		
Operating grants, restricted Community and economic development	\$	135,802	\$	65,000	\$	65,000	\$	70,802
Interest income General interest		3,950		1,000		1,000		2,950
Miscellaneous revenues General miscellaneous revenues		404						404
Total revenues	_	140,156	_	66,000		66,000		74,156
Expenditures Community Development								
Human relations		123,744		129,000		129,000		5,256
Capital Outlay		-		1,000		1,000		1,000
Cash Reserve			_	98,891	_	98,891		98,891
Total expenditures		123,744		228,891		228,891		105,147
Excess [deficiency] of revenues over [under] expenditures		16,412		[162,891]		[162,891]		179,303
Unreserved fund balance, January 1	_	202,668	_	162,891		162,891	_	39,777
Unreserved fund balance, December 31		219,080	\$	-	\$	-	\$	219,080
Reconciliation to GAAP								
Interest receivable	_	3,424						
GAAP Fund Balance, December 31	\$	222,504						

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) DEBT SERVICE FUND

For the Year Ended December 31, 2005

	A etual	I Amounts	Variance with Final Budget Positive [Negative]	
Revenues	<u>Actual</u>	<u>Original</u>	<u>Final</u>	[ivegative]
Taxes Real estate taxes Delinquent taxes	\$ 1,296,877 38,274 142,960	\$ 1,305,507 40,000	\$ 1,305,507 40,000	\$ [8,630] [1,726]
Motor vehicle taxes Total taxes	1,478,111	163,509 1,509,016	163,509 1,509,016	[20,549] [30,905]
Charges for services Special assessments	1,142,502	1,229,077	1,229,077	[86,575]
Interest income General interest	31,034	20,000	20,000	11,034
Miscellaneous revenues General miscellaneous revenues	9,685	-		9,685
Other financing sources General sources	5,447			5,447
Total revenues	2,666,779	2,758,093	2,758,093	[91,314]
Expenditures Debt Service Principal	2,338,640	2,953,334	2,953,334	614,694
Interest and other charges	687,701	734,653	734,653	46,952
Cash Reserve		788,868	788,868	788,868
Total expenditures	3,026,341	4,476,855	4,476,855	1,450,514
Excess [deficiency] of revenues over [under] expenditures	[359,562]	[1,718,762]	[1,718,762]	1,359,200
Other financing sources [uses] Transfer in	276,216	500,000	500,000	[223,784]
Total other financing sources [uses]	276,216	500,000	500,000	[223,784]
Excess [deficiency] of revenues and other sources over [under] expenditures and other [uses]	[83,346]	[1,218,762]	[1,218,762]	1,135,416
Unreserved fund balance, January 1	1,309,321	1,218,762	1,218,762	90,559
Unreserved fund balance, December 31	1,225,975	\$ -	\$ -	\$ 1,225,975
Reconciliation to GAAP Taxes receivable, net Interest receivable	53,657 19,063			
GAAP Fund Balance, December 31	\$ 1,298,695			

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL (NON - GAAP BASIS) SOLID WASTE DISPOSAL FUND For the Year Ended December 31, 2005

Variance with Final Budget **Budgeted Amounts** Positive **Actual** Original <u>Final</u> [Negative] Revenues Charges for services 1,943,000 \$ 1,943,000 \$ 164 Health and sanitation 1,943,164 Interest income General interest 45,103 20,000 20,000 25,103 Interfund services provided Health and sanitation 395,678 410,000 410,000 [14,322] Miscellaneous revenues 22,337 20,000 20,000 2,337 Health and sanitation 2,406,282 2,393,000 2,393,000 13,282 Total revenues Expenditures Public Health and Sanitation 1,731,719 1,731,719 Solid waste 1,472,720 258,999 90,186 90,186 6,457 Hazardous waste disposal 83,729 1,556,449 1,821,905 1,821,905 265,456 Total public health and sanitation **Debt Service** 446,990 487,532 487,532 40,542 Principal 159,271 111,250 111,250 [48,021] Interest 606,261 598,782 598,782 [7,479]Total debt service Capital Outlay 47,644 157,100 157,100 109,456 2,323,631 2,323,631 2,323,631 Cash Reserve 2,210,354 4,901,418 4,901,418 2,691,064 Total expenditures Excess [deficiency] of revenues over [under] expenditures 195,928 [2,508,418] [2,508,418] 2,704,346 Other financing sources [uses] [118,068] 2,508,418 2,508,418 [2,626,486] Transfer [out] Excess [deficiency] of revenues and other sources over [under] expenditures and other [uses] 77,860 77,860 Unreserved fund balances, January 1 2,334,225 2,334,225 29,186 29,186 Prior year cancelled encumbrances Unreserved fund balances, December 31 \$ 2,441,271 **\$** <u>-</u> \$ 2,441,271

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL (NON - GAAP BASIS) WATER AND SEWER FUND For the Year Ended December 31, 2005

Revenues	<u>Actual</u>	<u>Budgeted</u> Original	Amounts Final	Variance with Final Budget Positive [Negative]
Charges for services Water and wastewater	\$ 12,147,507	\$ 12,575,000	\$ 12,575,000	\$ [427,493]
Interest income General interest	111,965	100,000	100,000	11,965
Interfund services provided General services Water and wastewater Total interfund services	25,516 277,680 303,196	25,000 61,200 86,200	25,000 61,200 86,200	516 216,480 216,996
Miscellaneous revenues General miscellaneous revenues Water and wastewater Total miscellaneous revenues	80 294,287 294,367	305,000 305,000	305,000 305,000	80 [10,713] [10,633]
Total revenues	12,857,035	13,066,200	13,066,200	[209,165]
Expenditures Water and Wastewater Water Sewer Total water and wastewater	6,961,228 2,448,746 9,409,974	7,462,941 2,631,681 10,094,622	7,462,941 2,631,681 10,094,622	501,713 182,935 684,648
Capital Outlay	1,973,561	1,956,400	1,956,400	[17,161]
Debt Service Interest and other Cash Reserve	5	1,000 4,415,431	<u>1,000</u> 4,415,431	995 4,415,431
	11,383,540	16,467,453	16,467,453	5,083,913
Total expenditures  Excess [deficiency] of revenues over [under] expenditures	1,473,495	[3,401,253]	[3,401,253]	4,874,748
Other financing sources [uses] Transfers in Transfers [out]		235,000 [2,508,767]	235,000 [2,508,767]	[235,000] 295,552
Excess [deficiency] of revenues and other sources over [under] expenditures and other [uses]	[739,720]	[5,675,020]	[5,675,020]	4,935,300
Unreserved fund balances, January 1	6,089,126	5,675,020	5,675,020	414,106
Prior year cancelled encumbrances	8,685			8,685
Unreserved fund balances, December 31	\$ 5,358,091	\$ -	\$ -	\$ 5,358,091

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL (NON - GAAP BASIS) SANITATION FUND

For the Year Ended December 31, 2005

				Budgeted	Am	nounts		ariance with inal Budget Positive
		Actual		Original		Final	ſ	Negative]
Revenues Charges for services Health and sanitation	\$	1,890,165	\$	1,865,000	\$	1,865,000	\$	25,165
Interest income General interest		9,238		7,000		7,000		2,238
Miscellaneous revenues Health and sanitation	_	15	_	<del>-</del>	_		_	15
Total revenues	_	1,899,418	_	1,872,000	_	1,872,000	_	27,418
Expenditures Public Health and Sanitation Sanitation		1,772,265		1,773,448		1,773,448		1,183
Capital Outlay		126,675		144,325		144,325		17,650
Cash Reserve	_		_	419,837	_	419,837	_	419,837
Total expenditures		1,898,940	_	2,337,610		2,337,610		438,670
Excess [deficiency] of revenues over [under] expenditures		478		[465,610]		[465,610]		466,088
Unreserved fund balance, January 1	_	464,468		465,610	_	465,610	_	[1,142]
Unreserved fund balances, December 31	\$	464,946	\$		\$	_	\$	464,946

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL (NON - GAAP BASIS) GOLF COURSE DIVISION FUND For the Year Ended December 31, 2005

Revenues Taxes	<u>Actual</u>	<u>Budgeted</u> <u>Original</u>	d Amounts Final	Variance with Final Budget Positive [Negative]
General sales tax	\$ 798,988	\$ 792,300	\$ 792,300	\$ 6,688
Charges for services Culture and recreation		30,000	30,000	[30,000]
Interest income General interest	2,195	3,000	3,000	[805]
Miscellaneous revenues General miscellaneous revenues Culture and recreation Total miscellaneous revenues	618 	<u>-</u>		618 28,986 29,604
Total revenues	830,787	<u>825,300</u>	825,300	5,487
Expenditures Culture and Recreation Golf course	786,681	779,313	779,313	[7,368]
Debt Service Principal Interest Total debt service	13,650 1,086 14,736	14,736 2,111 16,847	14,736 2,111 16,847	1,086 1,025 2,111
Capital Outlay Cash Reserve	67,973	47,000 112,527	47,000 112,527	[20,973] 112,527
Total expenditures	869,390	955,687	955,687	86,297
Excess [deficiency] of revenues over [under] expenditures	[38,603]	[130,387]	[130,387]	91,784
Unreserved fund balances, January 1	138,730	130,387	130,387	8,343
Unreserved fund balances, December 31	\$ 100,127	\$ -	\$ -	\$ 100,127

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) RISK MANAGEMENT FUND For the Year Ended December 31, 2005

Revenues		<u>Actual</u>		Budgeted Original	Variance with Final Budget Positive [Negative]			
Interest income General interest	\$	11	\$	2,000	\$	2,000	\$	[1,989]
Interfund services provided General services		395,599		289,701		289,701		105,898
Miscellaneous revenues General miscellaneous revenues	_	13,438	_	40,000		40,000		[26,562]
Total revenues		409,048	_	331,701	_	331,701		77,347
Expenditures Other Risk management		370,697		376,101		376,101		5,404
Capital Outlay		-		1,500		1,500		1,500
Cash Reserve	_		_	50,000		50,000	_	50,000
Total expenditures		370,697		427,601	_	427,601		56,904
Excess [deficiency] of revenues over [under] expenditures		38,351		[95,900]		[95,900]		134,251
Unreserved fund balance, January 1	_	1,251	_	95,900		95,900		[94,649]
Unreserved fund balance, December 31	\$	39,602	\$	-	\$	-	\$	39,602

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) WORKERS' COMPENSATION FUND For the Year Ended December 31, 2005

Devenues	Budgeted Amounts Actual Original Final							riance with nal Budget Positive Negative]
Revenues Interest income								
General interest	\$	7,942	\$	20,000	\$	20,000	\$	[12,058]
Interfund services provided								
General services		344,664	_	344,000		344,000	_	664
Total revenues		352,606	_	364,000	_	364,000		[11,394]
Expenditures Other								
Worker's compensation		424,428		505,000		505,000		80,572
Cash Reserve			_	517,835	_	517,835		517,835
Total expenditures		424,428		1,022,835		1,022,835	_	598,407
Constant Ideficional of sevening								
Excess [deficiency] of revenues over [under] expenditures		[71,822]		[658,835]		[658,835]		587,013
Unreserved fund balance, January 1		506,151	_	658,835		658,835	_	[152,684]
Unreserved fund balance, December 31	\$	434,329	\$	-	\$	-	\$	434,329

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) HEALTH INSURANCE FUND For the Year Ended December 31, 2005

		<u>Actual</u>		<u>Budgeted</u> Original	F	ariance with inal Budget Positive		
Revenues		Actual		Originar		<u>Final</u>	1	Negative
Interest income								
General interest	\$	15,436	\$	5,000	\$	5,000	\$	10,436
Interfund Services Provided								
General services		4,989,712		5,000,000		5,000,000		[10,288]
Miscellaneous revenues								
General miscellaneous revenues		40,451	_	10,000	_	10,000	_	30,451
Total revenues		5,045,599	_	5,015,000	_	5,015,000	_	30,599
Expenditures Other								
Health insurance		4,492,432		4,872,500		4,872,500		380,068
Cash Reserve	_	<del>-</del>	_	477,248	_	477,248		477,248
Total expenditures		4,492,432	_	5,349,748		5,349,748	_	857,316
Excess [deficiency] of revenues								
over [under] expenditures		553,167		[334,748]		[334,748]		887,915
Unreserved fund balance, January 1		690,491		334,748		334,748	_	355,743
Unreserved fund balance, December 31	\$	1,243,658	\$_	_	\$	-	<u>\$</u>	1,243,658

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) CENTRAL GARAGE FUND For the Year Ended December 31, 2005

Revenues	Budgeted A Actual Original				Am	nounts Final	Fi	riance with nal Budget Positive Negative]
Interest income General interest	\$	2,234	\$	1,500	\$	1,500	\$	734
Interfund services provided General services		1,191,207		1,054,000		1,054,000		137,207
Miscellaneous revenues General miscellaneous revenues		4,246	_	2,998	_	2,998		1,248
Total revenues	_	1,197,687	_	1,058,498		1,058,498		139,189
Expenditures Other Central garage		1,281,445		1,155,902		1,155,902		[125,543]
Capital Outlay		680		450		450		[230]
Cash Reserve				108,266		108,266		108,266
Total expenditures	_	1,282,125	_	1,264,618		1,264,618		[17,507]
Excess [deficiency] of revenues over [under] expenditures		[84,438]		[206,120]		[206,120]		121,682
Other financing sources [uses] Transfers in	_	80,000	_	80,000	_	80,000	_	
Excess [deficiency] of revenues and other financing sources over [under] expenditures and other financing [uses]		[4,438]		[126,120]		[126,120]		121,682
Unreserved fund balance, January 1		102,362		126,120		126,120		[23,758]
Unreserved fund balance, December 31	\$	97,924	\$	_	\$	_	\$	97,924

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON - GAAP BASIS) COMPUTER TECHNOLOGY FUND For the Year Ended December 31, 2005

Revenues	<u>Actual</u>			Budgeted Original	An	nounts Final	Variance with Final Budget Positive [Negative]	
Charges for services General charges	\$	103,546	\$	106,000	\$	106,000	\$	[2,454]
Interest income General interest		8,043		6,000		6,000		2,043
Interfund services provided General services		795,500		790,000		790,000		5,500
Miscellaneous revenues General miscellaneous revenues		<del>-</del>	_	2,250	_	2,250		[2,250]
Total revenues	_	907,089	_	904,250		904,250		2,839
Expenditures Other Information services		730,425		753,001		753,001		22,576
Capital Outlay		461,228		461,000		461,000		[228]
Cash Reserve				117,305		117,305		117,305
Total expenditures		1,191,653		1,331,306	_	1,331,306		139,653
Excess [deficiency] of revenues over [under] expenditures		[284,564]		[427,056]		[427,056]		142,492
Other financing sources [uses] Transfers in	_			427,056		427,056		[427,056]
Excess [deficiency] of revenues and other financing sources over [under] expenditures and other financing [uses]		[284,564]		-		_		[284,564]
Unreserved fund balance, January 1	_	602,173	_		_			602,173
Unreserved fund balance, December 31	\$	317,609	\$		\$	<u>-</u>	\$	317,609

#### INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one agency to other departments or agencies of the government and to other governmental units on a cost reimbursement basis.

Risk management fund - To account for the accumulation and allocation of costs associated with risk management activities and the purchase of various forms of insurance.

Workers' compensation reserve fund - To account for the costs of providing a partially self-insured workers' compensation plan and for accumulating the necessary reserve amounts.

Health insurance fund - To account for the costs of providing a partially self-insured health insurance and for accumulating the necessary reserve amounts.

Central garage fund - To account for the accumulation and allocation for costs associated with the City's centralized vehicle repair shop.

Information services fund - To account for the accumulation and allocation of costs associated with electronic data processing.

#### COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS December 31, 2005

ASSETS	Ma	Risk nagement	Cor	Workers' mpensation Reserve	Health Insurance	Central Garage	Information Systems	Total Internal Service Funds
Current assets:  Cash and investments Interest receivable Inventory and prepaid supplies	\$	49,349 767	\$	563,353 8,760	\$1,243,826 19,341	\$ 145,386 2,261 109,435	\$ 360,965 5,613	\$2,362,879 36,742 109,435
Total current assets		50,116	_	572,113	1,263,167	257,082	366,578	2,509,056
Capital assets: Capital assets Less: accumulated depreciation Total capital assets		-	_	-		143,547 94,384 49,163	633,845 454,211 179,634	777,392 548,595 228,797
Total assets	\$	50,116	\$	572,113	\$1,263,167	\$ 306,245	\$ 546,212	\$2,737,853
Liabilities: Current liabilities (payable from current assets): Accounts payable Current portion of compensated absences payable Current portion of accrued claims payable Total current liabilities (payable from current assets)	\$ 	9,746 - - 9,746	\$	38 - 10,934 10,972	\$ 169 - 324,738 - 324,907	\$ 46,140 21,294 	\$ 23,377 38,730 	\$ 79,470 60,024 335,672 475,166
Noncurrent liabilities: Accrued claims payable Total noncurrent liabilities	_	<u>-</u>	_	242,557 242,557				242,557 242,557
Total liabilities	<u>\$</u>	9,746	\$	253,529	\$ 324,907	\$ 67,434	\$ 62,107	\$ 717,723
Net Assets Invested in capital assets, net of related debt Unrestricted	\$	40,370	\$	- 318,584	\$ - 938,260	\$ 49,163 189,648	\$ 179,634 304,471	\$ 228,797 
Total net assets	\$	40,370	\$	318,584	\$ 938,260	\$ 238,811	\$ 484,105	\$2,020,130

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS INTERNAL SERVICE FUND For the Year Ended December 31, 2005

	Ma	Risk nagement	Co	Workers' ompensation Reserve	Health Insurance	Central Garage	Information Systems	Total Internal Service Funds
Operating revenues Charges for services Miscellaneous	\$	395,600 13,438	\$	344,663	\$4,989,712 40,451	\$1,191,209 4,246	\$ 899,046	\$7,820,230 58,135
Total operating revenues	_	409,038	_	344,663	5,030,163	1,195,455	899,046	7,878,365
Operating expenses General government Depreciation		370,697		340,709	4,515,239	1,241,570 9,443	1,032,653 60,620	7,500,868 70,063
Total operating expenses		370,697	_	340,709	4,515,239	1,251,013	1,093,273	7,570,931
Operating income [loss]	_	38,341	_	3,954	514,924	[55,558]	[194,227]	307,434
Other operating revenues [expenses] Investment income Transfers in		727 -		13,000	30,752	3,693 80,000	9,811	57,983 80,000
Total other operating revenues [expenses]		727		13,000	30,752	83,693	9,811	137,983
Change in net assets		39,068	_	16,954	545,676	28,135	[184,416]	445,417
Net assets, January 1		1,302		301,630	392,584	210,676	653,833	1,560,025
Prior period adjustment	_		_			-	14,688	14,688
Net assets, January 1, restatement	_	1,302	_	301,630	392,584	210,676	668,521	1,574,713
Net assets, December 31	\$_	40,370	\$	318,584	\$ 938,260	\$ 238,811	\$ 484,105	\$2,020,130

### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended December 31, 2005

	Risk Management	Workers' Compensation Reserve	Health Insurance	Central Garage	Information Services	Total Internal Service Funds
	Management	Reserve	Insulance	Garage		- Fullus
Cash flows from operating activities		e 000.045	# F 040 F48	6 4 404 000	e 000 046	e 7 750 24 B
Cash received from customers and users	\$ 395,600		\$5,012,518	\$1,191,209	\$ 899,046	\$7,759,318
Cash paid to suppliers of goods or services	[368,495]	[340,671]	[4,515,103]			[7,000,493]
Cash paid to employees	12 420	•	40.461	[176,233] 4,246	[334,068]	[510,301]
Other operating receipts	13,438		40,451			58,135
Net cash provided by [used in] operating activities	40,543	[79,726]	537,866	[74,455]	[117,569]	306,659
Cash flows from capital and related financing activities					[480 404]	[400 404]
Purchase of capital assets	<del>-</del>	<del>-</del>	<del>-</del>	<del></del>	[189,124]	[189,124]
Net cash provided by [used in] capital and related financing activities					[189,124]	[189,124]
Cash flows from investing activities Interest received	11	7,942	15,436	2,233	8,043	33,665
Cash flows from noncapital financing activities Transfers in			<del>.</del>	80,000	<del>.</del>	80,000
Net increase [decrease] in cash and cash equivalents	40,554	[71,784]	553,302	7,778	[298,650]	231,200
Cash and cash equivalents, January 1	8,795	635,137	690,524	137,608	659,615	2,131,679
Cash and cash equivalents, December 31	\$ 49,349	\$ 563,353	\$1,243,826	\$ 145,386	\$ 360,965	\$2,362,879

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended December 31, 2005

	Mai	Risk nagement	Co	Workers' empensation Reserve	Health Insurance	Central Garage	Information Services	Total Internal Service Funds
Reconciliation of operating [loss] income to net cash provided by [used in] operating activities								
Operating income [loss]	\$	38,341	\$	3,954	\$514,924	\$ [55,558]	\$[194,227]	\$ 307,434
Adjustments to reconcile operating income [loss] to net cash provided by [used in] operating activities								
Depreciation expense		-		-	-	9,443	60,620	70,063
[Increase] decrease in inventory		-		-	-	[40,765]		[40,765]
Increase [decrease] in accounts payable		2,202		38	136	10,895	9,937	23,208
Increase [decrease] in accrued compensated absences		-		-	-	1,530	6,101	7,631
Increase [decrease] in claims payable			_	[83,718]	22,806			[60,912]
Net cash provided by [used in] operating activities	\$	40,543	\$	[79,726]	\$537,866	\$ [74,455]	\$ [117,569]	\$ 306,659

#### AGENCY FUNDS

Agency funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds.

Special assessment escrow agency fund - To account for property owners' prepayment on outstanding special assessments.

Fire insurance proceeds agency fund - To account for insurance proceeds received for severely damaged buildings the insurance proceeds, plus interest, are returned to the property owners when the buildings are repaired or demolished.

Prescott house escrow fund – To account for revenues received to rehabilitate the house to minimum housing standards. The revenue is returned to the owner as the building is repaired.

PEGS access agency fund - To account for revenues collected on behalf of the community access television system for public, educational and governmental programming.

Payroll clearing agency fund - To account for interfund payroll receivables and payables for all City funds.

Court bond and restitution agency fund - To account for bonds and restitution remitted to the court and awaiting court orders for distribution.

Police investigation account agency fund - To account for monies held by the police department for use in investigations.

Fire cam agency fund - To account for donations received and used for fire equipment.

Section 125 plan agency fund - To account for monies held for the Section 125 plan.

## COMBINING BALANCE SHEET AGENCY FUNDS December 31, 2005

ASSETS:	As	Special sessment <u>Escrow</u>	Fire Insurance <u>Proceeds</u>	Но	scott use crow	PEGS Access	Payroll Clearing	Court Bond and Restitution	Police Investigation <u>Account</u>	Fire <u>Cam</u>	Section 125 <u>Plan</u>	<u>Totals</u>
Cash and investments Interest receivable	<b>\$</b>	241,953 3,762	\$ 22,768 <u>354</u>	\$	<u>:</u>	\$2,232 35	\$38,475 	\$ 80,891 	\$ 2,168 	\$ 603	\$19,958 	\$409,048 4,151
Total assets	<u>\$</u>	245,715	\$23,122	\$	<u>-</u> -	\$2,267	\$38,475	\$ 80,891	\$ 2,168	\$ 603	\$19,958	\$413,199
LIABILITIES: Accounts payable	\$	245,715	\$ 23,122	<u>\$</u>		\$2,267	<u>\$38,475</u>	\$ 80,891	\$ 2,168	\$ 603	\$19,958	\$413,199
Total liabilities	\$	245,715	\$ 23,122	\$		\$2,267	\$38,475	\$ 80,891	\$ 2,168	\$ 603	\$19,958	\$413,199

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

#### For the Year Ended December 31, 2005

Ocah and investments		Balance cember 31, 2004		<u>Additions</u>	<u>D</u>	eductions	De	Balance cember 31, 2005
Cash and investments Special Assessment Escrow	\$	285,923	\$	19,248	\$	63,218	\$	241,953
Fire Insurance Proceeds	Ψ	5,916	Ψ	22,694	Ψ	5,842	Ψ	22,768
Prescott House Escrow		3,910		75,553		75,553		22,700
PEGS Access		1,915		191,415		191,098		2,232
Payroll Clearing		306		38,169		191,090		38,475
Court Bond and Restitution		54,375		26,516		-		80,891
Police Investigation Account		2,252		20,510		84		
Fire Cam Fund		2,252		10,103		9,500		2,168 603
Section 125 Plan Fund		20,347		286,225		286,614		19,958
Interest receivable		20,347		200,225		200,014		19,956
Special Assessment Escrow		1,667		2,095				3,762
Fire Insurance Proceeds		34		320		-		3,762
PEGS Access		11		24		-		35
PEGS Access			_					
Total Assets	\$	372,746	\$	672,362	\$	631,909	\$	413,199
Accounts Payable								
Special Assessment Escrow	\$	287,590	\$	21,343	\$	63,218	\$	245,715
Fire Insurance Proceeds	·	5,950	•	23,014	*	5,842	•	23,122
Prescott House Escrow		_		75,553		75,553		
PEGS Access		1,926		191,439		191,098		2,267
Payroll Clearing		306		38,169		-		38,475
Court Bond and Restitution		54,375		26,516		-		80,891
Police Investigation Account		2,252		-		84		2,168
Fire Cam Fund		_		10,103		9,500		603
Section 125 Plan Fund		20,347		286,225		286,614		19,958
Total liabilities	\$	372,746	\$	672,362	\$	631,909	\$	413,199



Schedule 1
City of Salina, Kansas
Net Assets by Component
Last Three Fiscal Years
(accrual basis of accounting)

		I	95%	1%	%9	%			%	2%	19%	%		%	%	10%	%
	8	₹	92	_	9	100%			79	7	19	100%		α	3 ~	1 6	100%
	2005		3,985	1,641,571	7,422,017	7,573			7,562	1,108,545	9,820,801	6,908		1 547	2 750 116	2,818	4,481
	20		\$110,183,985	1,64	7,42	\$119,247,573			40,967,562	1,10	9,82	51,896,908		\$151 151 547	27.5	\$ 17,242,818	\$171,144,481
		ı	è	↔	₩	lά				₩	₩	₩		÷	<del>•</del>	₩	<del>65</del>
	%	2	95%	1%	%2	100%			77%	3%	20%	100%		87%	%	11%	100%
/ear	2004	_	,502	,062	,761	,325			,750	,822	000	,572		252	884	761	897
Fiscal Year	5 tulomo		92,947,502	1,317,062	7,056,761	101,321,325			38,559,750	1,405,822	9,837,000	49,802,572		131 507 252	2 722,102,10	16,893,761	151,123,897
			↔	↔	↔	- 1			↔	↔	છ			4	- + <del>6</del>	↔	
			. 0	. 0	. 0	. 0			. 0	. 0	. 0	.0		. 6		0	. 0
	8	8	86%	2%	12%	100%			<b>%9</b> 2	%0	24%	100%		83%	7,5	16%	100%
	2003	_	2,099	1,584,330	1,827	3,256			3,724		9,549	3,273		823	1 584 330	1,376	3,529
	200		82,312,099	1,58	11,741,827	95,638,256			36,598,724		11,709,549	48,308,273		118 910 823	1,52,	23,451,376	143,946,529
			↔	↔	↔	₩			↔		₩	σ		· #	÷ €	₩	မှာ
		ated						ated				ets	-	ated			
		overnmental Activities Invested in capital assets, net of related				"		Invested in capital assets, net of related				et assets		Invested in capital assets, net of related			assets
		sts. ne	-			Assets		sts, ne				ities n		its, ne			it net a
		vities Il asse				I Net	vities	ıl asse				activi	ŧ.	ıl asse			men
		al Activ capita	_		_	menta	e Acti	capita			73	s type	ernme	capita		-	gover
		ments ted in		icted	Unrestricted	overn	ss Typ	ted in		icted	Unrestricted	sines	Gove	ted in	icted	Unrestricted	imary
		Governmental Activities Invested in capital ass	debt	Restricted	Unres	Total Governmental Net Assets	Business Type Activities	Inves	debt	Restricted	Unres	Total business type activities n	Primary Government	Invest	Restricted	Unres	Total primary government net
		0				_	ш					_	ш.				_

Note: The city began to report accrual information when it implemented GASB Statement 34 in fiscal year 2003

Source: City of Salina Comprehensive Annual Financial Reports, 2003 - 2006

## Schedule 2 City of Salina, Kansas Changes in Net Assets, Last Three Fiscal Years Last Three Fiscal Years (accrual basis of accounting)

	Fiscal Year	
	2003 2004 2005	_
Expenses		
Governmental Activities:		
General government	\$ 6,766,884 \$ 4,930,556 \$ 4,904,	
Public safety Public works	\$ 12,636,082	
Public health and sanitation	\$ 905,985 \$ 1,015,567 \$ 1,101,	
Culture and recreation	\$ 4,657,241 \$ 4,783,566 \$ 5,070,	
Planning and development	\$ 4,507,430 \$ 4,130,445 \$ 2,714,	
Interest on long term debt	\$ 1,085,064 \$ 785,542 \$ 741,	
Total governmental activities expenses	<u>\$ 38,454,509</u>	946
Business-type Activities: Solid waste disposal	\$ 2,366,654 \$ 2,817,733 \$ 2,608,	162
Water and sewer	\$ 11,571,751 \$ 11,552,362 \$ 11,261,	
Sanitation	\$ 1,682,352 \$ 1,920,239 \$ 1,889,	
Golf course	\$ 786,305 \$ 817,060 \$ 892,	<u>715</u>
Total business-type activities expenses	\$ 16,407,062 <b>\$</b> 17,107,394 <b>\$</b> 16,651,	
Total primary government expenses	\$ 54,861,571 <b>\$</b> 54,259,827 <b>\$</b> 53,763,	727
Program Revenues		
Governmental Activities		
Charges for services:		
General government	\$ 3,471,525 \$ 3,711,600 \$ 3,925,	
Public safety Public works	\$ 2,672,120 \$ 2,770,189 \$ 3,368, \$ 159,988 \$ 155,428 \$ 163,	
Public works Public health and sanitation		979
Culture and recreation	\$ 2,030,686 \$ 2,072,678 \$ 2,275,	
Planning and development		465
Operating grants and contibutions	\$ 2,751,185 \$ 3,197,048 \$ 2,798,	
Capital grants and contributions	\$ - \$ - \$ 13,875,	
Total governmental program revenues	<u>\$ 11,178,426</u>	153
Business-type activities:		
Charges for services: Solid waste disposal	\$ 2,361,451 \$ 2,488,760 \$ 2,343,	861
Water and sewer	\$ 12,129,440 \$ 12,361,877 \$ 12,703,	
Sanitation	\$ 1,794,528 \$ 1,814,256 \$ 1,880,	757
Golf course	\$ 772,868 \$ 790,925 \$ 798,	
Operating grants and contributions Capital grants and contributions	\$ - \$ 368,374 \$ \$ - \$ - \$	-
Total business type program revenues	\$ 17,058,287 \$ 17,824,192 \$ 17,727,	537
Total primary government program revenues	\$ 28,236,713 \$ 29,964,313 \$ 44,259,	
Net (Expense) Revenue	¥ 20,200,110	-
Governmental Activities	\$(27,276,083) \$ (25,012,312) \$(10,579,	793)
Business-type activities:	\$ 651,225 \$ 716,798 \$ 1,075,	
Total primary government net expense	\$(26,624,858) \$ (24,295,514) \$ (9,504,	
General Revenues and Other Changes in Net Assets		
Governmental Activities:		
Taxes	A 5000 450 A 0570 404 A 0705	
Property Taxes, General Purpose Property Taxes, Debt Service	\$ 5,862,150 \$ 6,576,194 \$ 6,765, \$ 1,732,183 \$ 1,328,799 \$ 1,351,	
Motor Vehicle Tax	\$ 1,732,103 \$ 1,326,735 \$ 1,031, \$ 1,208,225 \$ 1,056,735 \$ 1,079,	
Sales Tax, General Purpose	\$ 9,913,121 \$ 10,500,582 \$ 10,555,	
Selective Sales Tax	\$ 2,113,593 \$ 2,264,206 \$ 2,280,	
Other taxes	\$ 3,344,866 \$ 3,425,772 \$ 3,557,	109
Special Assessments Investment revenues	\$ 1,447,699 \$ 331,161 \$ 390,462 \$ 544,	247
Miscellaneous	\$ 1,442,364 \$ 1,084,469 \$ 1,208,	
Transfers, net	\$ 79,661 \$ 23,556 \$ 114,	
Total governmental activities	\$ 27,475,023 \$ 26,650,775 \$ 27,456,	451
Business-type activities:		
Investment revenues	\$ 100,963 \$ 221,709 \$ 327,	
Miscellaneous	\$ 165,120 \$ 93,230 \$ 150,	
Transfers, net	\$ (79,661) \$ (23,556) \$ (114,	_
Total primary government	\$ 186,422 \$ 291,383 \$ 364, \$ 27,661,445 \$ 26,942,158 \$ 27,820,	
Total primary government	<u>\$ 27,661,445</u>	<del>7</del> 0
Change in Net Assets		
Governmental activities	\$ 198,940 \$ 1,638,463 \$ 16,876, \$ 837,647 \$ 1,008,181 \$ 1,439,	
Business-type activities Total primary government	\$ 837,647 \$ 1,008,181 \$ 1,439, \$ 1,036,587 \$ 2,646,644 \$ 18,316,	
rotal philiary government	ψ 1,000,001 ψ 2,040,044 φ 10,010,	744

Note: The city began to report accrual information when it implemented GASB Statement 34 in fiscal year 2003

Source: City of Salina Comprehensive Annual Financial Reports, 2003 - 2006

# Schedule 3 City of Salina, Kansas Fund Balances, Governmental Funds Last Three Fiscal Years

(modified accrual basis of accounting)

	2003	<u>2004</u>	2	2005
General Fund				
Reserved	\$ 308,721	\$ 160,350	\$	421,156
Unreserved	\$ 6,466,822	\$ 7,150,953	\$ 6,	645,803
Total General Fund	\$ 6,775,543	\$ 7,311,303	\$ 7,	066,959
All other Governmental Funds				
Reserved	\$ 2,095,849	\$ 2,610,320	\$ 2,	368,602
Unreserved. Reported in:				
Special Revenue Funds	\$ 3,244,359	\$ 3,917,489	\$ 4,	140,018
Capital projects funds	\$ 1,968,471	\$ (7,203,469)	\$ (4,	327,154)
Permanent Funds	\$ 315,190	\$ 327,248	\$	342,876
Debt service funds	\$ 	\$ -	\$	-
Total all other governmental funds	\$ 7,623,869	\$ (348,412)	\$ 2,	524,342

Information for years prior to 2003 is not available in comparable format. Source: City of Salina Comprehensive Annual Financial Reports, 2003 - 2006

# Schedule 4 City of Salina, Kansas Changes in Fund Balances, Governmental Funds Last Three Fiscal Years

(modified accrual basis of accounting)

		2003		2004	2005	_
Revenues		2003		<u> 2004</u>	2005	
Taxes (see Schedule 5)	\$	24,174,138	\$	25,152,288	\$ 25,589,605	
Intergovernmental	\$	2,731,239	\$	5,659,099	\$ 2,784,507	
Special Assessments	\$	1,447,699	\$	1,340,256	\$ 1,142,502	
Licenses and permits	\$	19,946	\$	18,400	\$ 13,525	
Charges for services	\$	6,145,703	\$	6,364,309	\$ 7,225,148	
Investment revenue	\$	321,666	\$	362,349	\$ 486,264	
Reimbursements	\$	52,278	\$	465,128	\$ 649,756	
Miscellaneous	\$	1,207,770	\$	508,501	\$ 500,689	
Total revenues	\$	36,100,439	\$	39,870,330	\$ 38,391,996	-
Total Teverides	<u> </u>	00, 100, 100	<u> </u>	00,010,000	<b>V</b> 00,001,000	•
Expenditures						
General Government	\$	2,207,771	\$	2,685,087	\$ 2,706,392	
Public Safety	\$	12,208,169	\$	12,724,158	\$ 13,673,447	
Public Works	\$	5,106,288	\$	5,156,829	\$ 5,508,372	
Public Health and Sanitation	\$	882,206	\$	981,105	\$ 1,066,963	
Culture and Recreation	\$	4,355,318	\$	4,469,916	\$ 4,776,014	
Planning and Development	\$	4,404,804	\$	4,024,939	\$ 2,606,957	
Miscellaneous	\$	19,898	\$	35	\$ 35	
Capital Outlay	\$	5,164,829	\$	10,823,869	\$ 8,580,155	,
Debt Service						
Principal	\$	7,178,833	\$	2,611,317	\$ 2,534,349	
Interest	\$	1,062,840	\$	866,193	\$ 754,921	_
Total Expenditures	\$	42,590,956	\$	44,343,448	\$ 42,207,605	<u>;</u>
Other financing sources (uses)						
Bonds and Notes issued	\$	8,600,000	\$	6,706,947	\$ 4,210,000	)
Transfers in	\$	599,661	\$	1,066,420	\$ 1,399,193	,
Transfers out	\$	(600,000)	\$	(1,087,113)	\$ (1,365,174	)
Issuance Costs	\$	(9,045)	\$	(1,544)		
Other			\$	(5,388,947)		
Total other financing sources (uses)	\$	8,590,616	\$	1,295,763	\$ 4,244,019	)
Not also as in found belongs	\$	2 100 000	\$	(2 177 255)	\$ 429,410	
Net change in fund balance	Ф	2,100,099	Φ	(3,177,355)	\$ 428,410	,
Debt service as a percentage of non-capital expenditures		28%		12%	11%	6
2021 00. 1100 do a pordornago or non dapital experiatado		2070		,	,	-

Information prior to 2003 is not available in comparable format.

Source: City of Salina Comprehensive Annual Financial Reports, 2003 - 2006

# Schedule 5 City of Salina, Kansas Tax Revenues by Source, Governmental Funds Last Three Fiscal Years

(modified accrual basis of accounting)

		F	Fiscal Year	
	2003		<u>2004</u>	2005
Real Estate	\$ 7,417,427	\$	7,677,415	\$ 7,904,231
Delinquent	\$ 176,906	\$	227,578	\$ 212,692
Motor Vehicle	\$ 1,208,225	\$	1,056,735	\$ 1,079,262
General Sales	\$ 9,913,121	\$	10,500,582	\$ 10,555,924
Selective Sales	\$ 2,113,593	\$	2,264,206	\$ 2,280,387
Other Taxes	\$ 3,344,866	\$	3,425,772	\$ 3,557,109
Total Taxes	\$ 24,174,138	\$	25,152,288	\$ 25,589,605

Schedule 6
City of Salina, Kansas
Assessed and Estimated Actual Value of Taxable Property

cal reals		Direct Rate
Last reli riscal reals	Assessed Value	Total Non-

1			, coccos 1	2000					
				Total, Non-	Direct Rate,			Estimated Total	Value to
				Vehicle Assessed	<b>Excluding Motor</b>	Motor Vehicle	Total, Taxable	Market Value	Estimated Market
Fiscal Year	Real Estate		State Assessed	Value	Vehicles	(Note 1)	Assessed Value	(Note 2)	Value
1996	166,462,923	24,890,665	12,528,204	203,881,792	27.145	42,981,776	246,863,568	1,482,502,705	16.65
1997	175,997,879	25,550,448	12,708,970	214,257,297	26.942	43,786,794	258,044,091	1,551,794,365	16.63
1998	196,360,843	26,279,996	13,954,569	236,595,408	25.705	43,994,555	280,589,963	1,716,987,425	16.34
1999	213,488,582	27,534,811	12,909,972	253,933,365	25.270	44,924,849	298,858,214	1,850,244,169	16.15
2000	226,207,727		14,122,529	269,116,350	24.876	45,371,433	314,487,783	1,953,641,509	16.10
2001	241,621,655		14,088,875	288,150,096	24.365	43,246,020	331,396,116	2,096,802,659	15.80
2002	254,343,715		14,847,520	301,014,666	24.218	43,248,108	344,262,744	2,182,563,473	15.77
2003	267,175,443		14,866,008	317,134,605	24.092	45,965,839	363,100,444	2,296,900,695	15.81
2004	277,456,813	35,386,133	15,750,780	328,593,726	24.013	46,679,292	375,273,018	2,368,264,683	15.85
2005	282,517,284	35,410,526	17,334,372	335,262,182	24.063	48,687,121	383,949,303	2,131,484,942	18.01

Note 2: The estimated market value excludes the value of the State assessed properties. Market value information is not available for those properties. However, state assessed property Note 1: The tax rate for motor vehicles is set based on the average countywide tax rate. The City of Salina then receives a share of that based on relative tax effort. is generally assesed at 33% of market value, except for railroads, which are assessed at 25% of market value.

Note 3: The Direct rate is expressed in dollars per thousand dollars of assessed value.

Souce: Saline County Clerk

Schedule 7
City of Salina, Kansas
Direct and Overlapping Property Tax Rates
Last Ten Fiscal Years
(rate per \$1,000 of assessed value)

		City of Salina			Saline County	, A;		USD 305 (2)		Other (1)	Total
Fiscal (Budget) Operating Year Millage	Operating Millage	Debt Service Millage	Total City Millage	Operating Millage	Debt Service Millage	Total County Millage	Operating Millage	Debt Service Millage	Total USD Millage	Other	
1996	22.025	5.12	27.145	23.37	,	23.370			42.287	8.265	101.067
1997	15.812	11.130	26.942	20.940	1.985	22.925			42.312	8.340	100.519
1998	20.692	5.013	25.705	18.141		18.141			39.529	8.433	91.808
1999	21.587	3.683	25.270	19.497	0.991	20.488			36.840	698.6	92.467
2000	19.382	5.494	24.876	23.187		23.187			56.321	9.444	113.828
2001	19.097	5.268	24.365	22.337		23.837			58.524	9.109	115.835
2002	18.561	2.657	24.218	24.066		24.066			68.178	9.330	125.792
2003	18.581	5.511	24.092	25.667		25.657			57.384	9.684	116.817
2004	20.017	3.996	24.013	28.081		28.081	38.288	18.344	56.632	9.848	118.574
2005	20.055	4.008	24.063	28.874		28.874			59.666	10.984	123.587

Schedule 8
City of Salina, Kansas
Principal Property Tax Payors
Current Year and Nine Years Ago

			1996					2005	
			% of Total				Assessed	% of Total	
Тахрауег	Type of Business	Asses	Assessed Valuation Valuation	Rank			Valuation	Valuation Rank	_
Western Resources	Utility	€9	6,038,273	2.96%	2	↔	8,036,664	2.40%	-
Schwan's Sales	Pizza Manufacturing		8,175,807	4.01%	-		7,938,775	2.37%	7
Warmack, Salina Partnership	Retail Shopping Mall		4,893,353	2.40%	4		6,064,998	1.81%	က
Southwestern Bell	Telephone Utility		5,494,302	2.69%	က		5,265,830	1.57%	4
Salina Regional Health Center	Hospital and Medical Offices						4,967,556	1.48%	2
Wal-Mart Stores, Inc.	Discount Retail Stores		2,352,756	1.15%	2		3,979,960	1.19%	9
Kansas Gas Service	Utility						3,058,959	0.91%	7
Great Plains Manufacturing	Manufacturing						2,415,729	0.72%	œ
Western Wireless	Microwave Transmission Facility						2,218,381	%99.0	თ
Lowe's Home Ceriter	Building Supply Center						2,015,463	%09:0	9
Omaha Hotel, Inc	Hotel		1,413,831	%69.0	7				
Dayton Hudson, Inc.	Discount Retail Stores		1,169,999	0.57%	œ				
Sunset Plaza, Inc.	Retail Shopping Mall		1,914,868	0.94%	9				
Malan Mortgagor, Inc.	Discount Retail Stores		856,448	0.42%	ნ				
Union Pacific Railroad			683,514	0.34%	9				
Combined Valuation of the Ten Largest Taxpayers	t Taxpayers	ક્ક	32,993,151			€9	45,962,315		
City Valuation		↔	203,881,792			<del>s</del>	335,262,182		
Percent of Total City Assessed Valuation (1)	on (1)			16.18%				13.71%	

Source: Saline County Clerk's Office

# Schedule 9 City of Salina, Kansas Property Tax Levies and Distributions Last Ten Fiscal Years

	_	Current Year Tax	Distributions	_	Total Tax	Distributions
Fiscal				_		
(Budget)	Taxes Levied for the			Delinquent		
Year	fiscal year	Amount	Percentage	Collections (1)	Amount	Percentage of levy
1996	5,534,222	5,411,474	97.8%	107,250	5,518,724	99.7%
1997	5,772,414	5,689,316	98.6%	133,171	5,822,487	100.9%
1998	6,081,748	5,976,840	98.3%	114,028	6,090,868	100.1%
1999	6,416,832	6,269,480	97.7%	140,976	6,410,456	99.9%
2000	6,694,612	6,490,693	97.0%	105,801	6,596,494	98.5%
2001	7,020,875	6,831,220	97.3%	147,819	6,979,039	99.4%
2002	7,289,916	7,108,013	97.5%	174,050	7,282,063	99.9%
2003	7,640,249	7,417,427	97.1%	176,906	7,594,333	99.4%
2004	7,890,387	7,677,415	97.3%	227,578	7,904,993	100.2%
2005	8,067,300	7,904,231	98.0%	382,236	8,286,467	102.7%

Direct Sales tax by NAICS Class and the Ten Largest Remitters City of Salina, Kansas Schedule 10

(See note 1)

Last Four Fiscal Years

Direct Sales Tax by NAICS Classification (Note 2)		2002	2003		2004	2005	ı
Department and General Merchandise Stores	↔	1,550,242	\$ 1,368,973	↔	1,386,266	\$1,377,075	
New Car Dealers	↔	692,701	\$ 665,270	↔	694,795	\$ 719,814	
Supermarkets and Grocery (except convenience)	↔	434,268	\$ 388,484	↔	398,985	\$ 408,349	_
Utilities	↔	335,333	\$ 331,710	↔	352,334	\$ 368,721	
Home Centers	↔	221,948	\$ 334,448	↔	337,517	\$ 327,136	
Limited Service Restaurant	ઝ	199,320	\$ 235,497	↔	243,180	\$ 249,484	_
Full Service Restaurants	↔	194,443	\$ 210,775	↔	233,072	\$ 245,331	
Gasoline Stations with Convenience Stores	₩	138,484	\$ 142,385	↔	157,981	\$ 161,309	_
Hotels and Motels	↔	92,376	\$ 123,136	↔	126,057	\$ 114,985	
Cellular and Wireless Communications	ઝ	78,203	\$ 94,086	₩	84,671	\$ 92,332	
Total, top ten classifications	<del>ഗ</del>	3,859,115	\$3,800,678	<del>6</del>	3,930,187	\$ 3,972,204	
Grand Total, all classifications	σ	6,315,356	\$6,167,384	σ	6,296,782	\$6,409,578	1
Percentage received from ten largest NAICS classifications		61.1%	61.6%		62.4%	62.0%	<b>,</b>
Sales Tax from largest remitters							
Total received from 10 largest remitters	↔	2,339,936	\$ 2,298,199	↔	2,418,235	\$ 2,421,820	_
Percentage received from 10 largest remitters		37.1%	37.3%		38.4%	37.8%	<b>,</b>
City Direct Tax Rate (Note 3)							
General		0.50%	0.50%		0.50%	0.50%	9
Special Purpose		0.25%	0.25%		0.25%	0.25%	9
County-wide Tax Rate		1.00%	1.00%		1.00%	1.00%	vo.
Portion of County-wide tax allocated to City (July Percentage)		64.00%	63.20%		62.20%	61.60%	<b>,</b>

Note 1: Prior to 2002, NAICS classification information was not available on a local basis. Note 2: Classifications are self assigned by the business.

The formula is based on property tax effort and population, and is adjusted in January and July of each year. As a result, totals Note 3: In addition to the direct tax, the City recieves a portion of the Countywide sales tax, based on a formula distribution. do not match the amounts disclosed on the Statement of Activities.

Source: Kansas Department of Revenue

Water Sales by Class of Customer Last Five Fiscal Years City of Salina, Kansas Schedule 11

	2	2001	20	2002	2	2003	20	2004	20	2005
	Accts	Water	Accts	Water	Accts	Water	Accts	Water	Accts	Water
Rate Class	Billed	Sold	Billed	Sold	Billed	Sold	Billed	Sold	Billed	Sold
Residential	17,165	1,194,411	17,234	1,300,332	17,315	1,205,142	17,432	1,127,078	17,576	1,187,130
Commercial	1,530	358,628	1,516	367,440	1,503	352,025	1,542	346,251	1,580	358,659
Industrial	4	255,019	44	245,126	43	205,574	43	203,977	43	181,325
Government	111	65,912	115	78,457	118	66,134	126	66,623	146	102,994
Apartment	200	43,739	202	52,778	200	56,587	198	56,251	195	56,359
Schools	88	48,866	84	50,373	80	43,645	82	43,571	81	41,187
Industrial Special	-	28,208	-	32,061	-	38,002	-	39,187	-	39,551
Consumed in Production	173	47,702	27	45,395	25	36,185	22	32,324	21	31,570
Rural Water	-	27,292	-	26,775	-	27,918	_	27,277	-	28,889
Hospitals	<del>4</del>	28,284	4	28,846	4	24,721	4	22,884	15	17,126
Religious/Non Profit	33	8,211	35	9,564	37	8,074	4	9,362	4	9,521
Other Taxable Deductions	7	14,007	7	13,863	9	11,105	9	10,690	2	8,995
Engineering Studies	∞	7,636	80	10,078	∞	9,307	ω	9,339	8	6,283
Providing Taxable Service	7	4,997	2	5,329	2	5,232	2	5,562	2	5,677
Sale of Component Parts	7	6,597	7	5,570	80	5,428	80	5,265	8	5,473
Fire Hydrant	28	1,772	4	3,011	က	5,015	က	2,887	4	5,232
Industrial Consumed in Produ	က	2,504	ဗ	2,370	က	1,624	က	2,206	3	2,350
Sales of Farm Equipment	-	31	-	429	-	203	-	131	-	213
	19,418	2,143,817	19,304	2,277,796	19,368	2,101,921	19,531	2,010,864	19,730	2,088,534
Water Rate Schedule:										
Monthly Meter Charge (5/8")		\$ 2.75		\$ 2.89		\$ 2.89		\$ 3.05		\$ 3.21
Commodity Charge (per hundred cubic ft):	cubic ft):									
0 - 2000 cf.		\$ 2.03		\$ 2.09		\$ 2.09		\$ 2.13		\$ 2.16
2001 - 10,000 cf		\$ 1.82		\$ 1.87		\$ 1.87		\$ 1.91		\$ 1.94
Over 10,000 cf		\$ 1.63		\$ 1.68		\$ 1.68		\$ 1.71		\$ 1.73
Wastewater Rate Schedule:										
Monthly Base Charge				\$ 2.75		\$ 2.75		\$ 2.89		\$ 3.03
Unit cost (per hundred cubic ft):				\$ 1.99		\$ 1.99		\$ 2.11		\$ 2.23

Water sold is expressed in thousands of gallons. Information before 2001 is not available in a consistant format.

Number of Accounts billed is the annual number of billings for each class divided by 12.

Monthly meter charge increases with the size of the meter.

Residential Wastewater is calculated based on Winter Quarter water consumption. Other accounts are based on monthly water consumption. Wastewater fee structure in 2001 was not on a comparable basis Source: City of Salina Water Customer Accounting Office.

Schedule 12
City of Salina, Kansas
Ratio of Outstanding Debt by Type
Last Four Fiscal Years

			Per Capita	959.20	1,027.23	1,021.80	927.69
	Percentage	of Personal	Income	3.4%	3.6%	3.5%	3.1%
		Total Primary	Government	\$ 44,145,198	47,113,877	46,965,979	42,632,923
		Temporary	Notes	, \$	2,533,972	,	•
ctivities			ans Payable	7,574,256	8,082,199	7,777,264	7,460,602
e Ac			೭	↔			
Business-Type Activities		Water Revenue	Bonds	6,790,000	6,215,000	5,615,000	4,990,000
				↔			
	General	Obligation	Bonds	\$ 7,187,753	5,228,397	7,400,295	6,258,456
Si			remporary Notes	4,865,000	4,250,000	6,875,000	2,700,000
tivitie					0	0	4
Governmental Activities		Capital	Lease		900'09	41,15	20,944
ernn		_			•	_	_
Gove		<b>Seneral Obligation</b>	Bonds	17,728,189	20,744,309	19,257,270	21,202,921
		ශී		↔			
			Fiscal Year	2002	2003	2004	2005

Source: City of Salina Comprehensive Annual Financial Reports, 2003 - 2006

Schedule 13
City of Salina, Kansas
Ratio of Net General Bonded Debt Outstanding
Last Four Fiscal Years

			Per Capita	625.36	96.089	701.78	626.14
	Percentage of	Actual Taxable	Value of Property	8.4% \$	8.6%	8.6%	7.5%
		Net General	Bonded Debt	\$ 28,780,912	31,232,348	32,256,653	28,774,792
		Less Debt	Service Fund	\$ 1,000,030	1,584,330	1,317,062	1,407,529
Outstanding			Total	29,780,942	32,816,678	33,573,715	30,182,321
General Bonded Debt Outstanding			Temporary Notes	4,865,000 \$	6,783,972	6,875,000	2,700,000
Gene			Capital Lease Ten		000'09	41,150	20,944
		General Obligation	Bonds	24,915,942	25,972,706	26,657,565	27,461,377
		•	Fiscal Year	2002	2003	2004	2005

Source: City of Salina Comprehensive Annual Financial Reports, 2003 - 2006

Schedule 14
City of Salina, Kansas
Direct and Overlapping Governmental Activities Debt
As of December 31, 2005

Jurrisdiction	Oblig	et General gation Bonded t Outstanding	Percentage Applicable to City of Salina		Amount plicable to the City of Salina
Direct: City of Salina	\$	28,774,792	100%	\$	28,774,792
Overlapping: Salina Airport Authority Saline County USD 305		8,220,000 885,000 78,100,000	100% 75% 93%		8,220,000 664,104 72,461,180
Total Overlapping Debt		87,205,000			81,345,284
Total Direct and Overlapping Debt		115,979,792		_	110,120,076
Per Capita Direct and Overlapping debt				\$	2,396.21

Percentage of debt applicable to the City of Salina is based on the proportion that the assessed valuation of the City of Salina bears to the assessed valuation of the overlapping entity.

Source: Saline County Clerk

Schedule 15 City of Salina, Kansas Legal Debt Margin Last Ten Fiscal Years

Legal Debt Margin Calculation for 2005	culation for 2005									
Assessed Valuation:		\$383,949,303								
Debt Limit (30% of Assessed Value)		115,184,791								
Debt Applicable to limit:										
Total Bonded Debt		42,632,923								
Less Revenue Bonds		4,990,000								
Less Loans		7,460,602								
Less Fund Balance designated for Debt Service	vice	1,407,529								
Total Debt Applicable to Limitation		28,774,792								
Legal debt margin		86,409,999								
					Fisc	Fiscal Year				
	1996*	1997*	1998	1999	2000	2001	2002	2003	2004	2005
Debt Limit	\$74,059,070	\$74,059,070 \$ 60,654,557	\$84,176,989	\$89,657,464	\$94,346,335	\$99,418,835	\$ 103,278,823	\$108,930,133	\$112,581,905	\$115,184,791
Total net debt applicable to limit	14,496,461	21,265,710	25,516,690	25,972,538	26,899,340	24,132,488	28,780,912	31,172,348	32,485,503	28,774,792
Legal debt margin	59,562,609	39,388,847	58,660,299	63,684,926	67,446,995	75,286,347	74,497,911	77,757,785	80,096,402	86,409,999
Total net debt applicable to the limit as a percentage of debt limit	20%	35%	30%	29%	29%	24%	28%	29%	29%	25%

\* 1996 and 1997 calculations are done on a different basis than subsequent years.

# Schedule 16 City of Salina, Kansas Pledged Revenue Coverage Last Three Fiscal Years

#### Water/Sewer Revenue Bonds (Including Kansas Water Supply Loan)

Fiscal Year	Utility Service Charges	Less: Operating Expenses	Net Available Revenue	Principal	Interest	Coverage
2003	12,129,440	10,682,725	1,446,715	791,394	477,400	114%
2004	12,361,877	10,654,249	1,707,628	904,935	542,722	118%
2005	12,703,953	10,468,771	2,235,182	941,662	542,722	151%

Source: City of Salina Comprehensive Annual Financial Reports, 2003 - 2006

Schedule 17
City of Salina, Kansas
Demographic and Economic Statistics
Last Ten Fiscal Years

	e, USD 305	Enroll								7,188		
	Labor Force,	Saline County	29,5	28,8	29,5	30,3	30,7	29,8	30,5	30,804	30,8	31,2
	Unemployment	Rate	3.7%	3.6%						4.0%	4.8%	4.4%
Personal Income,	Salina	(interpolated)	Ą V	\$ 1,179,515,000	\$ 1,228,092,800	\$ 1,267,833,600	\$ 1,304,302,500	\$ 1,368,356,400	\$ 1,311,655,500	\$ 1,293,393,000	\$ 1,360,534,400	\$ 1,378,680,000
Per Capita	Personal Income	(Saline County)	ΑΝ	26,500	27,800	28,800	28,500	29,800	28,500	28,200	29,600	30,000
		Population		44,510	44,176	44,022	45,765	45,918	46,023	45,865	45,964	45,956
		Fiscal Year	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005

Sources:

Population: Kansas Division of the Budget.

Saline County Per capita personal income: Kansas Division of the budget. Personal income statistics are not available for the City of Salina. 2005 per capita income is a staff projection.

Personal income for Salina is derived from the population and per capita personal income for Saline County

# Schedule 18 City of Salina, Kansas Principal Employers Current Year and Nine Years Ago

		1996			2005		
Employer	Type of Business	Employees	Rank	Percentage of Labor Force	Employees	Rank	Percentage of Labor Force
Tony's Pizza Service (Schwans)	Frozen Pizza Manufacturing	2,003	1	6.8%	2,000	1	6.4%
Salina Regional Health Center	Health Care	1,300	2	4.4%	1,082	2	3.5%
USD # 305	Public School System	1,218	3	4.2%	935	3	3.0%
Exide Battery's	Automotive Battery Manufact		5	2.6%	800	4	2.6%
Great Plains Manufacturing	Agricultural and Landscaping	810	4	2.8%	650	5	2.1%
Phillips Lighting Co.	Fluorescent Lamps	575	6	2.0%	600	6	1.9%
Lock/Line	Cellular Phone nsurance		#N/A	0.0%	490	7	1.6%
City of Salina	City Government	554	7	1.9%	482	8	1.5%
Raytheon Aircraft	Aircraft Manufacturing	493	8	1.7%	274	9	0.9%
Western Auto	Wholesale Supplier	280	9	1.0%			
Total		7,987		27.3%	7,313		23.4%

Source: Salina Chamber of Commerce

## Schedule 19 City of Salina, Kansas City Government Employees by Function/Program Last Four Fiscal Years

(excludes temporary/seasonal employees)

-				
	<u>2002</u>	2003	<u>2004</u>	2005
Governmental Activities:				
General government	19	19	19	18
Public safety	208	208	210	210
Public works	76	78	79	80
Public health and sanitation	3	3	2	2
Culture and recreation	45	48	48	48
Planning and development	23	23	24	26
Other (Internal Services)	<u>14</u>	<u>14</u>	<u>12</u>	<u>13</u>
Total governmental activities	<u>388</u>	<u>393</u>	<u> 394</u>	<u>397</u>
Business-type Activities:				
Solid waste disposal	12	12	12	12
Water and sewer	73	73	73	73
Sanitation	19	20	20	21
Golf course	<u>6</u>	<u>6</u>	<u>6</u>	<u>6</u>
Total business-type activities	<u>110</u>	<u>111</u>	<u>111</u>	<u>112</u>
Total primary government	<u>498</u>	<u>504</u>	<u>505</u>	509

Source: Salina Human Resources Department

#### Schedule 20 City of Salina, Kansas Operating Indicators by Function/Program

#### Last Fiscal Year

(information is not available for prior years)

	Fiscal Year 2005
Governmental Activities:	
General government	
EMS runs billed	2,499
Job positions filled / # of applicants	67 / 2,022
Public safety	
Police Calls for service	34,938
Cases filed	12,611
Public works	
Loads of yard waste accepted	3,000
Utility Street cuts	285
Public health and sanitation	
Interments	99
Culture and recreation	
Bicentennial Center events	
Convention and Trade Shows	22
Entertainment and Sports	37
Other	396
Bicentennial Center event attendance	254,408
River Festival Buttons sold	21,007
Arts Infusion student participation	17,702
Horizons Grants awarded	12 / \$54,652
Museum Gallery attendance	3,455
Shelter reservations	1,480
Atheletic field facility permits	1,275
Recreation program registrations	9,700
Tournaments/teams	24 / 362
Planning and community development	
Building inspections performed	4,800
Building/stand alone permit applications	2,601
Human Relations rapid response cases	611
Traman Relations rapid response sasses	0.1
Formal Human Relations complaints processed	23
Business-type Activities:	
Solid waste disposal	
Landfill tonnage accepted	88,096
Recycled waste diversion (tons)	34
Water and sewer	
Meters read	240,599
Accounts Billed	236,759
Account initiates/terminates	5,679 / 5,597
Collection notices served	8,206
Wastewater stoppages	272
New meter installations	400
Average daily consumption (Thousand Gallons)	11,355
Peak daily consumption (Thousand Gallons)	6,592
Sanitation	
Special Pickups	2,301
Sanitation customers served	172,109
Golf course	
Rounds played	44,775

Source: City of Salina Departmental Annual Reports

#### Schedule 21

### City of Salina, Kansas Capital Asset Statistics by Function/Program

#### Most Recent Fiscal Year

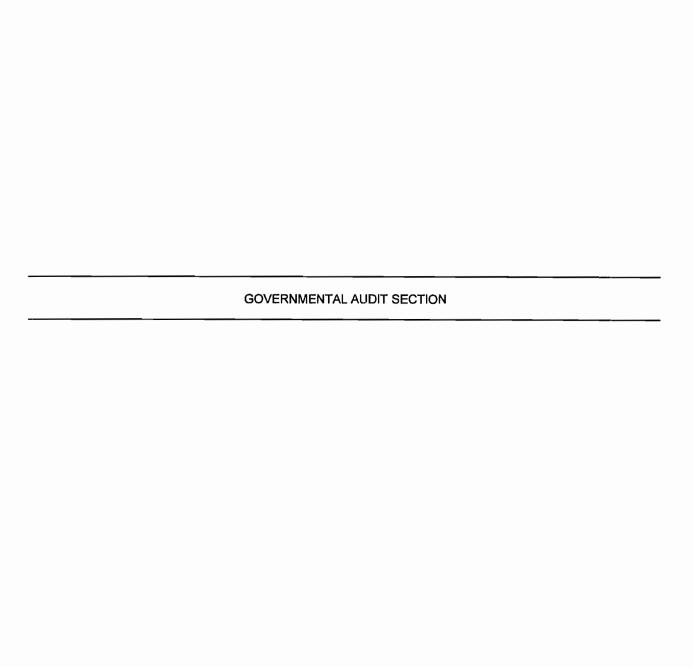
(Includes captalized assetts only)

Public safety		2005
Public safety         11           Motor Vehicles         67           Public works         69           Buildings         69           Construction Equipment         41           Motor Vehicles         47           Levee mileage         21           Bridges         24           Signalized Locations         79           Flood control structures         24           Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         282           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         1           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         4           Business-type Activitie	Governmental Activities:	2003
Buildings         11           Motor Vehicles         67           Public works         69           Buildings         69           Construction Equipment         41           Motor Vehicles         47           Levee mileage         21           Bridges         24           Signalized Locations         79           Flood control structures         24           Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         82           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         3           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         4           Business-type Activities: <td></td> <td></td>		
Motor Vehicles         67           Public works         8           Buildings         69           Construction Equipment         41           Motor Vehicles         47           Levee mileage         21           Bridges         24           Signalized Locations         79           Flood control structures         24           Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         38           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         3           Buildings         6           Construction Equipment         19           Motor Vehicles         2           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         2           Other         4           Buildings         10		11
Buildings         69           Construction Equipment         41           Motor Vehicles         47           Levee mileage         21           Bridges         24           Signalized Locations         79           Flood control structures         24           Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         8           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         19           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         2           Buildings         1           Motor Vehicles         4           Business-type Activities:         2           Solid waste disposal         3           Buildings         10           Constructio		
Buildings         69           Construction Equipment         41           Motor Vehicles         47           Levee mileage         21           Bridges         24           Signalized Locations         79           Flood control structures         24           Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         8           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         19           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         2           Buildings         1           Motor Vehicles         4           Business-type Activities:         2           Solid waste disposal         3           Buildings         10           Constructio	Public works	
Construction Equipment         41           Motor Vehicles         47           Levee mileage         21           Bridges         24           Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         8           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         19           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         2           Other         3           Buildings         1           Motor Vehicles         4           Buildings         10           Construction Equipment         10           Motor Vehicles         41           Water and sewer         41     <		69
Motor Vehicles         47           Levee mileage         21           Bridges         24           Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         3           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         35           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         2           Other         3           Buildings         1           Motor Vehicles         4           Buildings         10           Construction Equipment         10           Motor Vehicles         41           Water and sewer         4           Buildings         1		
Levee mileage         21           Bridges         24           Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         3           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         19           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         2           Buildings         1           Motor Vehicles         2           Other         3           Buildings         1           Motor Vehicles         4           Business-type Activities:           Solid waste disposal           Buildings         10           Construction Equipment         10           Motor Vehicles         4           Water and sewer         4           Buildin		
Bridges         24           Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         3           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         19           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         2           Buildings         1           Motor Vehicles         2           Other         3           Buildings         1           Motor Vehicles         4           Business-type Activities:         3           Solid waste disposal         3           Buildings         10           Construction Equipment         10           Motor Vehicles         4           Water and sewer         4           Buildings         1     <	Levee mileage	
Signalized Locations         79           Flood control structures         24           Streets (centerline miles)         282           Public health and sanitation         3           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         4           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         2           Buildings         1           Motor Vehicles         2           Other         3           Buildings         1           Motor Vehicles         4           Business-type Activities:         3           Solid waste disposal         4           Buildings         10           Construction Equipment         12           Motor Vehicles         4           Water and sewer         4           Buildings         1           Construction Equipment <td< td=""><td>•</td><td></td></td<>	•	
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Streets (centerline miles)         282           Public health and sanitation         3           Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         8           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         2           Buildings         1           Motor Vehicles         2           Other         Buildings         1           Buildings         1           Motor Vehicles         4           Buildings         10           Construction Equipment         12           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         315           Sewer lines (miles)         215           Sanitation         1           Buildings         1           Motor Vehicles         15           Golf course		24
Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         8           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         2           Buildings         1           Motor Vehicles         2           Other         8           Buildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         8           Buildings         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         1           Motor Vehicles         15		282
Buildings         3           Construction Equipment         2           Motor Vehicles         4           Culture and recreation         8           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         2           Buildings         1           Motor Vehicles         2           Other         8           Buildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         8           Buildings         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         1           Motor Vehicles         15	Public health and sanitation	
Construction Equipment         2           Motor Vehicles         4           Culture and recreation         8           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         2           Other         8           Buildings         1           Motor Vehicles         4           Business-type Activities:         3           Solid waste disposal         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         8           Buildings         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         1           Motor Vehicles         15           Golf course         8 <t< td=""><td></td><td>3</td></t<>		3
Motor Vehicles         4           Culture and recreation         6           Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         2           Other         3           Buildings         1           Motor Vehicles         4           Business-type Activities:         3           Solid waste disposal         3           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         3           Buildings         116           Construction Equipment         10           Motor Vehicles         215           Sanitation         3           Buildings         1           Motor Vehicles         15           Golf course         8           Buildings         6           Construction Equipmen		2
Buildings         6           Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         2           Other         4           Buildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         16           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         1           Buildings         1           Motor Vehicles         15           Golf course         15           Buildings         6           Construction Equipment         14           Motor Vehicles         2		4
Construction Equipment         19           Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         2           Other         Buildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         16           Buildings         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         15           Golf course         15           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Culture and recreation	
Motor Vehicles         35           Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         2           Other         8uildings           Buildings         1           Motor Vehicles         4           Business-type Activities:         5olid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         16           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         1           Buildings         1           Motor Vehicles         15           Golf course         8           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Buildings	6
Swimming Pool         1           Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         3           Buildings         1           Motor Vehicles         2           Other         4           Buildings         1           Motor Vehicles         4           Business-type Activities:         3           Solid waste disposal         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         6           Buildings         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8           Buildings         1           Motor Vehicles         15           Golf course         8           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Construction Equipment	19
Parks (number/acreage)         26/690           Neighborhood Spraygrounds         3           Planning and development         1           Buildings         1           Motor Vehicles         2           Other         4           Buildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         16           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         1           Buildings         1           Motor Vehicles         15           Golf course         15           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Motor Vehicles	35
Neighborhood Spraygrounds         3           Planning and development         1           Buildings         1           Motor Vehicles         2           Other         8uildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         16           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8uildings         1           Motor Vehicles         15           Golf course         8uildings         6           Construction Equipment         14           Motor Vehicles         2	Swimming Pool	1
Planning and development         1           Buildings         1           Motor Vehicles         2           Other         4           Buildings         1           Motor Vehicles         4           Business-type Activities:         5           Solid waste disposal         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8           Buildings         1           Motor Vehicles         15           Golf course         8           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Parks (number/acreage)	26/690
Buildings         1           Motor Vehicles         2           Other         1           Buildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8           Buildings         1           Motor Vehicles         15           Golf course         8           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Neighborhood Spraygrounds	3
Motor Vehicles         2           Other         Buildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8           Buildings         1           Motor Vehicles         15           Golf course         8           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Planning and development	
Other         Buildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8uildings           Motor Vehicles         15           Golf course         8uildings           Construction Equipment         14           Motor Vehicles         2	Buildings	•
Buildings         1           Motor Vehicles         4           Business-type Activities:         50lid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8           Buildings         1           Motor Vehicles         15           Golf course         8           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Motor Vehicles	2
Motor Vehicles       4         Business-type Activities:         Solid waste disposal       10         Buildings       10         Construction Equipment       12         Motor Vehicles       6         Water and sewer       116         Construction Equipment       10         Motor Vehicles       41         Water lines (miles)       315         Sewer lines (miles)       215         Sanitation       15         Buildings       1         Motor Vehicles       15         Golf course       15         Buildings       6         Construction Equipment       14         Motor Vehicles       2		
Business-type Activities:           Solid waste disposal         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8           Buildings         1           Motor Vehicles         15           Golf course         8           Buildings         6           Construction Equipment         14           Motor Vehicles         2	•	•
Solid waste disposal           Buildings         10           Construction Equipment         12           Motor Vehicles         6           Water and sewer         116           Buildings         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8uildings           Motor Vehicles         15           Golf course         8uildings           Construction Equipment         14           Motor Vehicles         2		4
Buildings       10         Construction Equipment       12         Motor Vehicles       6         Water and sewer       116         Buildings       116         Construction Equipment       10         Motor Vehicles       41         Water lines (miles)       315         Sewer lines (miles)       215         Sanitation       8         Buildings       1         Motor Vehicles       15         Golf course       8         Buildings       6         Construction Equipment       14         Motor Vehicles       2		
Construction Equipment       12         Motor Vehicles       6         Water and sewer       116         Buildings       116         Construction Equipment       10         Motor Vehicles       41         Water lines (miles)       315         Sewer lines (miles)       215         Sanitation       315         Buildings       1         Motor Vehicles       15         Golf course       15         Buildings       6         Construction Equipment       14         Motor Vehicles       2		
Motor Vehicles         6           Water and sewer         116           Buildings         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8           Buildings         1           Motor Vehicles         15           Golf course         8           Buildings         6           Construction Equipment         14           Motor Vehicles         2		
Water and sewer         116           Buildings         116           Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         8uildings         1           Motor Vehicles         15           Golf course         8uildings         6           Construction Equipment         14           Motor Vehicles         2		
Buildings       116         Construction Equipment       10         Motor Vehicles       41         Water lines (miles)       315         Sewer lines (miles)       215         Sanitation       1         Buildings       1         Motor Vehicles       15         Golf course       1         Buildings       6         Construction Equipment       14         Motor Vehicles       2	Motor Vehicles	6
Construction Equipment         10           Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         1           Buildings         1           Motor Vehicles         15           Golf course         1           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Water and sewer	
Motor Vehicles         41           Water lines (miles)         315           Sewer lines (miles)         215           Sanitation         1           Buildings         1           Motor Vehicles         15           Golf course         1           Buildings         6           Construction Equipment         14           Motor Vehicles         2	Buildings	116
Water lines (miles)       315         Sewer lines (miles)       215         Sanitation       1         Buildings       1         Motor Vehicles       15         Golf course       1         Buildings       6         Construction Equipment       14         Motor Vehicles       2	Construction Equipment	10
Sewer lines (miles) 215  Sanitation  Buildings 1  Motor Vehicles 15  Golf course  Buildings 6  Construction Equipment 14  Motor Vehicles 2	Motor Vehicles	41
SanitationBuildings1Motor Vehicles15Golf course5Buildings6Construction Equipment14Motor Vehicles2	Water lines (miles)	315
Buildings 1 Motor Vehicles 15 Golf course Buildings 6 Construction Equipment 14 Motor Vehicles 2	Sewer lines (miles)	215
Motor Vehicles 15 Golf course Buildings 6 Construction Equipment 14 Motor Vehicles 2	Sanitation	
Golf course Buildings 6 Construction Equipment 14 Motor Vehicles 2		1
Buildings 6 Construction Equipment 14 Motor Vehicles 2	Motor Vehicles	15
Construction Equipment 14 Motor Vehicles 2		
Motor Vehicles 2		6
		14
Greens (including practice) 26		
	Greens (including practice)	26

#### Sources:

City of Salina Fixed Assets System City of Salina Departmental Records

Information prior to 2005 is not available in comparable format.



#### Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2005

E. L. a. I. O. and a. / D. and Thomas	Federal	
Federal Grantor/Pass-Through	CFDA	<b>5</b>
<u>Grantor/Program Title</u>	<u>Number</u>	Expenditures
Department of Housing and Urban Development		
HOME Investment Partnerships Program	14.239	\$ 250,000
Fair Housing Assistance Program	14.401	123,744
Passed Through Kansas Housing Resources Corporation:		
Emergency Shelter Grants Program	14.231	39,253
Total Department of Housing and Urban Development		412,997
Department of Homeland Security		
Assistance to Firefighters Grant	97.044	240,984
Passed Through the Kansas Highway Patrol:		
State Domestic Preparedness Equipment Support Program	97.004	3,429
Passed Through the Kansas Adjutant General:		-,
Public Assistance Grants	97.036	19,895
Passed Through Saline County:		,
State Homeland Security Grant	97.067	280,644
Total Danadanast of Hamaland Convity		644.052
Total Department of Homeland Security		544,952
Department of Transportation		
Passed Through the Kansas Department of Transportation:		
State and Community Highway Safety	20.600	14,799
otato and community riightay curety	20.000	
Institute of Museum and Library Services		
Museum for America Grants	45.301	65,000
Total Expenditures of Federal Awards		<b>\$</b> 1,037,748

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2005

#### 1. General

The accompanying Schedule of Expenditures of Federal Awards presents the expenditures of all federal financial assistance programs of the City of Salina, Kansas. All expenditures of federal financial assistance received directly from federal agencies as well as federal financial assistance passed through other government agencies are included on the schedule.

#### 2. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards is presented in accordance with accounting principles generally accepted in the United States of America.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2005

Section I - Summary of Auditor's Results

Finar	cial	Sta	tem	en	ts
HIGH	, oai	Ota			w

Type of auditor's report issued:	Unqualified
Internal control over financial reporting:	
Material weakness(es) identified?	Yes X No
Reportable condition(s) identified that are not considered to material weaknesses?	o be YesX None reported
Noncompliance material to financial statements noted?	Yes X No
Federal Awards	
Internal control over major programs:	
Material weakness(es) identified?	YesX_ No
Reportable condition(s) identified that are not considered to material weaknesses?	o be YesX_ None reported
Type of auditor's report issued on compliance for major progra	ams:Unqualified
Any audit findings disclosed that are required to be reported accordance with section 510(a) of Circular A-133?	ed in YesX_ No
dentification of major programs:	
CFDA Number(s)	Name of Federal Program or Cluster
97.044	Assistance to Firefighters Grant
97.067	State Homeland Security Grant
Dollar threshold used to distinguish between type A and typ programs:	pe B \$300,000
Auditee qualified as low-risk auditee?	Yes X No

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) For the Year Ended December 31, 2005

Section II - Financial Statement Findings

None Noted

Section III - Federal Award Findings and Questioned Costs

None Noted

## LOWENTHAL SINGLETON WEBB & WILSON PROFESSIONAL ASSOCIATION

CERTIFIED PUBLIC ACCOUNTANTS

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E-mail: lswwcpa@lswwcpa.com

David A. Lowenthal, CPA Thomas E. Singleton, CPA Patricia L. Webb, CPA Thomas G. Wilson, CPA Audrey M. Odermann, CPA

Abram M. Chrislip, CPA

Members of American Institute and Kansas Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH "GOVERNMENT AUDITING STANDARDS"

Mayor and City Commissioners City of Salina, Kansas

We have audited the basic financial statements of the City of Salina, Kansas as of and for the year ended December 31, 2005, and have issued our report thereon dated May 12, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in "Government Auditing Standards" issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under "Government Auditing Standards".

However, we noted matters involving the internal control over financial reporting that we have reported to the City's management in a separate letter dated May 12, 2006.

This report is intended solely for the information and use of the mayor, city commission and management and is not intended to be and should not be used by anyone other than those specified parties.

Professional Association

Lowerthal, Singleton, Webb + William

May 12, 2006

### LOWENTHAL SINGLETON WEBB & WILSON PROFESSIONAL ASSOCIATION

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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Mayor and City Commissioners City of Salina, Kansas

#### Compliance

We have audited the compliance of the City of Salina, Kansas with the types of compliance requirements described in the "U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement" that are applicable to each of its major federal programs for the year ended December 31, 2005. The City's major federal programs are identified in the Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in "Government Auditing Standards", issued by the Comptroller General of the United States; and OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations". Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2005.

#### Internal Control Over Compliance

The management of the City of Salina, Kansas is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control cornponents does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be rnaterial weaknesses.

This report is intended solely for the information and use of the mayor, city commission, management and federal awarding agencies and should not be used by anyone other than those specified parties.

**Professional Association** 

Sowerthal, Singleton, Webb + William

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